



# City of Opa-locka, Florida

## Comprehensive Annual Financial Report

For The Fiscal Year Ended  
September 30, 2015





# The City of Opa-locka

## Mission Statement

The Mission of the City of Opa-locka is to enhance the quality of life, environment, and safety of our customers and employees in an atmosphere of courtesy, integrity, and quality service.

# CITY OF OPA-LOCKA, FLORIDA

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2015

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# CITY OF OPA-LOCKA, FLORIDA

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2015

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February 23, 2018

***To the Citizens, the Honorable Mayor, Vice Mayor, City Commissioners, City Manager and Assistant City Managers of the City of Opa-locka:***

It is my pleasure to submit the Audited Financial Report for the City of Opa-locka, Florida, for the fiscal year ended September 30, 2015, pursuant to Section 218.39 of the Florida Statutes, Chapter 10.550 of the Rules of the Auditor General of the State of Florida and the City Charter. The financial statements included in this report conform to accounting principles generally accepted in the United States of America prescribed by the Governmental Accounting Standards Board (GASB). This report is published to fulfill that requirement for the fiscal year ended September 30, 2015.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a framework of internal controls that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute assurance that the financial statements are free of any material misstatements.

The financial statements have been audited by Anthony Brunson P.A., a firm of licensed certified public accountants. The independent auditors have disclaimed an opinion on the City's financial statements for the year ended September 30, 2015. The independent auditors' report is located at the front of the financial section of the report.

The Management's Discussion and Analysis (MD&A) segment immediately follows the independent auditor's report and provides narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

**Profile of the Government**

The City of Opa-locka was incorporated in 1926 and operates under the Commission/City Manager form of government. The City Commission is comprised of the Mayor, Vice Mayor and three Commissioners, who are responsible for enacting ordinances, resolutions and regulations governing the City and appointing the members of various advisory boards. Additionally, the City Commission appoints the City Manager, the City Attorney and the City Clerk. As Chief Administrative Officer, the City Manager is responsible for the enforcement of laws and ordinances and the appointment and supervision of the City's Department heads.

The City provides a full range of services including police, construction and maintenance of highways and streets and other infrastructure, recreational and cultural activities, water and waste water, storm water, sanitation, planning and zoning and general administrative services.

For additional services concerning our City, please visit our website at [www.opalockafl.gov](http://www.opalockafl.gov).

The financial reporting entity under which the financial statements are prepared includes all activities and functions for which the City is financially accountable.

The City is required to prepare, approve, adopt and execute an annual budget. This annual budget serves as the foundation for the City's financial planning and control. Budgetary control is maintained at the departmental and fund level, with the finance department providing support to departments in the administration of their budgets. Budget to actual comparisons are provided in this report for all of the City's funds that have an appropriated annual budget.

### **Local Economy**

The City of Opa-locka comprises approximately 4.2 square miles and has a population of approximately 16,000 residents. It is located in the northern portion of Miami-Dade County. The City is a mix of residential, commercial and industrial zones including the Opa-locka Airport, which is owned and operated by Miami-Dade County. The City of Opa-locka community is served by two elementary schools.

### **Major Initiatives**

In 2015, The Town Center building located at 780 Fisherman Street, Opa-locka, Florida became the New City Hall. It is a four story building with the City Manager's Office, Accounting/Finance departments and the City Commissioner's Office all located on the fourth floor. There is a school located on the second floor which is operated by the Opa-locka CDC (OLCDC). The building is restricted to 40% government use and 60% non-government.

The Cairo Lane project began in 2015, which includes the improvements of the roadways, installation of storm water /wastewater systems, and is scheduled to be completed in 2018.

The City re-aligned and repaired roadways and installed sidewalks and storm water drainage on Alexandria Drive. There was a complete rehab of Pump Station #7, a leak survey was conducted which resulted in savings of 1.5 million gallons of water per annum for the City.

On June 1, 2016, the City of Opa-locka City Commission adopted a Resolution to request a declaration that the City is in a state of financial emergency to seek the appointment of a financial emergency board and other assistance pursuant to section 218.503(1), Florida Statutes. The State of Florida, Office of the Governor, issued Executive Order 16-135, signed by Florida Governor Rick Scott.

### **Acknowledgements**

The Finance Department would like to express our appreciation to the City Manager, Assistant City Managers, Directors and Staff Members who assisted and contributed to the preparation of this report. We would also like to express our appreciation for the leadership of the Mayor, Vice Mayor and Commissioners.

Respectfully,

*Bryan A. Hamilton*

Bryan Hamilton  
Finance Director



# CITY OF OPA-LOCKA, FLORIDA

## LIST OF PRINCIPAL OFFICIALS

### CITY COMMISSION



Timothy Holmes  
Vice-Mayor



Myra L. Taylor  
Mayor



Joseph L. Kelley  
Commissioner



Terence K. Pinder  
Commissioner



Luis B. Santiago  
Commissioner

### CITY EXECUTIVE MANAGEMENT

Kelvin Baker, Sr.  
**City Manager**

Joanna Flores  
**City Clerk**

Vincent Brown  
**City Attorney**

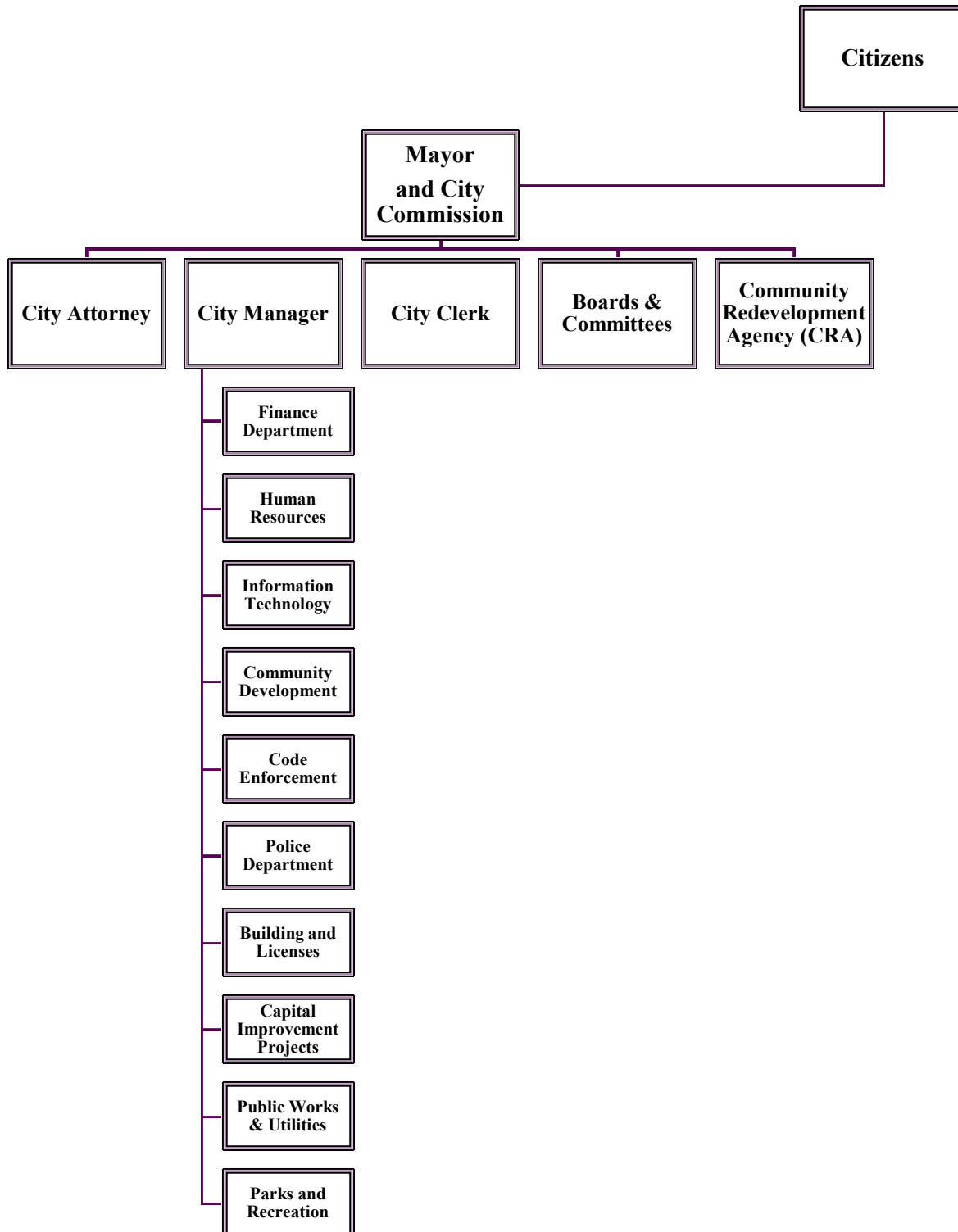
Charmaine Parchment  
**Interim Finance Director**





# CITY OF OPA-LOCKA, FLORIDA

## ORGANIZATIONAL CHART





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## **FINANCIAL SECTION**

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# ANTHONY BRUNSON P.A.

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council  
City of Opa-locka, Florida

We were engaged to audit the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Opa-locka, Florida, (the "City") as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. Because of the matter described in the "Basis for Disclaimer of Opinion" paragraph, however, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on these financial statements.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

As a result of the matters described in the "Basis for Disclaimer of Opinion on these Financial Statements" paragraph, we believe that the audit evidence we have obtained is not sufficient and appropriate to provide a basis for unmodified audit opinions.

- 1 -



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### **Basis for Disclaimer of Opinion on these Financial Statements**

As discussed in Note 1, we were unable to obtain sufficient appropriate audit evidence on the City's opening account balances, capital asset balances, accounts payable balances or fair market valuation of receivables.

The amounts by which sufficient appropriate audit evidence could not be obtained would affect the assets, liabilities, net position, and revenues of the government activities, business-type activities, general fund, each major fund and the remaining fund information of the City has not been determined.

### **Disclaimer of Opinion**

Because of the significance of the matter described in the "Basis for Disclaimer of Opinion on these Financial Statements" paragraph, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the basis of the City of Opa-locka, Florida. Accordingly, we do not express an opinion on these financial statements.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 15 and budgetary comparison information on pages 64 through 68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Opa-locka, Florida basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, except for these effects on the Supplementary Information of the disclaimer opinion on the financial statements as explained in the "Basis for Disclaimer of Opinion on these Financial Statements" paragraph the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

  
February 23, 2018

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# **MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)**

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# **CITY OF OPA-LOCKA, FLORIDA**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The City of Opa-locka's Management Discussion and Analysis (MD&A) is designed to provide an objective and easy to read analysis of the City's financial activities based on currently known facts, decisions, or conditions. It is intended to provide a broad overview on short-term and long-term analyses of the City's activities based on information presented in the financial report and fiscal policies that have been adopted by the City. Specifically, this section is designed to assist the reader in focusing on significant financial issues, provide an overview of the City's financial activity, identify changes in the City's financial position (its ability to address the next and subsequent year challenges), identify any material deviations from the financial plan (the approved budget), and identify individual fund issues or concerns. The information contained within this section should be considered only a part of a greater whole.

The City presents its financial statements under the reporting model required by the Governmental Accounting Standards Board Statement Number 34 — *Basic Financial Statements — and Management's Discussion and Analysis — for State and Local Governments* (Statement 34). As with other sections of this financial report, the information contained within this MD&A should be considered only a part of a greater whole. The reader of this statement should take time to read and evaluate all sections of this report, including the footnotes and the other Required Supplemental Information (RSI) provided in addition to this MD&A.

### **FINANCIAL HIGHLIGHTS**

Over the last year the total net position decreased by \$16.76 million. This is attributed to a \$2.08 million decrease resulting from current year operations, a \$5.67 million decrease related to prior period adjustments and \$8.50 million decreases due to the City adopting the provisions of Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27 (“GASB 68”). In addition, the City implemented GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68, which addresses an issue regarding application of the transition provisions of GASB 68. GASB Statements No. 68 and No.71 require employers to report their net pension liability and related pension amounts for defined benefit pension plans of fiscal year end. The implementation of GASB Statement Nos. 68 and 71 described above resulted in a restatement in the government-wide Statement of net position to report the City's net pension liability and related pension amounts for the defined benefit plans (see Note 17). The restatement (a reduction of the City's total net position) is approximately (\$6.90) million for the net pension liability and (\$5.80) million for prior period adjustments due to an error. The net pension liability now recorded is approximately \$7.76 million. The notes to the basic financial statements and the required supplementary information are also expanded to include additional required schedules and disclosures, related to the deferred benefit pension plan within Note 10.

Additional information on this impact is discussed below and also can be found in financial statement Note 17 Restatement - Prior Period Adjustments within Note 17.

# **CITY OF OPA-LOCKA, FLORIDA**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

A total of \$2.26 million of net position was restricted for debt service and \$11.79 million is invested in capital assets, net of related debt within Government activities.

The asset and deferred outflows of the City exceeded its liabilities and deferred inflows at the close of fiscal year 2015 by \$7,866,686 (net position).

At the close of the most recent fiscal year, the City's governmental funds reported combined ending fund balances of \$3.97 million, of which \$26.6 million is invested in capital assets, \$2.2 million in restrictions and a negative balance of (\$10 million) in unrestricted net position attributed total required implementation of GASB Statements 68 and 71 and prior period adjustments.

Business-type activities for the City recognized over \$11 million in operating revenues.

Governmental fund expenditures exceeded revenues by \$11.06 million before debt service, capital outlay, debt proceeds and transfer in and out.

### ***Understanding the Basic Financial Statements***

GASB Statement 34 represented a monumental change from the way in which government financial statements are recorded and presented. It provided for the first time a concise "entity-wide" Statement of Net Position and Statement of Activities, providing the user of the financial statements a combined overview of the City's financial position and result of operations, eliminating interfund activities and "other people's money" such as pension funds, which can mislead users when incorporated in a combined manner. The Government-Wide Financial Statements also differentiate between Governmental and Business-Type Activities, further assisting the reader in their evaluation.

The reporting model requires the use of accrual accounting (which focuses on economic resources) at the top most level, while maintaining modified accrual accounting (which focuses on current financial resources—budgeted resources) at the individual fund level. This was an important change in governmental accounting. The impact of long-term financial decisions is accurately matched to the period in which the expense or revenue is attributed. A good example of this is the recording of compensated absences such as vacation time. Previously, this time was "expensed" as paid, not when earned. As a result, employees could accrue hundreds or thousands of hours in the past without that expense being attributed to the taxpayers who benefited from those employees' services. Once the employees separate from the City it is future taxpayers who will bear the financial liability, but would not benefit from those employees' services. This is but one of many examples of "expenses" that have traditionally not been matched to the period of benefit.

Users interested in "budgetary performance" will find that information available in the required supplementary information and other financial information following the notes to the financial statements. An overview discussion of the different sections of this reporting model follows.



# **CITY OF OPA-LOCKA, FLORIDA**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements consist of a Statement of Net Position and a Statement of Activities. Both statements represent an overview of the City as a whole, separating its operations between governmental and business-type activities. All information is presented utilizing the economic resources measurement focus and accrual basis of accounting. This method better matches revenues and expenses to the period in which the revenues are earned and the expenses attributed.

The focus of the Statement of Net Position (the "Unrestricted Net Position") is designed to be similar to a bottom line for the City and its governmental and business-type activities. This statement combines and consolidates governmental fund's current financial resources (short-term spendable resources) with capital assets and long-term obligations. It presents information on all the City's assets and deferred outflows of resources, on one hand; liabilities and deferred inflows of resources on the other hand; the difference between them, reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities is focused on both the gross and net cost of various activities (including governmental, business-type and component unit), which are provided by the government's general tax and program revenues. This is intended to summarize and simplify the user's analysis of the cost of various governmental services and the local taxing efforts necessary to sustain each of those activities.

### **FUND FINANCIAL STATEMENTS**

Traditional users of governmental financial statements will find the Fund Financial Statements presentation more familiar. The Governmental Funds presentation is presented on a sources and uses of liquid resources basis. This is the manner in which the financial plan (the budget) is typically developed. The flow and availability of liquid resources is a clear and appropriate focus of any analysis of a government. Funds are established for various purposes and the Fund Financial Statements allow the demonstration of sources and uses and/or budgeting compliance associated therewith.

The total column on the Business-Type Fund Financial Statements is the same as the Business-Type column on the Government-Wide Financial Statements, after adjusting for internal service funds, the Governmental Funds total column requires a reconciliation because of the different measurement focus (current financial resources versus total economic resources) which is reflected on the pages following each statement. The flow of current financial resources will reflect bond proceeds and interfund transfers as other financial sources as well as capital expenditures and bond principal payments as expenditures. The reconciliation will eliminate these transactions and incorporate the capital assets and long-term obligation (bonds and others) into the Governmental Activities column (in the Government-Wide statements).

# **CITY OF OPA-LOCKA, FLORIDA**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **ANALYSIS OF THE OVERALL FINANCIAL POSITION AND RESULTS OF OPERATIONS**

When evaluating the financial position and short-term financial performance of the City, two tools are particularly valuable: The Statement of Net Position and the Statement of Activities. It is useful for the user to compare the current year with the prior year. This aids in spotting trends and other areas of concern or interest. For ease of relative comparisons, we include the percent change from one year to another (See below).

### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

Notes to the financial statements provide additional information that is essential for a full understanding of the information provided in the government-wide and fund financial statements.

### **STATEMENT OF NET POSITION**

Net position of the City represents the difference between (assets) and (liabilities, net position) of the City using the economic resources measurement focus and accrual basis of accounting.

In general terms, the City's total assets increased by 5.57% which includes an 11% increase in the government activities primarily due to the purchase of the Town Center. The business-type activities decreased by 1.44% due to a decrease in capital assets related to a prior period adjustment.

The governmental activities of the City's current and other assets decreased by 50.49% while the current liability of those activities increased by 113.63%. The increase is due to both an increase in outstanding liabilities and due to other Governments during current fiscal year from the general and capital project funds.

The business-type activities of the City's current and other assets increased by 39.1% while the current liability of those activities increased by 34.4%. The increase in current liabilities is due to overdrawn cash in other non-major enterprise funds increased by \$1.15 million. In current liabilities, due to customer deposit increases from \$1.82 million to \$1.93 million as well as the current portion of long-term debt decreased from \$1.074million to \$686,061 as compared to prior year.

The governmental activities invested in capital assets decreased by \$2.79 million or 19.2% from the previous year and unrestricted net position now stands at(\$10.1) million, a decrease of \$10.0 million from the previous year.

# CITY OF OPA-LOCKA, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The business-type activities invested in capital assets decreased by \$3.04 million or 25.5% and unrestricted net position now stands at a (\$4.20) million, compared to (\$2.9) million in the prior year. This represents a 69.5% decrease in unrestricted assets and is due to the implementation of GASB 68, as well as increases in outstanding liabilities.

### Net Position - Government-Wide

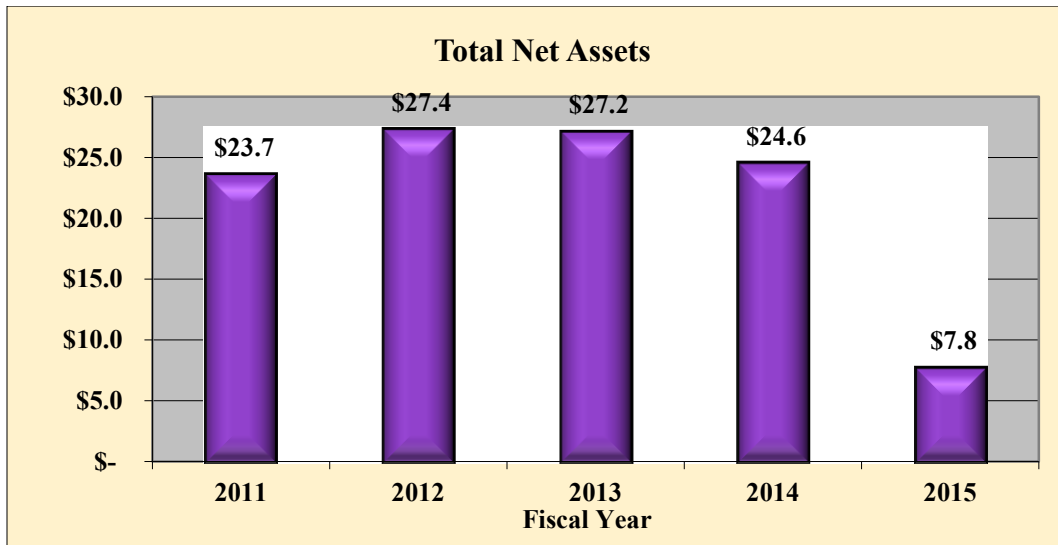
	Governmental Activities			Business-type Activities			Total	
	<u>2015</u>	<u>2014</u>	<u>Change</u>	<u>2015</u>	<u>2014</u>	<u>Change</u>	<u>2015</u>	<u>2014</u>
Current and other assets	\$ 2,419,522	\$ 4,886,996	-50%	\$ 7,168,527	\$ 5,153,032	39%	\$ 9,588,049	\$ 10,040,028
Capital assets, net	<u>26,673,899</u>	<u>21,306,414</u>	<u>25%</u>	<u>13,113,658</u>	<u>15,425,660</u>	<u>-15%</u>	<u>39,787,557</u>	<u>36,732,074</u>
Total assets	<u>29,093,421</u>	<u>26,193,410</u>	<u>11%</u>	<u>20,282,185</u>	<u>20,578,692</u>	<u>-1.4%</u>	<u>49,375,606</u>	<u>46,772,102</u>
Deferred outflow of resources	<u>1,998,872</u>	<u>-</u>	<u>100%</u>	<u>272,573</u>	<u>-</u>	<u>100%</u>	<u>2,271,445</u>	<u>-</u>
Current and other liabilities	4,958,001	2,300,003	116%	12,056,959	8,968,028	34%	17,014,960	11,268,031
Long-term liabilities	<u>21,162,883</u>	<u>8,317,955</u>	<u>154%</u>	<u>4,465,150</u>	<u>2,630,257</u>	<u>70%</u>	<u>25,628,033</u>	<u>10,948,212</u>
Total liabilities	<u>26,120,884</u>	<u>10,617,957</u>	<u>146%</u>	<u>16,522,109</u>	<u>11,598,285</u>	<u>42%</u>	<u>42,642,993</u>	<u>22,216,243</u>
Deferred inflow of resources	<u>1,064,925</u>	<u>-</u>	<u>100%</u>	<u>145,217</u>	<u>-</u>	<u>100%</u>	<u>1,210,142</u>	<u>-</u>
Net assets:								
Invested in capital assets, net of related debt	11,799,598	14,594,553	-19%	8,893,775	11,934,493	-25%	20,693,373	26,529,046
Restricted	2,262,701	1,142,661	98%	-	-	0.0%	2,262,701	1,142,661
Unrestricted	<u>(10,155,815)</u>	<u>(161,762)</u>	<u>-6178%</u>	<u>(5,006,343)</u>	<u>(2,954,086)</u>	<u>-69%</u>	<u>(15,162,158)</u>	<u>(3,115,848)</u>
Total net assets	<u>\$ 3,906,484</u>	<u>\$ 15,575,452</u>	<u>-75%</u>	<u>\$ 3,887,432</u>	<u>\$ 8,980,407</u>	<u>-57%</u>	<u>\$ 7,793,916</u>	<u>\$ 24,555,859</u>

# CITY OF OPA-LOCKA, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Five Years Total Net Assets

(in millions)



By far the largest portion of the City's net assets is investment in capital assets (e.g., land, buildings and building improvements, and equipment); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

## STATEMENT OF ACTIVITIES

Activities in the City reflected a .14.6% decrease in overall revenues compared to the prior year and total City expenses reflected a 7.86% decrease.

The governmental activities represent the most significant activity within the City. Program revenues charges for services decreased by (.35%) in governmental activities due to a decrease in general government services activities.

The business-type activities represent the water and sewer operations of the City which included a slight increase of \$1.4 million in program revenues. The increase is related primarily due to charge for services.

The Transfers in (out) changed by approximately 100%. In FY 2015, \$235,332 was transferred from the General Fund to the Water and Sewer Fund versus \$3,267,927 transferred from the Water and Sewer Fund to the General Fund.

# CITY OF OPA-LOCKA, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The table below presents a summary of changes in net position for the years ended September 30, 2015 and September 30, 2014, as derived from the government-wide Statement of Activities:

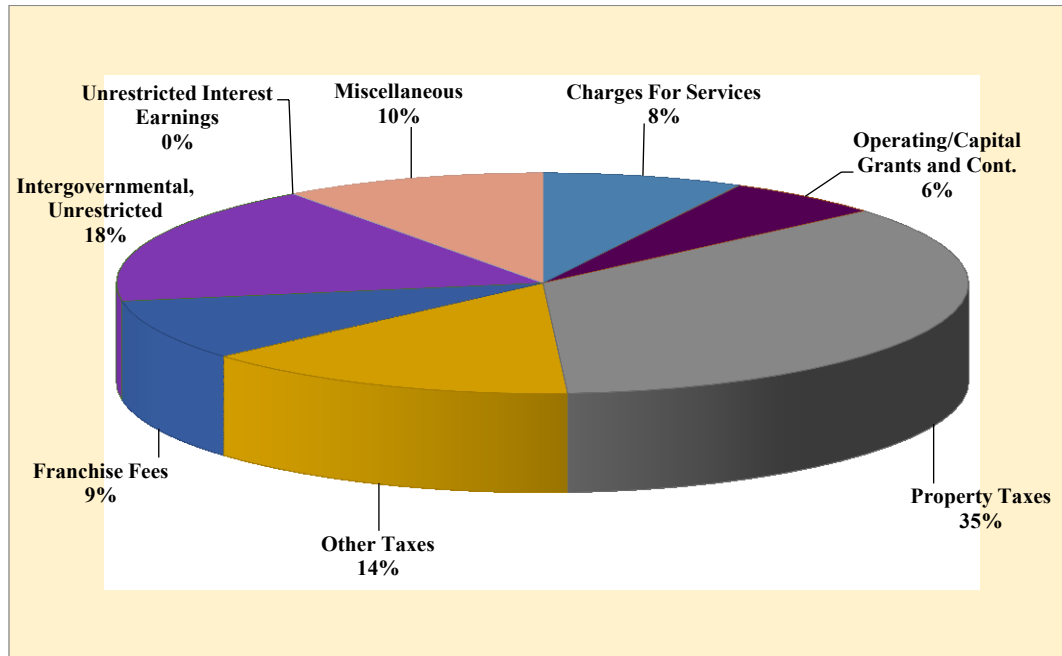
### Changes in Net Assets

	Governmental Activities			Business-type Activities			Total		
	<u>2015</u>	<u>2014</u>	<u>Change</u>	<u>2015</u>	<u>2014</u>	<u>Change</u>	<u>2015</u>	<u>2014</u>	<u>Change</u>
<b>Revenues:</b>									
Program revenues:									
Charges for services	\$ 1,136,618	\$ 1,140,653	0%	\$ 10,075,350	\$ 9,144,127	9%	\$ 11,211,968	\$ 10,284,780	8%
Operating/capital grants and cont.	838,658	1,526,681	-82%	1,021,115	551,963	46%	1,859,773	2,078,644	-12%
<b>General revenues:</b>									
Property taxes	5,266,813	6,359,842	-21%	-	-	0%	5,266,813	6,359,842	-21%
Other taxes	2,132,908	2,183,468	-2%	-	-	0%	2,132,908	2,183,468	-2%
Franchise fees	1,326,953	1,377,856	-4%	-	-	0%	1,326,953	1,377,856	-4%
Intergovernmental, unrestricted	2,625,406	2,801,946	-7%	-	-	0%	2,625,406	2,801,946	-7%
Unrestricted interest earnings	527	398	24%	-	-	0%	527	398	24%
Miscellaneous	1,481,667	1,661,530	-12%	-	-	0%	1,481,667	1,661,530	-12%
Transfers	-	3,267,927	-100%	235,332	-	100%	235,332	3,267,927	100%
Total revenues	14,809,550	20,320,301	-37%	11,331,797	9,696,090	14%	26,141,347	30,016,390	-15%
<b>Expenses and transfers</b>									
General government	6,336,788	6,254,996	1%	-	-	0%	6,336,788	6,254,996	1 %
Public safety	6,689,004	7,349,488	-10%	-	-	0%	6,689,004	7,349,488	-10%
Transportation	2,564,325	2,901,231	-13%	-	-	0%	2,564,325	2,901,231	-13%
Culture and recreation	1,332,265	1,299,002	2%	-	-	0%	1,332,265	1,299,002	2%
Interest and fiscal charges	348,305	279,737	20%	-	-	0%	348,305	279,737	20%
Water and sewer	-	-	0%	10,667,280	9,404,858	12%	10,667,280	9,404,858	12%
Stormwater	-	-	0%	1,213,511	1,225,943	-1%	1,213,511	1,225,943	-1%
Solid waste	-	-	0%	915,456	701,959	23%	915,456	701,959	23%
Transfers	235,332	-	100%	-	3,267,927	100%	235,332	3,267,927	-1289%
Total Expenses	17,506,019	18,084,454	-3%	12,796,247	14,600,687	-14%	30,302,266	32,685,141	-8%
Increase (decrease) in net positions	(2,696,468)	2,235,848	183%	(1,464,449)	(4,904,596)	-235%	(4,160,916)	(2,668,751)	36%
Net positions, beginning as restated	9,467,317	13,339,604	-41%	8,148,709	13,885,003	-70%	17,625,026	27,224,607	-54%
Prior period adjustment	(3,873,367)	-	0%	(2,796,828)	-	100%	(5,670,195)	-	100%
Net position, beginning adjusted	6,602,950	13,339,604	-102%	5,351,881	13,885,003	-159%	11,954,831	27,224,607	-128%
Net positions, ending	\$ 3,906,483	\$ 15,575,453	-299%	\$ 3,887,433	\$ 8,980,408	-131%	\$ 7,793,915	\$ 24,555,856	-215%

# CITY OF OPA-LOCKA, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Sources of Revenue for Fiscal Year 2015



## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### ***Governmental Funds***

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the City's funding requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2015, the City's governmental funds reported combined ending fund balances of \$107,283 compared to \$3.196 million, a decrease of \$3 million in fund balance compared to the prior year. Most of the fund balance is restricted to indicate that it is not available for new spending because it has already been committed or restricted to 1) pay debt service \$2.2 million, 2) pay transportation \$1.1 million 3) pay public safety \$303,609 related debt.

### ***General Fund***

The General Fund is the chief operating fund of the City. At the end of the current fiscal year the total fund balance equals a negative (\$2.9) million, a decrease of negative (\$5) million over prior year.

# CITY OF OPA-LOCKA, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Revenue in the general fund is shown in the following schedule:

<b>General Fund Revenues</b>	<b>2015 Amount</b>	<b>Percent of Total</b>	<b>2014 Amount</b>	<b>Percent of Total</b>	<b>Increase (Decrease) From 2013</b>	<b>Percent of Increase (Decrease)</b>
Property	\$ 5,266,813	26%	\$ 6,359,842	37%	\$ (1,093,029)	-17%
Utility service taxes	1,215,998	6%	1,186,277	7%	29,721	3%
Communication service taxes	450,384	2%	469,614	3%	(19,230)	-4%
Local option, use and fuel taxes	294,220	1%	279,767	2%	14,453	5%
Franchise fees	1,326,953	7%	1,377,856	8%	(50,903)	-4%
Local business taxes	172,306	1%	247,810	1%	(75,504)	-30%
Permits and fees	501,896	2%	590,480	3%	(88,584)	-15%
Intergovernmental	461,775	2%	413,104	2%	48,671	12%
Charges for services	129,745	1%	112,013	1%	17,732	16%
Fines and forfeitures	458,528	2%	413,678	2%	44,850	11%
Interest	443	0%	314	0%	129	0%
Other revenue	1,481,667	7%	1,577,530	9%	(95,863)	-6%
Other financing sources	<u>8,600,000</u>	<u>42%</u>	<u>4,182,275</u>	<u>24%</u>	<u>4,417,725</u>	<u>106%</u>
Total Revenues	<u>\$ 20,360,728</u>	<u>100%</u>	<u>\$ 17,210,560</u>	<u>100%</u>	<u>\$ 3,150,168</u>	<u>18%</u>

Total expenditures for the general fund increased by \$856,543, a 5.3% increase in expenditures related to general government, transportation, culture and recreation, debt services, and transfers out. There was a slight decrease in public safety of \$64,388.

Expenditures in the general fund are shown in the following schedule:

<b>General Fund Expenditures</b>	<b>2015 Amount</b>	<b>Percent of Total</b>	<b>2014 Amount</b>	<b>Percent of Total</b>	<b>Increase (Decrease) From 2014</b>	<b>Percent of Increase (Decrease)</b>
General government	\$ 5,732,661	34%	\$ 5,531,282	34%	\$ 201,379	4%
Public safety	6,689,004	40%	6,753,392	42%	(64,388)	-1%
Transportation	2,564,325	15%	2,293,973	14%	270,352	12%
Culture and recreation	1,332,265	8%	1,204,208	8%	128,057	11%
Debt service	348,305	2%	262,493	2%	85,812	33%
Transfers	<u>235,332</u>	<u>1%</u>	<u>-</u>	<u>0%</u>	<u>235,332</u>	<u>0%</u>
Total expenditures	<u>\$ 16,901,892</u>	<u>100%</u>	<u>\$ 16,045,348</u>	<u>100%</u>	<u>\$ 856,544</u>	<u>5%</u>

### ***Proprietary Funds***

The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

The unrestricted net assets (deficit) of the water and sewer, stormwater, and solid waste funds at the end of the current fiscal year amounted to (\$5) million. The total decrease in net assets for all enterprise funds was \$4.7 million which is primarily attributed to the GASB 68 and prior period adjustments as noted previously.



# **CITY OF OPA-LOCKA, FLORIDA**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the year there were no adjustments to the appropriations between the original and final amended budget. However, the General Fund actual expenditures amounted to \$16.3 million which represents an increase of \$1,471,583 over the original and final budget. This resulted in transfers out of the General fund of approximately \$236,194 over the budgeted amount. The following departments significantly exceeded their budgets;

- General government, \$860,693
- Public safety, \$458,516
- Public works, \$165,858
- Parks and recreation, \$148,044

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### ***Capital Assets***

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2015 amounted to \$39.7 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and buildings improvements, machinery and equipment, park facilities, roads and utility systems infrastructure. The total increase in the City's investment in capital assets for the current fiscal year was 5.89%.

Major capital assets additions during the current fiscal year included the following:

- Town Center purchase for approximately \$8.6 million
- Gateway construction approximately \$347,000
- Lift station 11C approximately \$1,600,000
- Total rehabilitation of pump station 7
- Installation of side walk, storm water drainage and resurfacing of the roadway (Alexandria Drive)
- Final completion of the Helen Miller park and recreation center

# CITY OF OPA-LOCKA, FLORIDA

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### City of Opa-locka's Capital Assets (net of accumulated depreciation)

	Governmental Activities		Business-type Activities		Total	
	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	<u>2014</u>	<u>2015</u>
Land	\$ 3,042,475	\$ 3,042,475	\$ 14,762	\$ 14,762	\$ 3,057,237	\$ 3,057,237
Construction in progress	889,349	1,042,228	2,454,201	3,216,395	4,258,623	3,343,550
Buildings and building improvements	16,271,257	8,859,353	0.00	0.00	8,859,353	16,271,257
Utility plant and systems	-	-	-	-	-	-
Furniture and equipment	332,341	1,398,959	772,675	-	1,398,959	1,105,016
Infrastructure	<u>6,138,477</u>	<u>6,957,205</u>	<u>9,872,020</u>	<u>12,911,994</u>	<u>19,869,199</u>	<u>16,010,497</u>
<b>Total</b>	<u>\$ 26,673,899</u>	<u>\$ 21,300,220</u>	<u>\$ 13,113,658</u>	<u>\$ 16,143,151</u>	<u>\$ 37,443,371</u>	<u>\$ 39,787,557</u>

Additional information on the City's capital assets can be found in Note 7 of this report.

### ***Long Term Debt***

At the end of the current fiscal year the City had total debt outstanding of \$26 million, an increase of 156.89% from prior year. Additional information on the City's long-term debt can be found on Note 9 of this report.

### Outstanding Debt

	Governmental Activities		Business-type Activities		Total	
	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>	<u>2015</u>	<u>2014</u>
Revenue bonds	\$ 14,692,439	\$ 6,562,000	\$ -	\$ -	\$ 14,692,439	\$ 6,562,000
Capital leases	181,861	317,418	186,295	255,532	368,155	572,950
Loans	-	84,000	3,621,534	2,428,062	3,621,533	2,512,062
Liability to SunTrust	-	-	412,055	807,177	412,055	807,177
GASB 68 liability	6,829,740	-	931,328	-	7,761,068	-
Liability to FDOT	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total</b>	<u>\$ 21,704,040.21</u>	<u>\$ 6,963,418.00</u>	<u>\$ 5,151,211.72</u>	<u>\$ 3,490,771.00</u>	<u>\$ 26,855,251.93</u>	<u>\$ 10,454,189.00</u>

# **CITY OF OPA-LOCKA, FLORIDA**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

During fiscal year 2016, the City will be looking at the following programs/initiatives:

- On June 1, 2016, the City of Opa-locka City Commission adopted a Resolution to request a declaration that the City is in a state of financial emergency to seek the appointment of a financial emergency board and other assistance pursuant to section 218.503(1), Florida Statutes. The State of Florida, Office of the Governor, issued Executive Order 16-135, signed by Florida Governor Rick Scott.
- Continue upgrades to bring all of the City's pump stations out of moratorium and other improvements to the utility system that will increase the opportunities for economic development and compliance to the City's consent agreement with Department of Environmental Management (DERM).
- Continue to develop the Community Redevelopment Agency (CRA) program in the Magnolia North and Downtown Opa-locka areas. The CRA seeks to improve the physical environment of the City and also bring economic development and empowerment to residents.
- Expand our online services to allow residents to access an e-commerce platform.
- Develop a destination plan to attract more visitors to the City.
- Complete the annexing of unincorporated areas adjacent to the City.
- Milling and resurfacing of the road ways, estimated at approximately \$300,000 per annum.
- Continue the Historic City Hall restorations.

All of these factors were considered in preparing the City of Opa-locka's budget for the 2016 fiscal year.

### **Requests for Information**

This financial report is designed to provide a general overview of the City of Opa-locka's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to The City of Opa-locka, Finance Department, 780 Fisherman Street 4th Floor, Opa-locka, Florida 33054.

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## **BASIC FINANCIAL STATEMENTS**

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# CITY OF OPA-LOCKA, FLORIDA

## STATEMENT OF NET POSITION

SEPTEMBER 30, 2015

	<b><u>Governmental Activities</u></b>	<b><u>Proprietary Activities</u></b>	<b><u>Total</u></b>
<b><u>ASSETS</u></b>			
Cash and cash equivalents	\$ 498,884	\$ 4,194,631	\$ 4,693,515
Receivables, net	502,433	1,736,297	2,238,730
Internal balances	332,106	(332,106)	-
Due from other governments	751,214	311,497	1,062,711
Inventories	23,195	-	23,195
Other assets	6,000	-	6,000
Restricted cash & investment	305,690	1,258,208	1,563,898
Capital assets not being depreciated	3,931,824	2,179,907	6,111,731
Capital assets being depreciated, net	<u>22,742,075</u>	<u>10,933,751</u>	<u>33,675,826</u>
<b>Total assets</b>	<u>29,093,421</u>	<u>20,282,185</u>	<u>49,375,606</u>
<b><u>DEFERRED OUTFLOW OF RESOURCES</u></b>			
Pensions (Note 17)	<u>1,998,872</u>	<u>272,573</u>	<u>2,271,445</u>
<b>Total deferred outflows of resources</b>	<u>1,998,872</u>	<u>272,573</u>	<u>2,271,445</u>
<b><u>LIABILITIES</u></b>			
Accounts payable and accrued expenses	\$ 1,443,160	\$ 2,193,338	\$ 3,636,498
Overdrawn cash	-	5,106,392	5,106,392
Due to other governments	891,344	1,936,889	2,828,233
Customers' deposits	-	1,926,200	1,926,200
Deferred revenue	22,262	-	22,262
Unearned revenue			
<b>Noncurrent liabilities:</b>			
Due within one year	134,600	-	134,600
Compensated absences	541,158	686,061	1,227,219
Long-term debt			
Due in more than one year	1,211,877	151,679	1,363,556
Compensated absences	413,600	56,400	470,000
OPEB obligations	300,000	-	300,000
Contingency	6,829,740	931,328	7,761,068
Long-term debt- Pension Liability	<u>14,333,143</u>	<u>3,533,822</u>	<u>17,866,965</u>
Long-term debt	<u>26,120,884</u>	<u>16,522,109</u>	<u>42,642,993</u>
<b>Total liabilities</b>			
<b><u>DEFERRED INFLOW OF RESOURCES</u></b>			
	<u>1,064,925</u>	<u>145,217</u>	<u>1,210,142</u>
Deferred inflows of pensions (Note17)	<u>1,064,925</u>	<u>145,217</u>	<u>1,210,142</u>
<b>Total deferred inflows of resources</b>			
<b><u>NET POSITION</u></b>			
Invested in capital assets, net of related debt	11,799,598	8,893,775	20,693,373
Restricted for:			
Debt Service	2,262,701	-	2,262,701
Unrestricted	<u>(10,155,815)</u>	<u>(5,006,343)</u>	<u>(15,162,158)</u>
<b>Total Net Position</b>	<u>\$ 3,906,484</u>	<u>\$ 3,887,432</u>	<u>\$ 7,793,916</u>

See notes to basic financial statements.

# CITY OF OPA-LOCKA, FLORIDA

## STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2015

<b>Functions/Programs</b>	<b>Expenses</b>	<b>Program Revenues</b>			<b>Net (Expense) Revenue and Changes in Net Position</b>		<b>Total</b>
		<b>Charges for Services</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	<b>Governmental Activities</b>	<b>Proprietary Activities</b>	
<b>Governmental activities:</b>							
General government	\$ 5,732,661	\$ 591,824	\$ -	\$ -	\$ (5,140,837)	\$ -	\$ (5,140,837)
Public safety	6,689,004	504,977	240,540	-	(5,943,487)	-	(5,943,487)
Transportation	2,564,325	-	-	-	(2,564,325)	-	(2,564,325)
Culture and recreation	1,332,265	39,817	-	598,118	(694,329)	-	(694,329)
Interest on long-term debt	348,305	-	-	-	(348,305)	-	(348,305)
Total governmental activities	<u>16,666,560</u>	<u>1,136,618</u>	<u>240,540</u>	<u>598,118</u>	<u>(14,691,284)</u>	<u>-</u>	<u>(14,691,284)</u>
<b>Proprietary activities:</b>							
Water and sewer	9,994,582	8,097,888	-	1,021,115	-	(875,579)	(875,579)
Solid waste	1,213,511	1,504,510	-	-	-	290,999	290,999
Stormwater	915,456	472,952	-	-	-	(442,504)	(442,504)
Total proprietary activities	<u>12,123,549</u>	<u>10,075,350</u>	<u>-</u>	<u>1,021,115</u>	<u>-</u>	<u>(1,027,084)</u>	<u>(1,027,084)</u>
Total	<u>\$ 28,790,109</u>	<u>\$ 11,211,968</u>	<u>\$ 240,540</u>	<u>\$ 1,619,234</u>	<u>(14,691,284)</u>	<u>(1,027,084)</u>	<u>(15,718,368)</u>
<b>General revenues:</b>							
Property taxes					5,266,813	-	5,266,813
Franchise fees					1,326,954	-	1,326,954
Utility taxes					1,215,998	-	1,215,998
Communication services tax					450,384	-	450,384
Local option, use and fuel taxes					294,220	-	294,220
Local business tax					172,306	-	172,306
Intergovernmental revenue (unrestricted)					2,625,406	-	2,625,406
Unrestricted interest earnings					527	-	527
Miscellaneous					1,481,667	-	1,481,667
Transfers					(235,332)	235,332	-
Total general revenues and transfers					<u>12,598,943</u>	<u>235,332</u>	<u>12,834,275</u>
<b>Other capital transactions:</b>							
Debt proceeds					8,600,000	381,098	8,981,098
Principal payments					(797,001)	-	(797,001)
Capital acquisitions					(8,407,124)	(1,053,794)	(9,460,918)
Total other capital transactions					<u>(604,125)</u>	<u>(672,696)</u>	<u>(1,276,821)</u>
Change in net position					<u>(2,696,466)</u>	<u>(1,464,448)</u>	<u>(4,160,914)</u>
Net position, beginning as restated (Note 17)					<u>6,602,950</u>	<u>5,351,881</u>	<u>11,954,831</u>
Net position, beginning adjusted					<u>6,602,950</u>	<u>5,351,881</u>	<u>11,954,831</u>
Net position, ending					<u>\$ 3,906,484</u>	<u>\$ 3,887,432</u>	<u>\$ 7,793,916</u>

See notes to basic financial statements.

# CITY OF OPA-LOCKA, FLORIDA

## BALANCE SHEET — GOVERNMENTAL FUNDS

SEPTEMBER 30, 2015

	<u>General Fund</u>	<u>People's Transportation Tax</u>	<u>Capital Projects Improvement Debt Service</u>	<u>Other Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>					
Cash and equity in pooled cash	\$ 200,119	\$ 422,252	\$ -	\$ -	\$ 622,371
Receivables, net	405,107	-	97,327	-	502,434
Other government account receivables	402,356	-	-	348,858	751,214
Due from other funds	-	797,146	2,201,349	292,832	3,291,327
Inventories	23,195	-	-	-	23,195
Prepaid items	6,000	-	-	-	6,000
Restricted cash and cash equivalents	<u>305,690</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>305,690</u>
Total Assets	<u>\$ 1,342,467</u>	<u>\$ 1,219,398</u>	<u>\$ 2,298,676</u>	<u>\$ 641,690</u>	<u>\$ 5,502,231</u>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>Liabilities:</b>					
Accounts Payable and Accrued Liabilities	\$ 1,211,694	\$ 83,797	\$ 35,975	\$ 111,696	\$ 1,443,162
Overdrawn cash	-	-	-	123,487	123,487
Due to other funds	2,178,071	-	-	781,147	2,959,218
Other government account payables	891,344	-	-	-	891,344
Deferred revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>22,262</u>	<u>22,262</u>
Total liabilities	<u>4,281,109</u>	<u>83,797</u>	<u>35,975</u>	<u>1,038,592</u>	<u>5,439,473</u>
<b>Fund Balance:</b>					
Nonspendable:					
Inventories	23,195	-	-	-	23,195
Prepaid items	6,000	-	-	-	6,000
Restricted for:					
Debt service	-	-	2,262,701	-	2,262,701
Committed for:					
Public safety	-	-	-	303,609	303,609
Transportation	-	1,135,601	-	-	1,135,601
Unassigned	<u>(2,967,837)</u>	<u>-</u>	<u>-</u>	<u>(700,511)</u>	<u>(3,668,348)</u>
Total fund balances	<u>(2,938,642)</u>	<u>1,135,601</u>	<u>2,262,701</u>	<u>(396,902)</u>	<u>62,758</u>
Total Liabilities and Fund Balances	<u>\$ 1,342,467</u>	<u>\$ 1,219,398</u>	<u>\$ 2,298,676</u>	<u>\$ 641,690</u>	<u>\$ 5,502,231</u>

See notes to basic financial statements.



# CITY OF OPA-LOCKA, FLORIDA

## RECONCILIATION OF THE BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

SEPTEMBER 30, 2015

Fund balances - total governmental funds	\$ 62,758
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Amounts reported for governmental activities in the statement  
of net assets are different because:

Capital assets used in governmental activities are not financial  
resources and, therefore, are not reported in the governmental funds.

Capital assets net of accumulated depreciation	26,673,898	
Debt	(13,940,349)	
Pension liability	(6,829,740)	
Compensated absences	(1,346,483)	
Other post-employment benefits	(413,600)	
Accrued legal settlement	<u>(300,000)</u>	
Net adjustment		<u>3,843,726</u>

Net position of governmental activities	<u>\$ 3,906,484</u>
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See notes to basic financial statements.

# CITY OF OPA-LOCKA, FLORIDA

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES—GOVERNMENTAL FUNDS

SEPTEMBER 30, 2015

	<u>General</u>	<u>Peoples' Transportation Tax</u>	<u>Capital Improvement Debt Service</u>	<u>Other Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>REVENUES:</b>					
Taxes:					
Property taxes	\$ 5,266,813	\$ -	\$ -	\$ -	\$ 5,266,813
Utility taxes	1,215,998	-	-	-	1,215,998
Communications service taxes	450,384	-	-	-	450,384
Local option, use and fuel taxes	294,220	-	-	-	294,220
Local business taxes	172,306	-	-	-	172,306
Franchise fees	1,326,953	-	-	-	1,326,953
Permits and fees	501,896	-	-	-	501,896
Intergovernmental	461,775	614,855	1,801,193	586,241	3,464,064
Charges for services	129,745	-	-	-	129,745
Fines and forfeitures	458,528	-	-	46,449	504,977
Interest	443	-	-	85	528
Other	<u>1,481,667</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,481,667</u>
Total revenues	<u>11,760,728</u>	<u>614,855</u>	<u>1,801,193</u>	<u>632,775</u>	<u>14,809,551</u>
<b>EXPENDITURES:</b>					
<b>Current:</b>					
General government	5,556,245	-	-	162,284	5,718,529
Public safety	6,636,221	-	-	52,783	6,689,004
Transportation	2,145,350	418,975	-	-	2,564,325
Culture and recreation	1,332,269	-	-	-	1,332,269
<b>Debt service:</b>					
Principal	381,001	-	416,000	-	797,001
Interest	127,283	-	221,022	-	348,305
Capital outlay	<u>8,060,780</u>	<u>43,099</u>	<u>-</u>	<u>317,377</u>	<u>8,421,256</u>
Total expenditures	<u>24,239,149</u>	<u>462,074</u>	<u>637,022</u>	<u>532,444</u>	<u>25,870,689</u>
Excess (deficiency) of revenues over expenditures	(12,478,421)	152,781	1,164,171	100,331	(11,061,138)
<b>OTHER FINANCING SOURCES (USES):</b>					
Debt proceeds	8,600,000	-	-	-	8,600,000
Transfers in	-	-	-	97,984	97,984
Transfers out	<u>(261,194)</u>	<u>(72,123)</u>	<u>-</u>	<u>-</u>	<u>(333,317)</u>
Total other financing sources (uses)	<u>8,338,806</u>	<u>(72,123)</u>	<u>-</u>	<u>97,984</u>	<u>8,364,667</u>
Net change in fund balances	<u>(4,139,615)</u>	<u>80,658</u>	<u>1,164,171</u>	<u>198,315</u>	<u>(2,696,471)</u>
Fund balances, beginning	2,092,291	1,054,943	1,142,661	(1,094,143)	3,195,752
Prior period adjustment	<u>(891,318)</u>	<u>-</u>	<u>(44,131)</u>	<u>498,926</u>	<u>(436,523)</u>
Adjusted beginning balance	<u>1,200,973</u>	<u>1,054,943</u>	<u>1,098,530</u>	<u>(595,217)</u>	<u>2,759,229</u>
Fund balances, ending	<u>\$ (2,938,642)</u>	<u>\$ 1,135,601</u>	<u>\$ 2,262,701</u>	<u>\$ (396,902)</u>	<u>\$ 62,758</u>

See notes to basic financial statements.

# CITY OF OPA-LOCKA, FLORIDA

## RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION —GOVERNMENTAL FUNDS

SEPTEMBER 30, 2015

Net change in fund balances - total governmental funds \$ (2,696,471)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.

Expenditures for capital outlays	(8,560,033)
Less current depreciation	(740,180)

The effect of other transaction involving capital assets:

Proceeds from issuance of debt	8,600,000
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal payments of debt	500,000
Principal payments of capital leases	297,001

Some items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported in the governmental funds. These activities consist of:

Change in other post-employment benefits	(83,600)
Change in compensated absences	<u>(13,183)</u>

Change in net position of governmental activities	<u>\$ (2,696,466)</u>
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See notes to basic financial statements.

# CITY OF OPA-LOCKA, FLORIDA

## STATEMENT OF NET POSITION —PROPRIETARY FUNDS

SEPTEMBER 30, 2015

	Business-type Activities - Enterprise Funds			
	Water and Sewer	Solid Waste	Other Nonmajor Enterprise Funds	Total
<b>ASSETS</b>				
<b>Current assets:</b>				
Cash and equity in pooled cash	\$ 3,644,840	\$ -	\$ 549,791	\$ 4,194,631
Receivables, net	1,694,892	-	-	1,694,892
Estimated unbilled services	-	-	41,609	41,609
Due from other governments	311,327	170	-	311,497
Other Assets	-	-	-	-
Inventories	-	-	-	-
Due from other funds	-	4,664,174	173,931	4,838,105
Total current assets	<u>5,651,059</u>	<u>4,664,344</u>	<u>765,331</u>	<u>11,080,734</u>
<b>Noncurrent assets:</b>				
Restricted cash and cash equivalents	1,258,208	-	-	1,258,208
Non depreciable capital assets	2,179,907	-	289,056	2,468,963
Capital assets, net	<u>10,567,084</u>	<u>-</u>	<u>77,611</u>	<u>10,644,695</u>
Total noncurrent assets	<u>14,005,199</u>	<u>-</u>	<u>366,667</u>	<u>14,371,866</u>
Total assets	<u>\$ 19,656,258</u>	<u>\$ 4,664,344</u>	<u>\$ 1,131,998</u>	<u>\$ 25,452,396</u>
<b>DEFERRED OUTFLOW OF RESOURCES</b>				
Pension (Note 17)	\$ 272,573	\$ -	\$ -	\$ 272,573
Total deferred outflow of resources	<u>272,573</u>	<u>-</u>	<u>-</u>	<u>272,573</u>
<b>LIABILITIES</b>				
<b>Current liabilities:</b>				
Accounts payable and accrued liabilities	1,505,717	5,590	682,233	2,193,540
Overdrawn cash	-	5,106,392	-	5,106,392
Due to other funds	5,170,213	-	-	5,170,213
Due to other governments	1,717,889	-	219,000	1,936,889
Deposits	1,857,714	68,486	-	1,926,200
Current portion of long term debt	<u>641,499</u>	<u>-</u>	<u>44,562</u>	<u>686,061</u>
Total current liabilities	<u>10,893,032</u>	<u>5,180,468</u>	<u>945,795</u>	<u>17,019,295</u>
<b>Noncurrent liabilities:</b>				
Compensated absences	140,802	-	10,877	151,679
OPEB	51,700	-	4,700	56,400
Long -term debt - pension liability	931,328	-	-	931,328
Long term debt	<u>3,467,706</u>	<u>-</u>	<u>66,116</u>	<u>3,533,822</u>
Total noncurrent liabilities	<u>4,591,536</u>	<u>-</u>	<u>81,693</u>	<u>4,673,229</u>
Total liabilities	<u>15,484,568</u>	<u>5,180,468</u>	<u>1,027,488</u>	<u>21,692,524</u>
<b>DEFERRED INFLOW OF RESOURCES</b>				
Pension (Note 17)	145,217	-	-	145,217
Total deferred inflow of resources	<u>145,217</u>	<u>-</u>	<u>-</u>	<u>145,217</u>
<b>NET POSITION</b>				
Invested in capital assets, net of related debt	8,637,786	-	255,989	8,893,775
Unrestricted	<u>(4,338,740)</u>	<u>(516,124)</u>	<u>(151,479)</u>	<u>(5,006,343)</u>
Total net position	<u>\$ 4,299,046</u>	<u>\$ (516,124)</u>	<u>\$ 104,510</u>	<u>\$ 3,887,432</u>

See notes to basic financial statements.

# CITY OF OPA-LOCKA, FLORIDA

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND POSITION —PROPRIETARY FUNDS

SEPTEMBER 30, 2015

	<b>Business-Type Activities-Enterprise Funds</b>			
	<b><u>Water and Sewer</u></b>	<b><u>Solid Waste</u></b>	<b><u>Other Nonmajor Enterprise Funds</u></b>	<b><u>Total</u></b>
Operating revenues:				
Charges for services	\$ 7,567,546	\$ 1,504,510	\$ 472,953	\$ 9,545,009
Other revenues	<u>1,551,455</u>	<u>-</u>	<u>-</u>	<u>1,551,455</u>
Total operating revenues	<u>9,119,001</u>	<u>1,504,510</u>	<u>472,953</u>	<u>11,096,464</u>
Operating expenses:				
Operating, administrative and maintenance	9,632,136	1,213,511	847,733	11,693,380
Bad debts and other	23,627	-	1,547	25,174
Depreciation	<u>1,314,499</u>	<u>-</u>	<u>66,176</u>	<u>1,380,675</u>
Total operating expenses	<u>10,970,262</u>	<u>1,213,511</u>	<u>915,456</u>	<u>13,099,229</u>
Operating income (loss)	(1,851,261)	290,999	(442,503)	(2,002,765)
Non-operating revenues (expenses):				
Loan proceeds	381,098	-	-	381,098
Interest and fiscal charges	<u>(78,114)</u>	<u>-</u>	<u>-</u>	<u>(78,114)</u>
Total non-operating revenues (expenses)	<u>302,984</u>	<u>-</u>	<u>-</u>	<u>302,984</u>
Income before transfers	(1,548,277)	290,999	(442,503)	(1,699,781)
Transfer in (out)	<u>235,332</u>	<u>-</u>	<u>-</u>	<u>235,332</u>
Change in net position	(1,312,945)	290,999	(442,504)	(1,464,449)
Net position, beginning	9,630,801	(850,260)	199,866	8,980,407
Prior period adjustment	<u>(4,018,810)</u>	<u>43,137</u>	<u>347,147</u>	<u>(3,628,526)</u>
Net position, beginning as restated (Note 17)	<u>5,611,991</u>	<u>(807,123)</u>	<u>547,013</u>	<u>5,351,881</u>
Net position, ending	<u>\$ 4,299,046</u>	<u>\$ (516,124)</u>	<u>\$ 104,509</u>	<u>\$ 3,887,432</u>

See notes to basic financial statements.

# CITY OF OPA-LOCKA, FLORIDA

## STATEMENT OF CASH FLOWS —PROPRIETARY FUNDS

SEPTEMBER 30, 2015

	<b>Business-Type Activities- Enterprise Funds</b>		
	<b><u>Water and Sewer</u></b>	<b><u>Solid Waste</u></b>	<b><u>Total</u></b>
<b>Cash flows from operating activities:</b>			
Cash received from customers	\$ 8,537,695	\$ 1,549,627	\$ 10,087,322
Cash paid to vendors	(5,197,202)	(107,473)	(5,304,675)
Cash paid to employees	(2,417,724)	(30,573)	(2,448,297)
Internal activity payments from (to) other funds, net	<u>1,296,078</u>	<u>(1,411,581)</u>	<u>(115,503)</u>
Net cash provided by operating activities	<u>2,218,847</u>	<u>-</u>	<u>2,218,847</u>
<b>Cash flows from noncapital financing activities:</b>			
Transfers to other funds	<u>235,332</u>	<u>-</u>	<u>235,332</u>
Net cash used in noncapital financing activities	<u>235,332</u>	<u>-</u>	<u>235,332</u>
<b>Cash flows from capital and related financing activities:</b>			
Acquisition and construction of capital assets	(1,847,231)	-	(1,847,231)
Receipts from intergovernmental	381,098	-	381,098
Interest paid on long term debt	(78,114)	-	(78,114)
Proceeds from debt	576,543	-	576,543
Principal paid on debt	<u>(1,188,915)</u>	<u>-</u>	<u>(1,188,915)</u>
Net cash used in capital and related financing activities	<u>(2,156,619)</u>	<u>-</u>	<u>(2,156,619)</u>
<b>Cash flows from investing activities:</b>			
Interest income	<u>35</u>	<u>-</u>	<u>35</u>
Net cash provided by investing activities	<u>35</u>	<u>-</u>	<u>35</u>
Net increase (decrease) in cash	297,595	-	297,595
Cash, beginning	<u>4,605,453</u>	<u>-</u>	<u>4,605,453</u>
Cash, ending	<u>4,903,048</u>	<u>-</u>	<u>4,903,048</u>
<b>Display as:</b>			
Unrestricted	3,644,840	-	3,644,840
Restricted	<u>1,258,208</u>	<u>-</u>	<u>1,258,208</u>
Total	<u>\$ 4,903,048</u>	<u>\$ -</u>	<u>\$ 4,903,048</u>
<b>Reconciliation of operating income to cash provided by operating activities:</b>			
Operating income (loss)	\$ (1,851,261)	\$ 290,999	\$ (1,560,262)
Adjustment to reconciled operating income to net cash provided by (used in) operating activities:			
Depreciation expenses	1,314,499	-	1,314,499
(Increase) decrease in:			
Cash drawn in excess of bank	-	1,192,781	1,192,781
Accounts receivable	23,881	203	24,084
Due from other governments	(304,502)	(170)	(304,672)
Due from other funds	-	(1,411,582)	(1,411,582)
Deferred outflow	(272,573)	-	(272,573)
Other current assets	187,802	-	187,802
Increase (decrease) in:			
Accounts payable and accrued liabilities	648,210	(27,317)	620,893
Customer deposits	146,793	(44,914)	101,879
Bad debt others	23,627	-	23,627
Compensated absences	(14,569)	-	(14,569)
Deferred inflow	145,217	-	145,217
Due to other funds	79,945	-	79,945
Pension liability	931,328	-	931,328
Net OPEB liability	10,450	-	10,450
Due to other governments	<u>1,150,000</u>	<u>-</u>	<u>1,150,000</u>
Net Cash Provided by Operating Activities	<u>\$ 2,218,847</u>	<u>\$ -</u>	<u>\$ 2,218,847</u>

See notes to basic financial statements.

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## **NOTES TO FINANCIAL STATEMENTS**

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# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Opa-locka, Florida (the “City”) in Miami-Dade County, Florida (the “County”) was incorporated in 1926 by the Laws of Florida Chapter 13187. The City comprises approximately 4.5 square miles of land and operates under a Commission/City Manager form of government and provides municipal services to its residents, including general government, public safety, transportation, and parks and recreation. The City also operates water, sewer, storm water, and sanitation enterprises.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. This report, the accounting systems, and classification of accounts conform to standards of the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the City are described below.

#### A. Reporting Entity

The financial statements were prepared in accordance with GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 39 and 61, which establishes standards for defining and reporting on the financial reporting entity. The financial reporting entity consists of the City, organizations for which the City is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete.

The City is financially accountable for a component unit if it appoints a voting majority of the organization’s governing board and it is able to impose its will on that organization or there is potential for the organization to provide specific financial benefits to, or impose specific financial burdens, on the City. Based on these criteria, entities were evaluated for inclusion in the City’s reporting entity with the following results:

The City passed ordinances in prior years establishing various neighborhood improvement districts. The following neighborhood improvement districts, which are considered to be component units of the City, have not been included in the financial statements because there has been no financial activity for several years and the funds have no assets, liabilities, or fund balances.

- 1) East-West Neighborhood Improvement District
- 2) Ali-Baba Neighborhood Improvement District
- 3) Niles Garden Neighborhood Improvement District

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. Reporting Entity (cont'd)

##### *Blended Component Units*

Blended component units are separate legal entities that meet the component unit criteria described and whose government body is the same, or substantially the same and 1) there is a financial benefit or burden relationship between the primary government and the component unit or 2) management below the level of the governing board of the primary government has operational responsibility for a component unit.

The Opa-locka Community Redevelopment Agency (CRA) is a dependent special district established by the City Commission in 2011 and approved by Miami-Dade County in 2013 under the authority granted by Florida Statute 163, section III. The CRA is a legal subsidiary governed by a seven member board appointed by the City Commission, the Miami-Dade County, District One Commissioner, and the Office of the Governor. The Board currently comprises of the Mayor, Vice-mayor, and three City Commissioners, and an appointee from the Miami-Dade County Commissioner and the Florida Governor's Office. Its sole purpose is to finance the redevelopment of the City's designed redevelopment areas through Tax Increment Financing (TIF). The CRA can provide services and financial benefits/assistance to imposed financial burdens on the City.

The CRA was in a limited-active phase of operation for FY 2014-2015 due to limited tax increment funds produced by ad valorem taxes. There were no revenues other than transfers from the General Fund. Although the CRA activities did not meet the major fund criteria, the CRA's financial data is presented within the City's major governmental funds in order to comply with the audit requirements of F.S. 163.387(8). No separate financial statements are issued.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and statement of activities) report information on all of the activities of the City. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use of directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported as general revenues.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Government-wide and Fund Financial Statements (cont'd)

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major funds.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the *accrual basis of accounting*, as are the proprietary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement* focus and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal period, with the exception of expenditure driven (reimbursements) grants, for which the availability period is one year.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, utility taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The financial transactions of the City are recorded in individual funds. The operations of each fund are accounted for using a separate set of self-balancing accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equities, revenue and expenditure or expenses. Fund accounting is designed to demonstrate legal compliances and to aid financial management by segregating transactions related to certain government functions or activities. Accounting principles generally accepted in the United States of America set forth minimum criteria for determination of major funds based on the percentage of the applicable category balances. The nonmajor funds are presented in one column in the respective fund financial statements.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (cont'd)

The City reports the following major governmental funds:

The **General Fund** is the general operation fund of the City. It accounts for all financial resources of the general government, except those required to be accounting for in another fund.

The **Peoples Transportation Tax Fund** accounts for the City's prorated share of the Charter County Transit System Surtax proceeds used toward projects and programs such as public transportation operations.

The **Capital Improvement Debt Service Fund** is used to account for the sinking fund requirements of the Series 2011 A and B Capital Improvement Revenue Bonds.

The **Safe Neighborhood Capital Projects Fund** accounts for revenue and expenditures of the Community Development Block Grant and General Obligation Bonds funds from Miami-Dade County.

The City reports the following major proprietary funds:

The **Water and Sewer Fund** is used to account for the operation and maintenance of the City's water and sewer system.

As a general rule the effect of inter-fund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments and other charges between the City's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's water and sewer, solid waste and stormwater enterprise funds, are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (cont'd)

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect amounts reported in the financial statements and accompanying notes. Although these estimates are based on management's knowledge of current events and actions it may undertake in the future, they may ultimately differ from actual results.

#### D. Basis for Disclaimer Opinion

##### *Opening Account Balances*

In an initial audit, our objective is to obtain sufficient appropriate audit evidence about whether there are misstatements in opening balances that materially affect the financial statements of the current period and that opening balances reflect appropriate accounting policies consistently applied and adequately presented and disclosed. We were unable to satisfy our objective since the predecessor auditor did not make their workpapers available for review. Hence, we may have been able to obtain evidence about the beginning balances and satisfy the aforementioned objectives.

Moreover, the City's accounting software and records did not allow our Firm to gather information to support opening account balances.

##### *Capital Assets*

GASB No. 34 requires, for the first time, that all government entities use accrual accounting and depreciate their capital assets. Infrastructure assets should also be captured (i.e. roads, signs, lighting, sewer systems, etc.) in the City's capital assets listing.

We were unable to obtain evidence that a physical inventory of capital assets had occurred in fiscal year 2015 or any three (3) year period during that timeline. Additionally, the listing of the City's capital assets did not agree with recorded balances in the statement of net position or enterprise funds. Moreover, a listing of infrastructure assets was not included in the capital assets listing.

##### *Receivables, Net*

The City maintains a detail listing of customer receivables entity-wide of approximately \$2.2 million. A vast majority of the account balances are 90 days or older.

We were unable to obtain sufficient appropriate evidence of the Fair Value of accounts receivables as of September 30, 2015. Moreover, as of September 30, 2015, the City could not provide an itemized listing of accounts payable supporting the year-end balances.

# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

**FISCAL YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Assets or Fund Equity**

##### **1. Encumbrances**

Encumbrances accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to serve that portion of the applicable appropriation, is employed in the General and Capital Projects Funds. Encumbrances outstanding at the balance sheet date are canceled.

##### **2. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Material estimates that are particularly susceptible to significant change in the near term relate to:

- 1) The determination of the actuarially accrued liability for unpaid claims which is prepared based on certain assumptions pertaining to interest rates, and inflation rates, etc.; and
- 2) The actuarially determined liability for post-employment benefits other than pensions. Although these estimates (as well as all estimates) are based on management's knowledge of current events and actions in the future, they may ultimately differ from actual results.

##### **3. Deposits and Investments**

The City considers cash on hand, cash with fiscal agents, demand deposits, and certificates of deposit with and original maturity of (90) ninety days or less to be cash and cash equivalents.

For purposes of the statement of cash flows for proprietary fund types fund, all highly liquid investments (including restricted assets) with maturity of three months or less when purchased are considered to be cash equivalents.

For purposes of the statement of cash flows for proprietary fund types fund, all highly liquid investments (including restricted assets) with maturity of three months or less when purchased are considered to be cash equivalents.

Investments, consisting of U.S. Government securities, and certificates of deposit with financial institutions, are stated at cost plus accrued interest.

##### **4. Receivables**

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. The City calculates its allowance for uncollectible using historical collection data, specific account analysis, and management's judgment. Major receivables balances for the governmental activities include franchise fees and utility taxes, and amounts due from other governments. Business-type activities report utility billings as major receivables.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Assets or Fund Equity (cont'd)

##### 5. Inventories

Inventories are valued at cost, which approximates market, using the first-in, and first-out method. Inventories in the General and Enterprise Funds consist of fuel and expendable supplies held for consumption. The costs of Governmental Fund type inventories are recorded as expenditures when consumed rather than when purchased. In the governmental funds, reported inventories are offset by a fund balance reserve which indicates that they do not constitute available spendable resources.

##### 6. Restricted Assets

Restricted assets include cash and cash equivalents of the governmental and enterprise funds that are legally restricted as to their use. Cash and cash equivalents are restricted for debt service, customers' deposits, revenue bond requirement, and sewer system improvements.

##### 7. Capital Assets

Capital assets, including land, buildings, improvements, infrastructure, and equipment assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$500 and an initial useful life of one year or greater. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extended the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Buildings, improvements, infrastructure and equipment assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Building Improvements	10-50
Infrastructure Systems	30
Equipment	3-10
Vehicles	3-10

# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

**FISCAL YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Assets or Fund Equity (cont'd)**

##### **8. Inter-fund Transactions**

Activities between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as “due to/from other funds” or “advances to/from other funds”. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances”.

Non-current portions of long-term inter-fund loan receivables are reported as advances within the governmental funds, and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources, and therefore, are not available for appropriation.

Transactions among City funds that would be treated as revenues and expenditures or expenses if they involve organizations external to City government are accounted for as revenues and expenditures or expenses in the funds involved.

Transactions that constitute reimbursements to a fund for expenditures initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund. Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended, are separately reported in the respective funds' operating statements.

##### **9. Deferred Outflows of Resources**

The statement of net position includes a separate section, listed below Total Assets, for Deferred Outflows of Resources. This represents the usage of net position applicable to future periods and will not be recognized as expenditures until the future period to which it applies. Items in this category include deferred items related to pension and the deferred charge on refunding reported on the Government-wide Statement of Net Position. A deferred charge is the difference between the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or the refunding debt.

##### **10. Unearned Revenues**

Unearned revenue is recorded for governmental fund receivables that are measurable and available, but have not met the criteria for revenue recognition, such as donations or grants received for specific projects. These are recorded as unearned revenue in the government-wide and fund statements.



# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

**FISCAL YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Assets or Fund Equity (cont'd)**

##### **11. Compensated Absences**

It is the City's policy to permit employees to accumulate, with certain limits, earned but unused vacation time and sick leave hours for subsequent use or for payment upon termination, death or retirement. For government-wide statements and proprietary fund types, these accumulations are recorded as expenses and liabilities of the appropriate fund in the fiscal year earned. For governmental fund types, the amount of accumulated unpaid vacation and sick leave that is payable from available resources is recorded as a liability of the respective fund only if they have matured, for example, as a result of employee retirements and resignations.

##### **12. Long-Term Debt**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond payable are reported net of the applicable premium or discount. These premiums and discounts are deferred and amortized over the life of the bonds using the straight line method. Bond issuance costs are expensed in the year they are incurred.

##### **13. Deferred Inflows of Resources**

The Statement of Net Position includes a separate section, listed below Total Liabilities, for Deferred Inflows of Resources. This represents the acquisition of net position applicable to future periods and will not be recognized as revenue until the future period to which it applies. In the governmental funds, this category includes unavailable revenue, whereas in the government-wide and the proprietary fund Statements. It includes resources related to pension, which will be recognized as inflows of resources in the period that the amounts become available.

##### **14. Net Position and Fund Balance**

Net position in the government-wide and proprietary funds is categorized as net investment in capital assets; restricted or unrestricted. Net investment in capital assets is the difference between the cost of capital assets, less accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets plus unspent bond proceeds.

# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

**FISCAL YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Assets or Fund Equity (cont'd)**

##### **15. Net Position and Fund Balance**

Restricted balances consists of net position with constraints placed on their use by external parties (creditors, grantors, contributors, laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation. Unrestricted balances indicate the portion of net position that is available to fund future operations.

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Amounts that are restricted to specific purposes either by constraints placed on the use of resources by (a) creditors, grantors, contributors, laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation are classified as restricted fund balances. Amounts that can only be used for specific purposes pursuant to constraints imposed by the City Commission through an ordinance or resolution are classified as committed fund balances. Amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. Assignments are made by City management based on Commission direction. Non-spendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Unassigned fund balance represents fund balance that has not been assigned to other funds and that has not been restricted, committed or assigned to specific purposes within the general fund.

##### **14. Deferred Compensation Plan**

The City offers its employees a deferred compensation plan (the "Plan") created in accordance with Internal Revenue Code Section 457. The Plan, available to all City employees, allows them to defer a portion of their salary to future years. The City's direct involvement in the Plan is limited to remitting the amounts withheld from employees to the Plan's administrator. The deferred compensation plan is not included in the City's financial statements.

# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

**FISCAL YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 2. DEFICIT FUND EQUITY**

The City reported deficit fund balance of \$2,938,642 for the General Fund, \$160,393 for the Opa-locka CRA, \$540,118 for the Safe Neighborhood Capital Projects Fund, these deficit balances are being addressed through a Five Year Recovery Plan beginning in FY2018. In accordance with Florida Statue, 218.503 (3)(h), the City is in the process of completing the Five Year Recovery Plan to submit to State of Florida Governor's office for approval of the plan and to resolve the financial emergency condition.

### **NOTE 3. PROPERTY TAXES**

Property taxes are levied on the first of November each year, at which time taxes become an enforceable lien on property assessed as of the previous first of January. Tax bills are payable upon receipt with discounts rates of one to four percent allowed if paid prior to March 1 of the following calendar year. Taxes become delinquent on April 1 of the year following the year of assessment and State law provides for enforcement of collection of property taxes by the sale of interest-bearing tax certificates and the seizure of personal property to satisfy unpaid property taxes. Miami-Dade County bills and collects all property taxes for the City, and sells tax certificates for delinquent taxes.

The gross taxable value of property, as established by the Miami-Dade County Property Appraiser, at July 1, 2014 upon which the 2014-2015 levy, was approximately \$5.5 million. For the year ended September 30, 2015, the millage rate to finance general government services was 8.5 (\$8.5 per \$1,000 of assessed taxable value). The City is permitted by the State to levy a maximum of 10.00 mills (\$10 per \$1,000 of assessed taxable value) for general government services.

No accrual for the property tax levy becoming due in November 2015 is included in the accompanying financial statements since the legal right to receive these taxes occurs on November 1, 2015, and such taxes are collected to finance expenditures of the fiscal year ending September 30, 2016.

### **NOTE 4. DEPOSITS AND INVESTMENTS**

As of September 30, 2015 the City's cash are considered to be cash on hand, demand deposits.

#### **Deposits**

All deposits with financial institutions are fully insured or collateralized as required by the City Commission. The deposits are covered by federal depository insurance and, for the amount in excess of such federal depository insurance, by the State of Florida's Public Deposits Act ("the Act"). Provisions of the Act require that public deposits may only be made at qualified public depositories. The Act requires each qualified public depository to deposit with the State Treasurer eligible collateral equal to or in excess of the required collateral as determined by the provisions of the Act. In the event of a failure by a qualified public depository, losses, in excess of federal depository insurance and proceeds from the sale of the securities pledged by the defaulting depository, are assessed against the other qualified public depositories of the same type as the depository in default.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 4. DEPOSITS AND INVESTMENTS (Continued)

#### Investments

The City is authorized to make direct investments in U.S. government, federal agency, and instrumentality obligations at a price not to exceed the market price at the time of purchase. In addition, the City may invest in certificates of financial institutions insured by the United States government or agencies thereof and repurchase agreements.

As of September 30, 2015 the City has no investments.

### NOTE 5. ACCOUNTS RECEIVABLE

Receivable balances as of September 30, 2015, were as follows:

	<u>Accounts</u>	<u>Taxes</u>	<u>Due from Other Agencies</u>	<u>Others</u>	<u>Allowance for Uncollectibles</u>	<u>Net</u>
<b>Governmental activities</b>						
General	\$ 274,336	\$ 108,469	\$ 402,356	\$ 22,302	\$ -	\$ 807,463
Capital projects and debt service	97,327	-	-	-	-	97,327
Nonmajor funds	-	-	-	-	-	-
Total governmental activities	<u>\$ 371,663</u>	<u>\$ 108,469</u>	<u>\$ 402,356</u>	<u>\$ 22,302</u>	<u>\$ -</u>	<u>\$ 904,789</u>
<b>Business-type activities:</b>						
Water and sewer	\$ 1,579,813	\$ -	\$ 311,327	\$ 300,668	\$ (185,588)	\$ 2,006,220
Stormwater	-	-	-	-	-	-
Solid waste	9,959	-	-	-	(17,264)	(7,305)
Total business-type activities	<u>\$ 1,589,772</u>	<u>\$ -</u>	<u>\$ 311,327</u>	<u>\$ 300,668</u>	<u>\$ (202,852)</u>	<u>\$ 1,998,915</u>

### NOTE 6. INTERFUND BALANCES AND TRANSFERS

Transfers are used to (1) move revenues from the fund that statute or budget requires collecting them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. These transfers are eliminated in the consolidation, by column, for the Governmental Activities. Inter-fund balances result from the time lag between the dates that (1) inter-fund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

Interfund balances as of September 30, 2015 consisted of the following:

	<u>Due from Other Funds</u>	<u>Due to Other Funds</u>
<b>Major governmental fund:</b>		
General fund	\$ 10,673,425	\$ 12,701,497
Capital improvement debt service	5,515,697	3,314,348
People's Transportation	1,452,167	655,020
<b>Nonmajor governmental funds</b>	1,508,983	1,997,297
<b>Major enterprise fund:</b>		
Water and sewer	369,323	5,539,538
Solid waste	4,967,519	303,345
<b>Non-major enterprise funds</b>	<u>575,312</u>	<u>401,380</u>
Total	<u>\$ 25,062,425</u>	<u>\$ 25,062,425</u>

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 6. INTERFUND BALANCES AND TRANSFERS (Continued)

Interfund transfers for the year ended September 30, 2015, consisted of the following:

	<u>Transfers In</u>	<u>Transfers Out</u>
General fund	\$ 72,123	\$ (333,317)
CIP debt service fund	-	-
People's Transportation	-	(72,123)
CRA	97,985	-
Water and sewer	<u>333,317</u>	<u>(97,985)</u>
Total	<u>\$ 503,425</u>	<u>\$ (503,425)</u>

Transfers were used to cover excess expenditures that occurred in the general fund.

### NOTE 7. CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended September 30, 2015:

	<u>Balance at 9/30/2014</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance at 9/30/2015</u>
<b>Governmental Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 3,042,475	\$ -	\$ -	\$ 3,042,475
Construction in progress	<u>1,042,228</u>	<u>290,101</u>	<u>(443,011)</u>	<u>889,318</u>
Total assets not being depreciated	<u>4,084,703</u>	<u>290,101</u>	<u>(443,011)</u>	<u>3,931,793</u>
Capital assets being depreciated:				
Buildings and improvements	11,690,262	8,348,420	(539,723)	19,498,959
Furniture and equipment	5,068,396	-	(362,087)	4,706,309
Infrastructure	<u>21,708,699</u>	<u>-</u>	<u>(60,671)</u>	<u>21,648,028</u>
Total assets being depreciated	<u>38,467,357</u>	<u>8,348,420</u>	<u>(962,481)</u>	<u>45,853,296</u>
Less accumulated depreciation:				
Buildings and improvements	(2,830,908)	(637,483)	240,690	(3,227,701)
Furniture and equipment	(3,669,438)	(861,435)	156,904	(4,373,969)
Infrastructure	<u>(14,751,494)</u>	<u>(758,058)</u>	<u>-</u>	<u>(15,509,552)</u>
Total accumulated depreciation	<u>(21,251,840)</u>	<u>(2,256,976)</u>	<u>397,594</u>	<u>(23,111,222)</u>
Total capital assets being depreciated, net	<u>17,215,517</u>	<u>6,091,444</u>	<u>(564,887)</u>	<u>22,742,074</u>
Governmental activities capital assets, net	<u>\$ 21,300,220</u>	<u>\$ 6,381,545</u>	<u>\$ (1,007,898)</u>	<u>\$ 26,673,867</u>
<b>Business-type Activities:</b>				
Capital assets not being depreciated:				
Land	\$ 14,762	\$ -	\$ -	\$ 14,762
Construction in progress	<u>3,216,396</u>	<u>2,041,866</u>	<u>(2,804,062)</u>	<u>2,454,200</u>
Total assets not being depreciated	<u>3,231,158</u>	<u>2,041,866</u>	<u>(2,804,062)</u>	<u>2,468,962</u>
Capital assets being depreciated:				
Buildings and improvements	-	-	-	-
Furniture and equipment	4,246,562	2,596,374	-	6,842,936
Infrastructure	<u>21,698,327</u>	<u>2,719,127</u>	<u>(2,517,714)</u>	<u>21,899,740</u>
Total assets being depreciated	<u>25,944,889</u>	<u>5,315,501</u>	<u>(2,517,714)</u>	<u>28,742,676</u>
Less accumulated depreciation:				
Buildings and improvements	-	-	-	-
Furniture and equipment	(4,964,053)	1,904,585	(2,604,666)	(5,664,134)
Infrastructure	<u>(8,786,333)</u>	<u>-</u>	<u>(3,647,514)</u>	<u>(12,433,847)</u>
Total accumulated depreciation	<u>(13,750,386)</u>	<u>1,904,585</u>	<u>(6,252,180)</u>	<u>(18,097,981)</u>
Total capital assets being depreciated, net	<u>12,194,503</u>	<u>7,220,086</u>	<u>(8,769,894)</u>	<u>10,644,695</u>
Business-type activities capital assets, net	<u>\$ 15,425,661</u>	<u>\$ 9,261,952</u>	<u>\$ (11,573,956)</u>	<u>\$ 13,113,657</u>

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 7. CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions/programs of the city as follows:

**Governmental activities:**

General government	\$ 226,598
Public safety	150,217
Transportation	358,162
Human services	-
Parks and recreation	<u>5,203</u>
Total	<u>\$ 740,180</u>

**Business-type activities:**

Water and sewer	\$ 1,314,499
Stormwater	<u>66,176</u>
Total	<u>\$ 1,380,675</u>

### NOTE 8. LEASES

#### Operating Leases

The City leases motor vehicles with a two year lease expected to be completed in the next fiscal year.

<u>Year Ending September 30,</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
2016	\$ 17,100	\$ -	\$ 17,100
2017	-	-	-
2018	-	-	-
2019	-	-	-
2020	-	-	-
Total	<u>\$ 17,100</u>	<u>\$ -</u>	<u>\$ 17,100</u>

#### Capital Leases

The City has entered into lease agreements as lessee for financing the acquisition of various vehicles. The City also financed the acquisition of water meter reading equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception dates. Future minimum payments under the lease agreements and the present value of minimum payments as of September 30, 2015 are as follows:

**Governmental Activities:**

<u>Year Ending September 30,</u>	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
2016	\$ 117,292	\$ 77,957	\$ 195,249
2017	60,181	77,957	138,138
2018	<u>12,382</u>	<u>39,971</u>	<u>52,353</u>
Total minimum lease	189,855	195,885	385,740
Less: amount representing interest	<u>7,995</u>	<u>9,591</u>	<u>17,586</u>
Present value of minimum lease payments	<u>\$ 181,861</u>	<u>\$ 186,294</u>	<u>\$ 368,156</u>

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 9. LONG-TERM DEBT

Long-term liability activity for the year ended September 30, 2015 was as follows:

	<u>Balance 9/30/2014</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 9/30/2015</u>	<u>Balance Due in One year</u>
<b>Governmental activities</b>					
Capital improvement Revenue Bond,					
Series 2011	\$ 6,562,000	\$ -	\$ (416,000)	\$ 6,146,000	\$ 430,000
Citi National Bank					
Series 2015	-	8,600,000	(53,561)	8,546,439	219,002
Construction Loan	84,000	-	(84,000)	-	-
Other liabilities:					
Capital leases obligation	<u>317,418</u>	<u>-</u>	<u>(135,558)</u>	<u>181,860</u>	<u>111,157</u>
	6,963,418	8,600,000	(689,119)	14,874,299	760,159
Compensated absences	1,333,295	13,185	-	1,346,483	-
OPEB	330,000	83,600	-	413,600	-
FRS Pension liability	-	6,829,740	-	6,829,740	-
Long Terms Liability Legal	<u>300,000</u>	<u>-</u>	<u>-</u>	<u>300,000</u>	<u>-</u>
Total	<u>\$ 8,626,713</u>	<u>\$ 15,526,525</u>	<u>\$ (689,120)</u>	<u>\$ 23,764,118</u>	<u>\$ 1,520,319</u>
<b>Business-type activities:</b>					
State Revolving Loan CS12080003P	792,633	-	(83,082)	709,551	85,618
State Revolving Loan WW800050	1,635,429	-	(114,254)	1,521,175	116,410
State Revolving Loan DW130330	-	90,000	-	90,000	-
State Revolving Loan SW 130320	-	172,304	-	172,304	-
State Revolving Loan WW130300	-	166,168	-	166,168	-
State Revolving Loan WW130301	<u>-</u>	<u>962,344</u>	<u>-</u>	<u>962,344</u>	<u>-</u>
Total loans payable	2,428,062	1,390,816	(197,336)	3,621,542	202,028
Other debt:					
Capital lease obligation	255,532	-	(69,247)	186,285	71,978
SunTrust capital lease obligation	<u>807,177</u>	<u>-</u>	<u>(395,121)</u>	<u>412,056</u>	<u>412,056</u>
	3,490,771	1,390,816	(661,704)	4,219,883	686,062
Compensated absences	168,234	-	(16,555)	151,679	-
OPEB	45,000	11,400	-	56,400	-
FRS Pension liability	<u>-</u>	<u>931,328</u>	<u>-</u>	<u>931,328</u>	<u>-</u>
Total	<u>\$ 3,704,005</u>	<u>\$ 2,333,544</u>	<u>\$ (678,259)</u>	<u>\$ 5,359,290</u>	<u>\$ 1,372,124</u>

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 9. LONG-TERM DEBT (Continued)

For governmental activities, compensated absences are generally liquidated by the General Fund.

#### Long-Term Debt – Governmental Activities

Long-term debt of the City's governmental activities, excluding compensated absences and capital leases, include the:

- (a) Series 2011 A&B Capital Improvement Revenue bonds, bearing annual interest rates on the Series A and Series B bonds range from approximately 3.31% to 3.89%, and are payable from a pledge of Grantee Entitlement Revenues which must be shared by the State of Florida, in annual principal installments ranging from \$403,000 in 2014 to \$670,000 through 2026.
- (b) Series 2015 Capital Improvement Revenue Note ("2015 Note") - for \$8,600,000, bearing interest at a rate of 2.65% to 4.25%, with a maturity date of July 1, 2025, and are payable by a lien on Pledge Revenues as defined by the terms of the Series 2015 Note agreement.

The Series 2014 Capital Improvement Revenue Note was paid off in May 2015 and replaced by the Series 2015 Bond for the purchase of Town Center One, the New City Hall.

#### Long-Term Debt - Business-Type Activities

Long-term debt of the City's business-type activities, excluding compensated absences and capital leases, consists of the following:

- (a) State Revolving Loan Note Project No. CS12080003P as amended - for \$1.827 million, bearing interest at a rate of 2.56% and 1.54%, due in 40 semi-annual payments of \$53,240, including interest, from June 15, 2003 through December 15, 2022, secured by a lien on Pledge Revenues as defined by the State Revolving Fund loan agreement.
- (b) State Revolving Loan Note Project No. WW800050 - for \$2.375 million, bearing interest at a rate of 1.53%, due in 40 semi-annual payments of \$71,143, including interest, secured by a lien on Pledge Revenues as defined by the State Revolving Fund loan agreement.
- (c) Capital lease agreement dated May 30, 2006 with a bank in the original amount of \$3,400,000 for meter reading equipment. Interest payable 4.219% with principal and interest payments of approximately \$105,745 payable monthly beginning December 1, 2006 through September 1, 2016.
- (d) Various Capital agreements with the Ford Motor Company in the original total amount of \$354,863 commencing March 15, 2013 and June 14, 2013. Interest payable at 3.79% and 4.00% respectively. Principal and interest payments due monthly in the amounts of approximately \$4,001 and \$3,119 through May and February 2018, respectively.



# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 9. LONG-TERM DEBT (Continued)

#### Long-Term Debt - Business-Type Activities (cont'd)

- (e) State Revolving Loan Note Project No. WW130300 – for \$512,806, bearing interest at a rate of 1.63%, due in 40 semi-annual payments of \$15,644, including interest, secured by a lien on Pledge Revenues as defined by the State Revolving Fund loan agreement.
- (f) State Revolving Loan Note Project No. SW130320 – for \$197,035, bearing interest at a rate of 1.63%, due in 40 semi-annual payments of \$6,011, including interest, secured by a lien on Pledge Revenues as defined by the State Revolving Fund loan agreement.
- (g) State Revolving Loan Note Project No. DW130330 – for \$240,000, bearing interest at a rate of 2.53%, due in 40 semi-annual payments of \$6,011, including interest, secured by a lien on Pledge Revenues as defined by the State Revolving Fund loan agreement.
- (h) State Revolving Loan Note Project No. WW 130301- for \$16.895 million, interest-free, due in forty (40) semi-annual payments of \$430,845, from July 15, 2018 through June 15, 2032, including interest, secured by a lien on pledged revenues as defined by the State Revolving Fund loan agreement.

The settlement with the Florida Department of Transportation (FDOT) - for \$632,954 was paid off in 2015.

Annual debt service requirements to maturity for debt outstanding, other than the capital leases, are as follows:

<u>Fiscal Year Ending September 30,</u>	<u>Governmental Activities</u>		<u>Business-type Activities</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2016	\$ 649,002	\$ 512,831	\$ 202,028	\$ 43,692
2017	671,833	490,270	247,654	57,467
2018	744,958	465,933	808,396	85,721
2019	770,390	439,780	1,246,151	78,811
2020	797,140	412,708	1,253,209	71,753
2021-2025	4,423,005	1,608,055	5,945,708	186,377
Thereafter	6,636,111	26,063	13,551,263	252,192
	<u>\$ 14,692,439</u>	<u>\$ 3,955,640</u>	<u>\$ 23,254,409</u>	<u>\$ 776,013</u>

# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

**FISCAL YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 9. LONG-TERM DEBT (Continued)**

#### **Summary of Debt Covenants**

Series 2011A and Series 2011B Capital Improvement Revenue Bonds – Debt service is provided by a pledge of guaranteed state revenue sharing funds, local option gas tax revenues, and the half-cent sales tax. Reserves must be maintained equal to the maximum bond service requirement. At September 30, 2015 the City had on deposit with the trustee for these bonds, a reserve account insurance policy which unconditionally and irrevocably guarantees the full and complete payment required to be made by or on the behalf of the City.

On June 3, 2014 - as authorized by City Ordinance No. 13-40 - the City entered into an agreement with City National Bank of Florida for the issuance of the Series 2014 Capital Improvement Revenue Note for the purpose of acquiring, construction, installation and equipping an administration building. Debt service is provided by a pledge of guaranteed state communications services tax revenues, public service tax revenues and all investment income except for Rebate fund. In May 2015, this was rolled up into the Series 2015 Note.

Pledge Revenues - the City's agreement under the State of Florida Revolving Loan Fund Program requires the City to generate Pledged Revenues, as defined by the agreement, from the services furnished by its water and sewer systems equal to or exceeding 1.15 times the sum of the semiannual loan payments. As of September 30, 2015 the City is in compliance with this requirement.

The amount of long-term debt that can be incurred by the City is limited by the charter of the City. Total general obligation bond of the City outstanding in any one fiscal year can be no greater than 15% of the assessed value of taxable property as of the beginning of the fiscal year. As of September 30, 2014 the amount of bonds outstanding and notes payable exclusively from the revenues of a municipal project was less than 5% of property assessments as of September 30, 2015.

Bonds payable exclusively from the revenue of a municipal project may be issued and outstanding without regard to the 15% limitation; however, such an issue would be subject to the limitations imposed by the City's charter with respect to restrictions on bonds parity with or junior to the Series 2011A and Series 2011B Capital Improvement Revenue Bonds.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN

Florida Retirement Systems Plans - The City participates in the State of Florida Retirement System (the "System"), a cost-sharing multiple-employer defined benefit plan or defined contribution retirement plan which covers substantially all of the City's full-time employees. The FRS was established in 1970, by consolidating several employee retirement systems. All eligible employees as defined by the State who were hired after 1970 and those employed prior to 1970 that elect to be enrolled, are covered by the System.

Benefit provisions and all other requirements are established by Chapter 121, Florida Statutes and any amendments thereto can be made only by an act of the Florida Legislature. Employees of the FRS may participate in either the Public Employee Optional Retirement Program (the "Investment Plan"), a defined contribution retirement program or in the defined benefit retirement plan (the "Pension Plan").

Chapter 112, Florida Statutes established the Health Insurance Subsidy Program (HIS), a cost-sharing multiple-employer defined benefit pension plan for retired members of any state-administered retirement system in paying the costs of health insurance.

Effective July 1, 2011, employees participating in either the Investment Plan or the Pension Plan are required to make contributions to establish service credit for work performed in a regularly established position. The uniform rates for Fiscal year 2014-2015 as it applies to the City are as follows:

<b>Class</b>	<b><u>Employee Contribution Rate</u></b>	<b><u>Employer Contribution Rate*</u></b>	<b><u>Total Contribution Rate</u></b>
Regular	3.00%	7.37%	10.37%
Special Risk (Police)	3.00%	19.82%	22.82%
City, Elected Officers	3.00%	46.26%	49.26%
Senior Management (SMSC)	3.00%	21.14%	24.14%

\*These rates include the 1.66 percent contribution for the Retiree Health Insurance Subsidy, the fee of 0.04 percent for administration of the Florida Retirement System Investment Plan and provision of educational tools for both plans, and any applicable unfunded actuarial liability rates.

*Source: Florida Retirement System Employer Statutory Contribution Rates (2006-2016)*

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

Eligible members enrolled in the Investment Plan are vested after one year of service and are directed to choose their investment product with a third party administrator selected by the State Board of Administration. The Florida Legislature established and may amend the contribution requirements and benefit terms of all FRS plans.

Employees participating in the Pension Plan have their benefits computed on the basis of age, average final compensation and service credit. Prior to July 1, 2011, benefits under the Pension Plan are vested after six years of service. Enrollment on or after July 1, 2011 are vested after eight years of creditable service. Employees who retire at or after age 62, with ten years of credited service, are entitled to an annual retirement benefit, payable monthly for life. A post-retirement health insurance subsidy is also provided to eligible retired employees through the FRS defined benefits retirement plan.

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Covered payroll	\$ 9,269,820	\$ 8,628,421	\$ 7,739,705
Contributions	1,064,057	1,064,057	871,084
% of covered payroll	11.48%		11.25%

The City is required to contribute amounts necessary to pay benefits when due as defined by State Statute. Such contribution requirements ranged between 10% and 22% of gross salaries during fiscal year 2015. For the fiscal years ended September 30, 2015, 2014, and 2013 the City contributed 100% of the required contributions. A copy of the System's annual report can be obtained by writing to the Florida Department of Management Services (DMS), Division of Retirement, Bureau of Research and Member Communications, PO Box 9000, Tallahassee, Florida 32315-9000, or at the Division's website ([frs.myflorida.com](http://frs.myflorida.com)).

#### Funding Policy

The posted contribution rates include the employer contribution rate, the employee contribution rate, any applicable unfunded actuarial liability rates, an administrative fee, and the retiree health insurance subsidy (HIS) contribution rate (except for the IFAS Supplemental Plan). City and Employee contributions for the year ended September 30, 2015 were \$1,133,974 and \$265,278 respectively.

#### Actuarial Methods and Procedures

The Florida Retirement System (FRS) Annual Actuarial Valuation was based on data as of June 30, 2015. The data used consisted of financial information and records of age, service and income of active members, annuitants, and other inactive members entitled to future benefits. The total cost of FRS, overtime, will be equal to the benefits paid and expenses less investment earnings and is not affected directly by the actuarial cost method.

Changes to assets and liabilities between July 1, 2014 and July 1, 2015 are described in this section.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### Assets

Changes in the smoothed Actuarial Value of Assets (AVA) during the plan year were due to:

(in Billions)	
Contributions received	\$ 3.142
Payment of benefits and expenses	(10.216)
Assumed plan year investment returns	10.333
Investment plan year gain/(loss) experience	<u>1.315</u>
Total plan year Actuarial Value of Assets increase	<u>\$ 4.574</u>

The actual plan investment return on the AVA was 8.62% compared to the valuation's assumed return of 7.65%. On a market value basis, the assets earned 3.76%.

On a year-by-year basis, asset returns were as follows:

	Rates of Return*		
	2012/2013	2013/2014	2014/2015
Market Value	13.63%	17.54%	3.76%
Actuarial Value	8.02%	9.95%	8.62%

\*Assumes net cash flow occurs mid-year.

#### Liabilities

Changes in the Actuarial Liability during the plan year were due to:

(in Billions)	
Expected increase, due to combined effects of Normal Cost plus interest-related growth in Actuarial Liability less benefit payments during plan year.	\$ 3.343
Change in plan provisions	0.00
Changes in assumptions	0.00
<u>Liability Plan Year (Gain) / Loss Experience</u>	
Retired, disabled, & beneficiary mortality	0.062
Members leaving active Pension Plan status	0.383
New active members	0.406
Other demographic sources not noted above <sup>1</sup>	<u>1.224</u>
Liability plan year (gain) / loss experience	<u>2.075</u>
Total plan year Actuarial Liability increase	<u>\$ 5.418</u>

<sup>1</sup> Reflects the combined effects of all other liability (gain)/loss sources for actuarial experience compared to assumptions used in the July 1 2014 actuarial valuation. These include individual member salary increases different than assumption, the effects of inactive members returning to active status and actual experience compared to assumed on all other demographic assumptions used to calculate July 1, 2014 actuarial valuation results.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### Unfunded Liability

The net change in the UAL of the FRS was an increase of \$0.844 billion, from \$21.509 billion to \$22.353 billion. The net increase is attributable to the following:

Change due to:

(in Billions)	
Expected increase, based on the net combined effect of plan contributions received, interest, and assumed investment demographic experience	\$ 0.084
Investment plan year (gain)/loss experience	(1.315)
Liability plan year (gain)/loss experience	<u>2.075</u>
Total plan year increase/(decrease) in UAL	<u>\$ 0.844</u>

Source: Florida Retirement System Actuarial Valuation Report, July 2015.

#### Florida Retirement System (FRS)

**Plan Description:** The Pension Plan is a cost-sharing multiple-employer defined pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

**Benefits Provided:** Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited services or 30 years of services regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correction officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of services regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited services. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited services.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### Florida Retirement System (FRS) (cont'd)

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 3 years of service regardless of age for Specified Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

**Contributions:** Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2014 through June 30, 2015 and from July 1, 2015 through September 30, 2015, respectively, were as follows: Regular – 7.37% and 7.26%; Special Risk Administrative Support— 42.07% and 32.95%; Special Risk –19.82% and 22.04%; Senior Management Service –21.14% and 21.43%; Elected Officers' – 43.24% and 42.27%; and DROP participants –12.28% and 18.75%. These employer contribution rates include 1.20% and 1.26% HIS Plan subsidiary for the periods October 1, 2014 through June 30, 2015 and from July 1, 2015 through September 30, 2015 respectively.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At September 30, 2015, the City reported a liability of \$4,610,060 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The City's proportionate share of the net pension liability was based on its share of the City's 2014-2015 fiscal year contributions relative to the 2013-2014 fiscal year contributions of all participating employees. At June 30, 2015, the City's proportionate share was 0.035691683%, which was an increase of 9.72% from its proportionate share measured as of June 30, 2014.

For the fiscal year ended September 30, 2015, the City recognized pension expense of negative (\$616,647). In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 486,686	\$ 109,337
Change of Assumptions	305,985	-
Net difference between projected and actual earnings on Pension Plan investments	-	1,100,805
Changes in proportion and differences between Pension Plan contributions and proportionate share of contributions	681,559	-
Pension Plan contributions subsequent to the measurement date	<u>216,340</u>	<u>-</u>
Total	<u>\$ 1,690,570</u>	<u>\$ 1,210,142</u>

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### Florida Retirement System (FRS) (cont'd)

The deferred outflows of resources related to the Pension Plan, totaling \$216,340 for the City, resulting from contributions to the Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in fiscal year ended September 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

<u>For the Year Ending September 30,</u>	<u>Deferred Outflows/(Inflows) Net</u>
2016	\$ (286,391)
2017	(286,391)
2018	(286,391)
2019	721,807
2020	272,115
Thereafter	<u>129,339</u>
Total	<u>\$ 264,088</u>

Actuarial Assumptions – The total pension liability in the June 30, 2015, actuarial value was determined using the following actuarial assumptions:

Inflation	2.6%
Salary Increases	3.25% average, including inflation
Investment Rate of Return	3.8%, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Project Scale BB tables.

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.



# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### Florida Retirement System (FRS) (cont'd)

The long-term expected rate of return on Pension Plan investments was not based on historical returns but, instead, is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation*	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.00%	3.20%	3.10%	1.70%
Fixed Income	18.00%	4.80%	4.70%	7.00%
Global Equity	53.00%	8.50%	7.20%	17.70%
Real Estate (Property)	10.00%	6.80%	6.20%	12.00%
Private Equity	6.00%	11.90%	8.20%	30.00%
Strategic Investments	12.00%	6.70%	6.10%	11.40%
Total	100.00%			
Assumed Inflation Mean:		2.6%		1.9%

\*As outlined in the Pension Plan's investment policy.

#### Retiree Health Insurance Subsidy Program (HIS)

Discounted Rate – The discount rate used to measure the total pension liability was 7.65%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the City's proportionate share of the net pension liability calculating using the discount rate of 7.65%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.65%) or one percentage point higher (8.65%) than the current.

Sensitivity Liability FRS				
1% Decrease	6.65%	\$33,469,161,224	0.035691683%	\$11,945,707
Current	7.65%	\$12,916,341,186	0.035691683%	\$ 4,610,060
1% Increase	8.65%	(\$4,186,981,004)	0.035691683%	(\$1,494,404)

Pension Plan Fiduciary Net Position – Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payable to the Pension Plan – At September 30, 2015, the City is unable to determine if there was a payable.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### Retiree Health Insurance Subsidy Program (HIS) (cont'd)

**Plan Description:** The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of state administered retirement systems in paying health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

**Benefits Provided:** For the fiscal year ended September 30, 2015, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a state administered retirement system must provide proof of health insurance coverage, which may include Medicare.

**Contributions:** The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2015, the HIS contribution for the period October 1, 2014 through June 30, 2015 and from July 1, 2015 through September 30, 2015 was 1.26% and 1.66%, respectively. The City contributed 100% of its statutorily required contributions for the current and preceding three years.

HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At September 30, 2015, the City reported a liability of \$3,151,008 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2015. The City's proportionate share of the net pension liability was based on its share of the City's 2014-2015 fiscal year contributions relative to the 2013-2014 fiscal year contributions of all participating employees. At June 30, 2015, the City's proportionate share was 0.030896999%, which was an increase of 7.31% from its proportionate share measured as of June 30, 2014.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### Retiree Health Insurance Subsidy Program (HIS) (cont'd)

For the fiscal year ended September 30, 2015, the City recognized pension expense of \$129,970. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 247,902	\$ -
Change of Assumptions	1,706	-
Net difference between projected and actual earnings on Pension Plan investments	-	-
Changes in proportion and differences between Pension Plan contributions and proportionate share of contributions	293,264	-
Pension Plan contributions subsequent to the measurement date	<u>38,003</u>	<u>-</u>
Total	<u>\$ 580,875</u>	<u>\$ -</u>

The deferred outflows of resources related to the HIS Plan, totaling \$38,003 for the City, resulting from contributions to the Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in fiscal year ended September 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

<u>For the Year Ending September 30,</u>	<u>Deferred Outflows/(Inflows) Net</u>
2016	\$ 69,519
2017	69,519
2018	69,519
2019	69,172
2020	69,006
Thereafter	<u>196,137</u>
Total	<u>\$ 542,872</u>

Actuarial Assumptions – The total pension liability in the July 1, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.6%
Salary Increases	3.25% average, including inflation
Investment Rate of Return	3.8%, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Project Scale BB tables.

The actuarial assumptions used in the July 1, 2015, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 10. DEFINED BENEFIT PENSION PLAN (Continued)

#### Retiree Health Insurance Subsidy Program (HIS) (cont'd)

Discounted Rate – The discount rate used to measure the total pension liability at June 30, 2015 was 4.29%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the Proportionate Share of the Net Position Liability to Changes in the Discount Rate – The following represents the City's proportionate share of the net pension liability calculating using the discount rate of 4.29%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (3.29%) or one percentage point higher (5.29%) than the current.

Sensitivity Liability HIS				
1% Decrease	3.29%	\$11,620,632,800	0.030896999%	\$ 3,590,427
Current	4.29%	\$10,198,426,975	0.030896999%	\$ 3,151,008
1% Increase	5.29%	\$ 9,012,520,805	0.030896999%	(\$2,784,598)

*Pension Plan Fiduciary Net Position* – Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

#### Investment Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. City employees participate in DROP are not eligible to participate in the Investment Plan. Employers and employee contributions, including amounts contributed to individual member's accounts are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected City Officers, etc.), as the Pension Plan. Contributions are directed to individual member account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of .04% of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2014-2015 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 6.30%, Special Risk Administrative Support class 7.95%, Special Risk class 14.00%, Senior Management Service class 7.67% and City Elected Officers class 11.34%.

# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

**FISCAL YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 11. RELATIONSHIP WITH THE COUNTY**

In 1955, the Florida Legislature approved and submitted to a general election a constitutional amendment designed to give a new form of government to the County of Miami-Dade. The County is, in effect, a municipality with governmental powers effective upon more than 29 cities, including the City, and the unincorporated areas. It has not displaced or replaced the cities, but supplements them. The County can take over particular activities of the City's operations if (1) the services fall below minimum standards set by the County Commission, or (2) with the consent of the governing body of the City.

Since its inception, the County has assumed responsibility for a number of functions, including county-wide police services, complementing county-wide fire protection; consolidated two-tier court system; creation of the various surface transportation programs; installation of a central traffic control computer system; merging all public transportation systems into a county system; and centralization of the property appraiser and tax collector functions.

### **NOTE 12. COMMITMENTS AND CONTINGENCIES**

#### **Water Supply and Sewer Services Contract**

In February 1985, the City entered into an agreement with Miami-Dade Water and Sewer Authority (the "Authority") for the purpose of providing to the City all of its potable water supply and sewer services for a period of thirty (30) years subject to termination at any time by operation of law or by mutual consent of the City and the Authority. For the year ended September 30, 2015 and 2014, the City purchased water and sewer services totaling \$3,108,224 and \$3,036,697 respectively, from the Authority under the terms of this agreement.

Various other claims and lawsuits, which arose in the normal course of operations, are pending against the City and are summarized below:

**Azarcon Constantine & Rachelle Mary vs. Sergio Perez, et al:** This case arose out of an alleged incident that happened on April 2, 2013 when Opa-Locka Police Officer Sergio Perez attempted to stop a motor vehicle and ultimately pursued the vehicle. During the pursuit, the vehicle entered I-95 northbound via the southbound ramp. Ultimately, there was a head-on collision which resulted in four fatalities. Each of the estates has filed lawsuits naming the City of Opa-locka as a Defendant. On December 15, 2017, the Plaintiff filed a motion to dismiss Defendant's non-final appeal. The litigation costs associated with this matter are covered under the City's general liability insurance policy with the Florida League of Cities. The City is being represented by the law firm of Johnson, Anselmo, Murdoch, Burke, Piper and Hochman. The financial impact of this case is unknown as of the audit period.

# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE BASIC FINANCIAL STATEMENTS**

**FISCAL YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 12. COMMITMENTS AND CONTINGENCIES**

#### **THREATENED LITIGATION, CLAIMS AND ASSESSMENTS.**

The City is involved in other litigation and additional claims have been asserted against the City which are not being handled by the City Attorney's office. Some of these cases are listed, however, others are not. In such cases, the City expects that the City's insurance carrier will cover the cost of litigation and damages. Please consult with the City's Risk Manager for further information regarding such claim various other claims and lawsuits, which arose in the normal course of operations, are pending against the City. In the opinion of management, based on the advice of the City's Attorney, the outcome of these actions is not anticipated to have a material effect on the financial position and results of operations of the City.

#### **Contingencies**

The City participates in a number of Federal and State grant programs in accordance with the provisions of the U.S. Office of Management and Budget Circular A-133 and the State of Florida Single Audit Act. Pursuant to those provisions, financial assistance programs were tested for compliance with applicable grant requirements. These programs may be subjected to financial and compliance audits by the grantors or their representatives. The possible disallowance of any item charged to the program or request for the return of already collected funds may be disallowed by the grantor agency. In the opinion of management, future disallowances, if any, of grant program expenditures would not have a material adverse effect on the financial condition of the City.

### **NOTE 13. OTHER POST-EMPLOYMENT BENEFITS**

Pursuant to Section 112.081, Florida Statutes, the City is required to permit eligible retirees and their eligible dependents to participate in the City's health insurance program at a cost to the retiree that is no greater than the cost at which coverage is available for active employees. The City does not provide retirees with any subsidy for this benefit.

The City elected to establish an irrevocable other post-employment benefit ("OPEB") trust and began funding the obligation during fiscal year 2009, leaving no unfunded obligation.

Plan Description: On September 17, 2008, the City established the OPEB Trust, a single employer defined benefit health care plan to all of its employees except for part-time employees and full-time employees who either resign or are terminated. The City is authorized to establish and amend benefit levels, subject to minimum requirements set forth by Florida Statutes, and to approve the actuarial assumptions used in the determination of contribution levels. The plan does not issue a separate financial report.

Based on GASB Statement 45 which sets forth the guidelines and a future implementation timetable for reporting and disclosure of Other Post-Employment Benefits ("OPEB"), the City had an actuary calculate future funding requirements for fiscal year 2015. The actuary's estimate, using the projected unit credit cost method, included other actuarial assumptions as classified below. The City elected to implement the provisions of GASB 45 prospectively.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 13. OTHER POST-EMPLOYMENT BENEFITS (Continued)

#### Actuarial Methods and Assumptions

The actuarial valuation of the calculation of OPEB involves estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress is designed to provide multi-year trend information to show whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. However, the City has not contributed assets to the plan at this time and has elected to fund the plan on a pay-as-you go method.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the City and plan members) and include the types of benefits in force at the valuation date and the historical pattern of sharing benefit costs between the City and the plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

Significant methods and assumptions were as follows:

<i>Actuarial valuation date</i>	October 1, 2015
<i>Actuarial cost method</i>	Projected unit credit
<i>Amortization method</i>	Level-dollar payment
<i>Remaining amortization period</i>	15-year, open period; level-dollar payment
<i>Investment Return</i>	4.00% per annum (Includes 2.75% inflation)
<i>Healthcare cost trend rate(s)</i>	
	<u>Insurance Premiums</u>
<i>Select rates</i>	8.0% for 2015/16 graded to 5.50% for 2020/21
<i>Ultimate rate</i>	5.00% per annum

#### Funding Policy

The City does not directly make a contribution to the plan on behalf of retirees. Retirees and their beneficiaries pay the same group rates as are charged to the City for active employees by its healthcare provider. However, the City's actuaries, in their actuarial valuation, calculate an offset to the cost of these benefits as an Employer Contribution, based upon an implicit rate subsidy. This offset equals the total age-adjusted costs paid by the City or its active employees for coverage of the retirees and their dependents for the year net of the retiree's own payments for the year.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 13. OTHER POST-EMPLOYMENT BENEFITS (Continued)

#### Annual OPEB Cost and Net OPEB Obligation

The annual other post-employment benefit (OPEB) cost is calculated based on the annual required contribution ("ARC") of the employer, an amount actuarially determined in accordance with GASB Statement No. 45. The annual required contribution represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities over a period not to exceed twenty years.

#### Required Contribution Rates:

Employer	Pay-as-you-go
Plan Member	N/A
Annual Required Contribution (ARC)	\$ 124,000
Interest on net OPEB obligation	15,000
Adjustment to the ARC	<u>(34,000)</u>
Annual OPEB cost	<u>105,000</u>
Annual OPEB cost	\$ 105,000
Employer contributions	<u>(10,000)</u>
Increase in net OPEB obligation (asset)	95,000
Net OPEB obligation (asset) - beginning of the year	<u>375,000</u>
Net OPEB obligation	<u>\$ 470,000</u>

The \$10,000 represents an actuarial estimate only and does not represent a physical contribution.

Trend information gives an indication of the progress made in accumulating sufficient assets to pay benefits when due. Two year information (three year is not available) for fiscal years ended September 30, is presented as follows:

Fiscal Year Ended September 30,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation (Asset)
2014	\$ 210,000	10%	\$ 375,000
2015	\$ 105,000	10%	\$ 470,000



# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 13. OTHER POST-EMPLOYMENT BENEFITS (Continued)

#### Annual OPEB Cost and Net OPEB Obligation (cont'd)

Funded Status and Funding Progress: The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits. An analysis of funding progress (the last plan year valuation date) is as follows:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Covered Payroll (c)	UAAL as a Percentage of Payroll ((b-a)/c)
1-Oct-15	\$0	\$603,000	\$603,000	0%	\$6,020,000	10.02%

### NOTE 14. DEFERRED COMPENSATION PLAN

The City offers its employees a deferred compensation plan (the “Plan”), which is administered by two administrators. The portion of the plan administered by the International City Management Association Retirement Corporation (“ICMA”) was created in accordance with Internal Revenue Code Section 457 (a qualified plan). The other portion constitutes a nonqualified plan benefit and is administered by the Equitable Life Assurance Society (“Equitable”). The Plan, available to all City employees, permits them to defer a portion of their salary until future years. Participation in this plan is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All assets and income of the Plan are held in trust for the exclusive benefits of the participants. The City makes no investment decisions and has no fiduciary responsibilities regarding the Plan; therefore, the assets and liabilities of the Plan are not included in the City’s financial statements as September 30, 2015.

### NOTE 15. RISK MANAGEMENT

The government is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries commercial insurance. The City has not had a significant reduction in insurance coverage from coverage in the prior year by major categories of risk, and settled claims have not exceeded the City’s retention and excess coverage in force for each of the past three years.

### NOTE 16. UNCERTAINTIES REGARDING VIOLATIONS OF CONTRACT REQUIREMENTS

The City of Opa-locka, Florida, has expended certain local grant funds in a manner that may have violated certain of the restrictive provisions of the related contracts. The possible outcome of these matters, which have been reported to appropriate local officials, cannot presently be determined. Accordingly, no provision for any liability that may result has been made in the financial statements for possible claims for refunds of those funds.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 17. RESTATEMENT - PRIOR PERIOD ADJUSTMENTS

The Government Accounting Standards Board (GASB) issued Statement No. 68, *Accounting and Financial Reporting for Pension - An Amendment of GASB Statement No. 27* ("GASB 68"), which was adopted and implemented by the City for the year ended September 30, 2015. In addition, the City implemented GASB No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68*, which addresses an issue regarding the application of the transition provisions of GASB 68.

GASB requires government providing defined benefit pension plan to recognize their long-term obligation for pension benefits as a liability and to more comprehensively and comparably measure the annual costs of pension benefits. In accordance with GASB 68, and the City's implementation on its affect, the City now reports a net pension liability of \$7.7 on its financial statements, as well as deferred outflows of resources of \$ 2.2 million and deferred inflows of resources \$1.2 million. In addition, the impact of implementing this statement resulted in a restatement of the beginning net position for governmental activities to adjust for the pension benefit liability that would have been reported in previous years.

Readers interested in more detailed information regarding the Pension Plans should refer to Note 10.

#### Restatement of Net Position for Adjustments to Capital Assets

**Government Activities** – The beginning net position of Government Activities as of September 30, 2014, was restated for prior period adjustments. The net position decreased by \$3.06 million resulting from net adjustments to capital assets and other due to an error related to prior years.

**Business-Type Activities** – The beginning net position of Business Type-Activities as of September 30, 2014, was restated for prior period adjustments. The net position decreased by \$2.77 million resulting from net adjustments to capital assets, utility billings and other due to an error related to prior years.

The implementation of GASB Statement No. 68 and 71, and the adjustment to capital assets as described above are summarized as follows:

	<b>Restatement of Net Position</b>		
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
Net position, September 30, 2014, previously stated and reported	\$ 15,575,452	\$ 8,980,407	\$ 24,555,859
Cumulative effect of adoption of GASB No. 68 and 71	(6,099,135)	(831,700)	(6,930,835)
Effect of adjustment to capital assets and other	<u>(2,873,367)</u>	<u>(2,796,828)</u>	<u>(5,670,195)</u>
Net position, September 30, 2014, restated	<u>\$ 6,602,950</u>	<u>\$ 5,351,879</u>	<u>\$ 11,954,829</u>

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 18. NEW ACCOUNTING PRONOUNCEMENTS ISSUED

#### Accounting Pronouncements Adopted

During fiscal year 2015, the City adopted the following new statements for accounting and financial reporting issued by the GASB.

- (a) Statement No. 68, *Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27*
- (b) Statement No. 69, *Government Combinations and Disposals of Government Operations*
- (c) Statement No. 70, *Accounting and Financial Reporting for Non-exchange Financial Guarantees*
- (d) Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*

GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, improves accounting and financial reporting by state and local governments for pensions. GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*, addressed an issue regarding application of the transition provisions of Statement No. 68. The issue relate to amounts associated with contributions, if any, made by a state or local government employer or non-employer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability. The adoption of GASB Statements No. 68 and 71 is reflected in the government-wide financial statements, in Note 17, Restatement – Prior Period Adjustments, as well as the Required Supplementary Information Sections.

GASB Statement No. 69, *Government Combinations and Disposals of Government Operations*, establishes accounting and financial reporting standards related to government combinations and disposals of government operations. The adoption resulted in no financial impact to the City.

GASB Statement No. 70, *Accounting and Financial Reporting for Non-exchange Financial Guarantees*, requires a government that extends a non-exchange financial guarantee to recognize a liability when qualitative factors and historical data, if any, indicate .

GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*, addresses amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 18. NEW ACCOUNTING PRONOUNCEMENTS ISSUED (Continued)

#### Accounting Pronouncements Not Yet Adopted

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates in the future that may impact future financial presentations. Management has not currently determined what, if any, effect implementation of the following statements may have on the financial statements of the City.

- (a) Statement No. 72, *Fair Value Measurement and Application*
- (b) Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB 67, and 68*
- (c) Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*
- (d) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*
- (e) Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*
- (f) Statement No. 77, *Tax Abatement Disclosures*
- (g) Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*
- (h) Statement No. 79, *Certain External Investment Pools and Pool Participants*
- (i) Statement No. 80, *Blending Requirements for Certain Component Units*
- (j) Statement No. 81, *Irrevocable Split-Interest Agreements*
- (k) Statement No. 82, *Pension Issues – An Amendment of GASB Statements No. 67, No. 68 and No. 73*
- (l) Statement No. 83, *Certain Asset Retirement Obligations*
- (m) Statement No. 84, *Fiduciary Activities*
- (n) Statement No. 85, *Omnibus 2017*

GASB Statement No. 72, *Fair Value Measurement and Application*, was issued February 2015. The Statement addresses accounting and financial reporting issues related to fair value measurements. The provisions of this Statement will be effective for the City beginning with year ending September 30, 2016.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 18. NEW ACCOUNTING PRONOUNCEMENTS ISSUED (Continued)

#### Accounting Pronouncements Not Yet Adopted (cont'd)

GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statement 67 and 68*, was issued June 2015. This Statement improves the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability. The provisions of this Statement will be effective for the City beginning with year ending September 30, 2016.

GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, was issued June 2015. This Statement improves the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local government OPEB plans for making decisions and assessing accountability. The provisions of this Statement will be effective for the City beginning with year ending September 30, 2017.

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions*, was issued June 2015. This Statement improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). The provisions of this Statement will be effective for the City beginning with year ending September 30, 2018.

GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*, was issued June 2015. This Statement identifies the hierarchy of generally accepted accounting principles (GAAP). The provisions of this Statement will be effective for the City beginning with year ending September 30, 2016.

GASB Statement No. 77, *Tax Abatement Disclosures*, was issued August 2015. This Statement requires certain financial reporting disclosures when a government enters into tax abatement agreements. The provisions of this Statement will be effective for the City beginning with year ending September 30, 2017.

GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, was issued December 2015. This Statement amends the scope and applicability of Statement 68 and establishes requirements for recognition and measurement of pension expense, expenditures, and liabilities; note disclosures; and required supplementary information for pensions. The provisions of this Statement will be effective for the City beginning with year ending September 30, 2017.

GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, was issued December 2015. This Statement establishes additional note disclosure requirements for qualifying external investment pools that measure all of their investments at amortized cost for financial reporting purposes and for governments that participate in those pools. The provision of this Statement will be effective for the City beginning with its year ending September 30, 2016, except for certain provisions on portfolio quality, custodial credit risk, and shadow pricing. Those provisions will be effective for the City beginning with year ending September 30, 2017.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 18. NEW ACCOUNTING PRONOUNCEMENTS ISSUED (Continued)

#### Accounting Pronouncements Not Yet Adopted (cont'd)

GASB Statement No. 80, *Blending Requirements for Certain Component Units*, was issued January 2016. This Statement amends the blending requirements for the financial statement presentation of component units of all state and local governments. The provisions of the Statement will be effective for the City beginning with year ending September 30, 2017.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements*, was issued in March 2016. This Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The Statement is effective for financial statements for periods beginning after December 15, 2016, and should be applied retroactively. Earlier application is encouraged.

GASB Statement No. 82, *Pension Issues – An Amendment of GASB Statements No. 67, No. 68 and No. 73*, was issued in March 2016. This Statement was issued to address certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and *Amendments to Certain Provisions of GASB Statements 67 and 68*. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The requirements of this Statement are effective for reporting periods beginning after June 15, 2016, except for the requirements of paragraph 7 in a circumstance in which an employer's pension.

GASB Statement No. 83, *Certain Asset Retirement Obligations*, was issued in November 2016 to establish recognition and measurement guidance for assets not covered by existing GASB standards by requiring the measurement and recognition of a legally enforceable liability for retirement of an asset. This Statement applies to all state and local governments and is effective for reporting periods beginning after June 15, 2018. Early application is encouraged.

GASB Statement No. 84, *Fiduciary Activities*, was issued in January 2017, to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The effective date is for reporting periods beginning after December 15, 2018.

GASB Statement No. 85, *Omnibus 2017*, was issued in March 2017, this Statement addresses a variety of accounting and financial reporting issues identified during the implementation and application of GASB pronouncements; issues related to blending component units, goodwill, fair value measurement, pensions and other postemployment benefits (OPEB) are among them. The provisions of Statement 85 are effective for periods beginning after June 15, 2017. Early adoption is encouraged.

The City has not elected early implementation and, therefore, has not determined the financial statement impact, if any, of these new pronouncements.

# CITY OF OPA-LOCKA, FLORIDA

## NOTES TO THE BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED SEPTEMBER 30, 2015

### NOTE 19. SUBSEQUENT EVENTS

On June 1, 2016, the City of Opa-locka City Commission adopted a Resolution to request a declaration that the City is in a state of financial emergency to seek the appointment of a financial emergency board and other assistance pursuant to section 218.503(1), Florida Statutes. The State of Florida, Office of the Governor, issued Executive Order 16-135, signed by Florida Governor Rick Scott.

**Joseph Barton vs. City of Opa-locka:** The Plaintiff is seeking a court order granting him the right to proceed with the opening of a liquor store. The City has denied him permission pursuant to the City's ordinance prohibiting the opening of a liquor store within 1,000 feet of a park, school, or church. Litigation costs associated with this matter are paid pursuant to the City Attorney's contract with The Brown Law Group, LLC. The potential financial impact, if any, to the City is unknown at this time.

**George Suarez, et al vs. City of Opa-locka:** The Plaintiff's Complaint is a putative class action brought on behalf of current residents and businesses of Opa-locka ("City") who obtain water from the City: Breach of Contract (Count I); Civil Theft (Count II); and Request for Preliminary and Permanent Injunction (Count III). Plaintiffs filed their initial complaint on April 7, 2017. Plaintiffs filed an Amended Complaint and electronically served Defendant on October 9, 2017. Defendant renewed Motion to Dismiss on October 31, 2017. The parties jointly agreed that this case would benefit from an early mediation which was completed on December 28, 2017. A mediation agreement is pending. Trial is scheduled for November 26, 2018. Litigation costs associated with this matter are paid pursuant to the City Attorney's contract with The Brown Law Group, LLC. The potential financial impact, if any, to the City is unknown at this time.

**United States Assoc. of CDC, Inc. vs City of Opa-locka:** The Plaintiff is seeking to recover from the City for Breach of Contract and Unjust Enrichment. On December 26, 2017, the City filed an amended answer. Litigation costs associated with this matter are paid pursuant to the City Attorney's contract with The Brown Law Group, LLC. The potential financial impact, if any, to the City is unknown at this time.

**Universal Waste Services of FL vs. City of Opa-locka:** The Plaintiff is alleging breach of contract for the collection and disposal of solid waste for the City. The City filed a Motion to Dismiss Plaintiff's Amended Complaint on December 14, 2017. The City is being represented by outside counsel Holland & Knight, LLP pursuant to its retainer agreement. The potential financial impact, if any, to the City is unknown at this time.

The City is a defendant in several other lawsuits as of September 30, 2015, the outcomes of which are uncertain at this time. However in the opinion of management, and legal counsel, the ultimate outcome of such actions will not have a material adverse effect on the financial condition of the City.

### NOTE 20. MANAGEMENT'S REVIEW

In preparing these financial statements, the Organization has evaluated events and transactions for potential recognition or disclosure through February 23, 2018, the date the financial statements were available to be issued. There were no other significant events that management believed require disclosure.

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**REQUIRED SUPPLEMENTARY INFORMATION**  
**(Other Than MD&A)**

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# CITY OF OPA-LOCKA, FLORIDA

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE GENERAL FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2015

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Taxes:				
Property taxes	\$ 5,450,485	\$ 5,450,485	\$ 5,266,813	\$ (183,672)
Utility taxes	1,136,900	1,136,900	1,215,998	79,098
Communications service taxes	475,000	475,000	450,384	(24,616)
Local option gas tax	281,210	281,210	294,220	13,010
Local business taxes	-	-	172,306	172,306
Franchise fees	1,538,100	1,538,100	1,326,953	(211,147)
Permits and fees	887,800	887,800	501,896	(385,904)
Intergovernmental	519,945	519,945	461,775	(58,170)
Charges for services	82,500	82,500	129,745	47,245
Fines and forfeitures	1,114,600	1,114,600	458,528	(656,072)
Interest	8,000	8,000	443	(7,557)
Other	<u>3,408,220</u>	<u>3,408,220</u>	<u>1,481,667</u>	<u>(1,926,553)</u>
Total revenues	<u>14,902,760</u>	<u>14,902,760</u>	<u>11,760,728</u>	<u>(3,142,032)</u>
<b>Expenditures:</b>				
General government:				
City commission	135,000	135,000	193,251	58,251
City manager	678,315	678,315	899,432	221,117
City clerk	379,800	379,800	337,425	(42,375)
City attorney	690,000	690,000	1,091,904	401,904
Finance/Utility billing	595,050	595,050	591,412	(3,638)
Town Center	-	-	312,345	312,345
Information technology	301,950	301,950	338,843	36,893
Human resources	393,350	393,350	385,587	(7,763)
Building licenses	396,075	396,075	369,515	(26,560)
Community development	<u>557,255</u>	<u>557,255</u>	<u>467,775</u>	<u>(89,480)</u>
Total general government	<u>4,126,795</u>	<u>4,126,795</u>	<u>4,987,489</u>	<u>860,694</u>
Public safety:				
Police	5,791,525	5,791,525	6,229,775	438,250
Code enforcement	<u>266,835</u>	<u>266,835</u>	<u>287,101</u>	<u>20,266</u>
Total public safety	<u>6,058,360</u>	<u>6,058,360</u>	<u>6,516,876</u>	<u>458,516</u>
Public works:				
Administration	405,945	405,945	383,202	(22,743)
Street maintenance	520,175	520,175	686,886	166,711
Building maintenance	231,985	231,985	259,711	27,726
Vehicle maintenance	<u>852,230</u>	<u>852,230</u>	<u>846,394</u>	<u>(5,836)</u>
Total public works	<u>2,010,335</u>	<u>2,010,335</u>	<u>2,176,193</u>	<u>165,858</u>
Parks and recreation:				
Parks	1,149,225	1,149,225	1,239,782	90,557
Special events	<u>35,000</u>	<u>35,000</u>	<u>92,487</u>	<u>57,487</u>
Total parks and recreation	<u>1,184,225</u>	<u>1,184,225</u>	<u>1,332,269</u>	<u>148,044</u>
Non-departmental	<u>1,498,045</u>	<u>1,498,045</u>	<u>1,336,517</u>	<u>(161,528)</u>
Total non-departmental	<u>1,498,045</u>	<u>1,498,045</u>	<u>1,336,517</u>	<u>(161,528)</u>
Total expenditures	<u>14,877,760</u>	<u>14,877,760</u>	<u>16,349,344</u>	<u>1,471,584</u>
Excess of revenues over expenditures	25,000	25,000	(4,588,616)	(4,613,616)
Other financing sources (uses):				
Loan/Capital lease proceeds	-	-	8,600,000	8,600,000
Town Center purchase	-	-	(7,889,805)	(7,889,805)
Transfers in	-	-	-	-
Transfers out	<u>(25,000)</u>	<u>(25,000)</u>	<u>(261,194)</u>	<u>(236,194)</u>
Net change in fund balance	-	-	(4,139,615)	-
Fund balance, beginning			2,092,291	
Prior period adjustment			(891,318)	
Fund balance, ending			<u>\$ (2,938,642)</u>	

# CITY OF OPA-LOCKA, FLORIDA

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE PEOPLE'S TRANSPORTATION TAX FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2015

	<u>Budgeted Amounts</u>			<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Taxes:				
Intergovernmental	\$ 460,000	\$ 460,000	\$ 614,855	\$ 154,855
Total revenues	<u>460,000</u>	<u>460,000</u>	<u>614,855</u>	<u>154,856</u>
Expenditures:				
Current:				
General government:				
Public works:				
Administration	-	-	-	-
Street maintenance	2,713,330	2,713,330	418,975	2,294,355
Building maintenance	-	-	-	-
Vehicle maintenance	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total public works	<u>2,713,330</u>	<u>2,713,330</u>	<u>418,975</u>	<u>2,294,355</u>
Total expenditures	<u>2,713,330</u>	<u>2,713,330</u>	<u>418,975</u>	<u>2,294,355</u>
Excess of revenues over expenditures	(2,253,330)	(2,253,330)	195,880	2,449,210
Other financing sources (uses):				
Capital lease proceeds	-	-	-	-
Capital Acquisitions	-	-	(43,099)	(43,099)
Transfers in	2,253,330	2,253,330	-	(2,253,330)
Transfers out	<u>-</u>	<u>-</u>	<u>(72,123)</u>	<u>(72,123)</u>
Net change in fund balance			80,658	
Fund balance, beginning			<u>1,054,943</u>	
Fund balance, ending			<u>\$ 1,135,601</u>	

# CITY OF OPA-LOCKA, FLORIDA

## REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE CAPITAL IMPROVEMENT DEBT SERVICE

FOR THE YEAR ENDED SEPTEMBER 30, 2015

	<u>Budgeted Amounts</u>			<u>Variance With Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Intergovernmental	\$ 1,727,390	\$ 1,727,390	\$ 1,801,193	\$ 73,803
Interest	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total revenues	<u>1,727,390</u>	<u>1,727,390</u>	<u>1,801,193</u>	<u>73,803</u>
Expenditures:				
Capital outlay	-	-	-	-
Debt service	-	-	-	-
Principal	416,000	416,000	416,000	-
Interest	222,855	222,855	221,022	(1,833)
Other debt service costs	-	-	-	-
Bond issuance costs	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total expenditures	<u>638,855</u>	<u>638,855</u>	<u>637,022</u>	<u>(1,833)</u>
Excess of revenues over expenditures	1,088,535	1,088,535	1,164,171	75,636
Other financing sources (uses):				
Debt proceeds	-	-	-	-
Transfers in	-	-	-	-
Transfers out	<u>(1,088,535)</u>	<u>(1,088,535)</u>	<u>-</u>	<u>1,088,535</u>
Net change in fund balance	<u>-</u>	<u>-</u>	1,164,171	<u>1,164,171</u>
Fund balance, beginning			1,142,661	
Prior period adjustment			<u>(44,131)</u>	
Fund balance, ending			<u>\$ 2,262,701</u>	

# **CITY OF OPA-LOCKA, FLORIDA**

## **REQUIRED SUPPLEMENTARY INFORMATION NOTES TO THE BUDGETARY COMPARISON SCHEDULES**

SEPTEMBER 30, 2015

### **NOTE 1. BUDGETS AND BUDGETARY ACCOUNTING**

Chapter 166, Florida Statutes, requires that all municipalities prepare, approve, adopt and execute an annual budget for funds as may be required by law or by sound financial practices and generally accepted accounting principles. The budgets control the levy and the expenditure of money for City purposes in the ensuing fiscal year. The budgeting process is based on estimates of revenues and expenditures. The City budgets are prepared on a modified-accrual basis or accrual basis of accounting in accordance with generally accepted accounting principles.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

1. Prior to August 1, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted to obtain taxpayer comments.
3. Prior to October 1, the budget is legally enacted through passage of an ordinance.
4. Budgetary control is maintained at the departmental and fund level, with finance department providing support to departments in the administration of their budgets. In accordance with the City's budget transfer policy, the City Manager is authorized to transfer budgeted amounts within any fund or functions; however, any supplemental appropriations or revisions that amend the total expenditure of any fund must be approved by the City Commission. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbrances outstanding at the balance sheet date are canceled.
5. Annual operating budgets are legally adopted for the General, Special Revenue, Debt Service, Capital Projects, and Enterprise Funds. All budgets are on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is the department level. This is the level at which expenditures may not exceed appropriations.
6. All annual appropriations lapse at fiscal year-end.

### **NOTE 2. BUDGETARY EXPENDITURES IN EXCESS OF APPROPRIATIONS**

For the year ended September 30, 2015 expenditures exceeded appropriations in the general government, public safety, public works, and parks and recreation of the general fund by \$860,693, \$458,516, \$165,858, \$148,044. Interfund transfer exceeded the budget by \$236,194. Overall, General Fund exceeded its budget by approximately \$1.47 million, when including departments that did not exceed the budget. Departments that exceeded appropriations experienced an increased amount of prior period costs expensed within the current period.

For the year ended September 30, 2015 expenditures did not exceed appropriations in the People Transportation Tax fund, there was a positive variance with the final budget by approximately \$2,294,355. This was attributed to reduced street, side-walk, and other transportation related projects.

# CITY OF OPA-LOCKA, FLORIDA

## REQUIRED SUPPLEMENTARY INFORMATION NOTES TO THE BUDGETARY COMPARISON SCHEDULES

SEPTEMBER 30, 2015

### NOTE 2. BUDGETARY EXPENDITURES IN EXCESS OF APPROPRIATIONS (Continued)

#### Other Post-Employment Benefits

##### Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Covered Payroll (c)	UAAL as a Percentage of Payroll ((b-a)/c)
1-Oct-15	\$0	\$603,000	\$603,000	0%	\$6,020,000	10.02%

##### Schedule of Employers Contributions

Fiscal Year Ended September 30,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation (Asset)
2014	\$210,000	10%	\$375,000
2015	\$105,000	10%	\$470,000

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## **OTHER SUPPLEMENTARY INFORMATION**

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# CITY OF OPA-LOCKA, FLORIDA

## COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUND

SEPTEMBER 30, 2015

	<u>Special Law Enforcement</u>	<u>Boy Scout</u>	<u>FEMA</u>	<u>Opa-locka Police Youth Academy</u>	<u>Crime Prevention</u>	<u>STOP/ VAWA Program</u>	<u>South FL Water Mgmt.</u>	<u>Local Law Enforcement</u>	<u>Comm Redev. Agency</u>	<u>Safe Neighborhood Capital Projects</u>	<u>Total</u>
<b>ASSETS</b>											
Cash and equity in pooled cash	\$ 10,777	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ (134,264)	\$ (123,487)
Receivables, net	-	-	-	-	-	-	-	-	-	-	-
Other government account receivables	-	-	-	-	-	-	-	-	-	348,858	348,858
Due from other funds	292,832	-	-	-	-	-	-	-	-	-	292,832
Inventory	-	-	-	-	-	-	-	-	-	-	-
Prepays and other	-	-	-	-	-	-	-	-	-	-	-
Restricted cash and cash equivalents	-	-	-	-	-	-	-	-	-	-	-
Total Assets	<u>\$ 303,609</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 214,594</u>	<u>\$ 518,203</u>
<b>LIABILITIES AND FUND BALANCES</b>											
<b>Liabilities:</b>											
Accounts payable and accrued liabilities	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,879	\$ 104,817	\$ 111,696
Due to other funds	-	-	-	-	-	-	-	-	153,514	627,633	781,147
Other government account payables	-	-	-	-	-	-	-	-	-	-	-
Deferred revenues	-	-	-	-	-	-	-	-	-	22,262	22,262
Total liabilities	-	-	-	-	-	-	-	-	160,393	754,712	915,105
<b>Fund Balances</b>											
Reserved for:											
Public safety	303,609	-	-	-	-	-	-	-	-	-	303,609
Capital projects	-	-	-	-	-	-	-	-	-	-	-
Unreserved	-	-	-	-	-	-	-	-	(160,393)	(540,118)	(700,511)
Total fund balances	<u>303,609</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(160,393)</u>	<u>(540,118)</u>	<u>(396,902)</u>
Total Liabilities and Fund Balances	<u>\$ 303,609</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 214,594</u>	<u>\$ 518,203</u>

# CITY OF OPA-LOCKA, FLORIDA

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NON-MAJOR GOVERNMENTAL FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2015

	<u>Special Law Enforcement</u>	<u>Boy Scout</u>	<u>FEMA</u>	<u>Opa-locka Police Youth Academy</u>	<u>Crime Prevention</u>	<u>STOP/ VAWA Program</u>	<u>South FL Water Mgmt.</u>	<u>Local Law Enforcement</u>	<u>Comm Redev. Agency</u>	<u>Safe Neighborhood Capital Projects</u>	<u>Total</u>
<b>Revenues:</b>											
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	142,730	-	-	-	-	-	-	-	-	443,511	586,241
Charges for services	-	-	-	-	-	-	-	-	-	-	-
Fines and forfeitures	46,449	-	-	-	-	-	-	-	-	-	46,449
Interest	-	-	-	-	-	-	-	-	-	84	84
Debt proceeds	-	-	-	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-	-	-	-
Total revenues	<u>189,179</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>443,595</u>	<u>632,774</u>
<b>Expenditures:</b>											
Current:											
General government	-	-	-	-	-	-	-	-	162,283	-	162,283
Public safety	52,783	-	-	-	-	-	-	-	-	-	52,783
Utilities	-	-	-	-	-	-	-	-	-	-	-
Highways and streets	-	-	-	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-
Debt service:											
Principal	-	-	-	-	-	-	-	-	-	-	-
Interest & issuance costs	-	-	-	-	-	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-	-	-	-	317,377	317,377
Total expenditures	<u>52,783</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>162,283</u>	<u>317,377</u>	<u>532,443</u>
Excess (deficiency) of revenues over expenditures	<u>136,396</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(162,283)</u>	<u>126,218</u>	<u>100,331</u>
<b>Other financing sources:</b>											
Transfers in	-	-	-	-	-	-	-	-	97,984	-	97,984
Transfers out	-	-	-	-	-	-	-	-	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>97,984</u>	<u>-</u>	<u>97,984</u>
Net change in fund balance	136,396	-	-	-	-	-	-	-	(64,299)	126,218	198,315
Fund balance - beginning	167,213	17,395	55,046	(343,872)	(419,509)	(151,738)	263,012	235	(99,580)	(582,345)	(1,094,143)
Prior period adjustment	-	(17,395)	(55,046)	343,872	419,509	151,738	(263,012)	(235)	3,486	(83,991)	498,926
Fund balance - beginning	<u>167,213</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(96,094)</u>	<u>(666,336)</u>	<u>(595,217)</u>
Fund balance - ending	<u>\$ 303,609</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (160,393)</u>	<u>\$ (540,118)</u>	<u>\$ (396,902)</u>



# CITY OF OPA-LOCKA, FLORIDA

## COMBINING STATEMENT OF NET POSITION BALANCES NON-MAJOR ENTERPRISE FUND

SEPTEMBER 30, 2015

	<u>Stormwater</u>	<u>Total</u>
<b>ASSETS</b>		
<b>Current assets:</b>		
Cash and equity in pooled cash	\$ 549,791	\$ 549,791
Estimated unbilled services	41,609	41,609
Prepays and other	-	-
Due from other funds	<u>173,931</u>	<u>173,931</u>
Total current assets	<u>765,331</u>	<u>765,331</u>
<b>Noncurrent assets:</b>		
Capital assets, net	<u>366,667</u>	<u>366,667</u>
Total noncurrent assets	<u>366,667</u>	<u>366,667</u>
Total Assets	<u>\$ 1,131,998</u>	<u>\$ 1,131,998</u>
<b>LIABILITIES</b>		
<b>Current liabilities:</b>		
Accounts payable and accrued liabilities	\$ 682,233	\$ 682,233
Overdrawn cash	-	-
Due to other funds	-	-
Due to other governments	219,000	219,000
Customers' deposits	1	1
Current portion of long term debt	<u>44,562</u>	<u>44,562</u>
Total current liabilities	<u>945,796</u>	<u>945,796</u>
<b>Long term debt:</b>		
Compensated absences	10,877	10,877
OPEB Obligation	4,700	4,700
Notes and capital leases payable	<u>66,116</u>	<u>66,116</u>
Total long-term debt	<u>81,693</u>	<u>81,693</u>
Total Liabilities	<u>1,027,489</u>	<u>1,027,489</u>
<b>NET POSITION</b>		
Invested in capital assets, net of related debt	366,667	366,667
Unrestricted	<u>(262,158)</u>	<u>(262,158)</u>
Total net position	<u>\$ 104,509</u>	<u>\$ 104,509</u>

# CITY OF OPA-LOCKA, FLORIDA

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES —NON-MAJOR ENTERPRISE FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2015

	<u>Stormwater</u>	<u>Total</u>
<b>Operating revenues:</b>		
Charges for services	\$ 472,952	\$ 472,952
Other revenues	<u>-</u>	<u>-</u>
Total operating revenues	<u>472,952</u>	<u>472,952</u>
<b>Operating expenses:</b>		
Operating, administrative and maintenance	847,733	847,733
Interest and other debt costs	-	-
Bad debts and other	1,547	1,547
Depreciation	<u>66,176</u>	<u>66,176</u>
Total operating expenses	<u>915,456</u>	<u>915,456</u>
Change in net position	(442,504)	(442,504)
Net position, beginning	199,868	199,868
Prior period adjustment	<u>347,145</u>	<u>347,145</u>
Net position, beginning	<u>547,013</u>	<u>547,013</u>
Net position, ending	<u>\$ 104,509</u>	<u>\$ 104,509</u>

# CITY OF OPA-LOCKA, FLORIDA

## COMBINING STATEMENT OF CASH FLOWS NON-MAJOR ENTERPRISE FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2015

	<u>Stormwater</u>	<u>Total</u>
<b>Cash flows from operating activities:</b>		
Cash received from customers	\$ 425,929	\$ 425,929
Cash paid to vendors	(339,590)	(339,590)
Cash paid to employees	(72,877)	(72,877)
Payments from (to) other funds, net	<u>(354,255)</u>	<u>(354,255)</u>
Net cash provided by operating activities	<u>(340,793)</u>	<u>(340,793)</u>
<b>Cash flows from capital and related financing activities:</b>		
Acquisition on construction of capital assets	(28,949)	(28,949)
Proceeds from compensated absences and OPEB	-	-
Proceeds from debt	-	-
Payments made on debt	<u>6,726</u>	<u>6,726</u>
Net cash used in capital and related financing activities	<u>(22,223)</u>	<u>(22,223)</u>
Net decrease in cash	(363,016)	(363,016)
Cash, beginning	<u>671,826</u>	<u>671,826</u>
Cash, ending	<u>308,810</u>	<u>308,810</u>
<b>Display as:</b>		
Unrestricted	549,791	549,791
Restricted	<u>-</u>	<u>-</u>
Total	<u>\$ 549,791</u>	<u>\$ 549,791</u>
<b>Reconciliation of operating income to cash provided by operating activities:</b>		
Operating (loss)	\$ (442,504)	\$ (442,504)
<b>Adjustment to reconciled operating income to net cash provided by (used in) operating activities:</b>		
Depreciation expenses	66,176	66,176
<b>(Increase) decrease in:</b>		
Cash drawn in excess of bank	-	-
Accounts receivable	(47,023)	(47,023)
Due from other funds	(173,931)	(173,931)
<b>Increase (decrease) in:</b>		
Accounts payable and accrued liabilities	436,813	436,813
Due to other funds	(180,324)	(180,324)
Other liabilities	<u>-</u>	<u>-</u>
Net cash provided by operating activities	<u>\$ (340,793)</u>	<u>\$ (340,793)</u>

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## **STATISTICAL SECTION**

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# CITY OF OPA-LOCKA, FLORIDA

## NET POSITION BY COMPONENT

### LAST EIGHT FISCAL YEARS (accrual basis of accounting)

	Fiscal Year							
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u> (Restated)	<u>2010</u>	<u>2009</u>	<u>2008</u>
Governmental activities								
Invested in capital assets, net of related debt	\$ 11,799,598	\$ 14,594,553	\$ 12,730,145	\$ 9,735,712	\$ 8,402,867	\$ 6,412,870	\$ 5,647,558	\$ 5,509,644
Restricted	2,262,701	1,142,661	2,878,649	3,524,297	2,651,381	3,028,572	1,455,562	1,618,813
Unrestricted	(10,085,632)	(161,763)	(2,269,190)	(1,293,239)	(1,536,472)	1,427,083	3,735,623	3,337,336
Total governmental activities net assets	<u>\$ 3,976,667</u>	<u>\$ 15,575,451</u>	<u>\$ 13,339,604</u>	<u>\$ 11,966,770</u>	<u>\$ 9,517,776</u>	<u>\$ 10,868,525</u>	<u>\$ 10,838,743</u>	<u>\$ 10,465,793</u>
Business-type activities								
Invested in capital assets, net of related debt	\$ 8,893,775	\$ 11,934,493	\$ 10,240,844	\$ 8,256,492	\$ 6,733,269	\$ 5,719,464	\$ 5,422,334	\$ 5,098,389
Restricted	-	-	-	411,671	411,671	397,355	396,472	393,842
Unrestricted	(4,694,942)	(1,835,446)	3,644,159	7,391,926	6,729,636	6,279,180	5,835,374	5,499,567
Total business-type activities net assets	<u>\$ 4,198,833</u>	<u>\$ 10,099,047</u>	<u>\$ 13,885,003</u>	<u>\$ 16,060,089</u>	<u>\$ 13,874,576</u>	<u>\$ 12,395,999</u>	<u>\$ 11,654,180</u>	<u>\$ 10,991,798</u>
Primary government								
Invested in capital assets, net of related debt	\$ 20,693,373	\$ 26,529,046	\$ 22,970,989	\$ 17,992,204	\$ 15,136,136	\$ 12,132,334	\$ 11,069,892	\$ 10,608,033
Restricted	2,262,701	1,142,661	2,878,649	3,935,968	3,063,052	3,425,927	1,852,034	2,012,655
Unrestricted	(14,780,574)	(1,997,209)	1,374,969	6,098,687	5,193,164	7,706,263	9,570,997	8,836,903
Total primary government net assets	<u>\$ 8,175,500</u>	<u>\$ 25,674,498</u>	<u>\$ 27,224,607</u>	<u>\$ 28,026,859</u>	<u>\$ 23,392,352</u>	<u>\$ 23,264,524</u>	<u>\$ 22,492,923</u>	<u>\$ 21,457,591</u>

Note: The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003.

# CITY OF OPA-LOCKA, FLORIDA

## CHANGES IN NET POSITION

### LAST EIGHT FISCAL YEARS (accrual basis of accounting)

Expenses	Fiscal Year							
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u> (Restated)	<u>2010</u>	<u>2009</u>	<u>2008</u>
Governmental activities:								
General government	\$ 5,732,661	\$ 6,254,996	\$ 7,009,819	\$ 5,402,679	\$ 5,258,247	\$ 4,109,593	\$ 4,690,986	\$ 4,603,861
Public safety	6,689,004	7,349,488	6,636,968	5,570,149	5,856,372	6,708,963	5,565,672	6,062,394
Economic environment	-	-	-	-	-	-	-	-
Transportation	2,564,325	2,901,231	2,567,979	1,744,207	3,000,577	3,045,651	3,084,070	2,664,432
Human services	-	-	-	-	278,733	260,737	535,075	-
Culture and recreation	1,332,265	1,299,002	1,137,575	982,440	1,179,470	1,190,536	939,357	892,599
Interest on long-term debt	348,305	279,737	432,419	302,948	361,712	377,528	388,244	389,219
Total governmental activities expenses	<u>16,666,560</u>	<u>18,084,454</u>	<u>17,784,760</u>	<u>14,002,423</u>	<u>15,935,111</u>	<u>15,693,008</u>	<u>15,203,404</u>	<u>14,612,505</u>
Business-type activities:								
Water and sewer	9,994,582	8,838,015	6,442,588	5,954,797	5,446,235	6,244,689	6,460,679	5,342,491
Solid waste	1,213,511	1,225,943	1,214,902	1,145,855	1,203,020	1,070,098	1,047,524	1,207,689
Stormwater	915,456	701,959	299,209	362,205	291,418	508,494	388,804	534,378
Total Business-type activities expenses	<u>12,123,549</u>	<u>10,765,917</u>	<u>7,956,699</u>	<u>7,462,857</u>	<u>6,940,673</u>	<u>7,823,281</u>	<u>7,897,007</u>	<u>7,084,558</u>
Total primary government expenses	<u>\$ 28,790,109</u>	<u>\$ 28,850,371</u>	<u>\$ 25,741,459</u>	<u>\$ 21,465,280</u>	<u>\$ 22,875,784</u>	<u>\$ 23,516,289</u>	<u>\$ 23,100,411</u>	<u>\$ 21,697,063</u>
<b>Program Revenues</b>								
Governmental activities:								
Charges for services:								
General government	\$ 591,824	\$ 632,500	\$ 193,686	\$ 831,545	\$ 333,549	\$ 193,686	\$ 392,263	\$ 404,826
Public safety	504,977	472,796	32,937	1,069,226	523,110	192,370	442,823	220,846
Transportation	-	-	-	-	-	-	-	-
Culture and recreation	39,817	35,357	17,822	15,419	14,575	17,822	14,607	12,585
Operating grants and contributions	240,540	409,621	571,048	968,586	780,437	775,112	779,371	435,019
Capital grants and contributions	598,118	1,117,060	2,322,929	947,442	1,025,134	1,599,910	717,540	1,599,939
Total governmental activities program revenues	<u>1,975,276</u>	<u>2,667,334</u>	<u>3,138,422</u>	<u>3,832,218</u>	<u>2,676,805</u>	<u>2,778,900</u>	<u>2,346,604</u>	<u>2,673,215</u>
Business-type Activities:								
Charges for services:								
Water and sewer	8,097,888	8,290,049	8,504,623	9,849,295	7,256,189	7,217,522	7,206,735	6,963,170
Solid waste	1,504,510	1,137,874	975,544	1,260,520	1,142,852	1,014,622	885,964	793,534
Stormwater	472,952	268,001	242,628	259,982	235,423	234,934	283,731	271,277
Operating grants and contributions	-	-	-	-	-	-	-	-
Capital grants and contributions	1,021,115	551,963	207,031	-	-	-	-	-
Total Business-type activities program revenues	<u>11,096,465</u>	<u>10,247,887</u>	<u>9,929,826</u>	<u>11,369,797</u>	<u>8,634,464</u>	<u>8,467,078</u>	<u>8,376,430</u>	<u>8,027,981</u>
Total primary government program revenues	<u>\$ 13,071,741</u>	<u>\$ 12,915,220</u>	<u>\$ 13,068,248</u>	<u>\$ 15,202,015</u>	<u>\$ 11,311,269</u>	<u>\$ 11,245,978</u>	<u>\$ 10,723,034</u>	<u>\$ 10,701,196</u>

# CITY OF OPA-LOCKA, FLORIDA

## CHANGES IN NET POSITION

### LAST EIGHT FISCAL YEARS (accrual basis of accounting)

	Fiscal Year							
	2015	2014	2013	2012	2011	2010	2009	2008
<b>Net (expense)/revenue</b>				Restated				
Governmental activities	\$ (14,640,775)	\$ (15,417,119)	\$ (14,816,846)	\$ (14,646,338)	\$ (10,170,205)	\$ (13,258,306)	\$ (12,914,108)	\$ (12,856,800)
Business-type activities	(715,684)	(518,029)	1,973,127	9,912,748	1,693,791	1,693,791	643,797	479,423
Total primary government net expense	<u>\$ (15,356,459)</u>	<u>\$ (15,935,148)</u>	<u>\$ (12,843,719)</u>	<u>\$ (4,733,590)</u>	<u>\$ (8,476,414)</u>	<u>\$ (11,564,515)</u>	<u>\$ (12,270,311)</u>	<u>\$ (12,377,377)</u>
<b>General Rev. and Other Changes in Net Assets</b>								
Governmental Activities:								
Taxes								
Property taxes	\$ 5,266,813	\$ 6,359,842	\$ 5,842,217	\$ 6,736,248	\$ 6,429,836	\$ 7,184,822	\$ 7,667,287	\$ 7,441,927
Utility taxes	1,215,998	1,186,277	1,040,076	863,608	1,100,645	870,185	741,164	894,359
Communications service taxes (1)	450,384	469,614	526,127	559,299	611,700	654,141	717,858	637,712
Local option gas tax	294,220	279,767	274,189	275,054	284,901	261,644	281,095	295,194
Franchise fees	1,326,953	1,377,856	1,484,133	1,452,012	1,499,291	1,487,057	1,656,094	1,540,751
Local business taxes	172,306	247,810	305,236	206,873	223,949	215,477	229,627	281,975
Intergovernmental revenue	2,625,406	2,801,946	2,219,388	524,198	1,606,396	1,678,883	1,884,800	2,092,307
Investment earnings	527	398	84	1,908	8,761	8,345	18,043	131,469
Miscellaneous	1,481,667	1,577,530	812,977	-	198,704	120,939	156,067	133,169
Gain on disposal of capital assets		-	-	-	-	628	-	-
Debt proceeds		84,000						
Transfer	(235,332)	3,267,927	3,685,262	2,000,000	275,000	-	(122,285)	-
Total governmental activities	<u>12,598,942</u>	<u>17,652,967</u>	<u>16,189,689</u>	<u>12,619,200</u>	<u>12,239,183</u>	<u>12,482,121</u>	<u>13,229,750</u>	<u>13,448,863</u>
Business Type Activities:								
Investment earnings	-	-	-	1,608	22,501	20,890	42,914	185,758
Miscellaneous	-	-	-	276,966	37,283	78,314	17,760	-
Loss on disposal of capital assets	-	-	-	-	-	(1,182)	-	-
Transfer	235,332	(3,267,927)	(3,685,262)	(2,000,000)	(275,000)	-	122,285	-
Total business-type activities	<u>235,332</u>	<u>(3,267,927)</u>	<u>(3,685,262)</u>	<u>(1,721,426)</u>	<u>(215,216)</u>	<u>98,022</u>	<u>182,959</u>	<u>185,758</u>
Total primary government	<u>\$ 12,834,274</u>	<u>\$ 14,385,040</u>	<u>\$ 12,504,427</u>	<u>\$ 10,897,774</u>	<u>\$ 12,023,967</u>	<u>\$ 12,580,143</u>	<u>\$ 13,412,709</u>	<u>\$ 13,634,621</u>
<b>Change in Net Assets</b>								
Governmental activities	\$ (2,041,833)	\$ 2,235,848	\$ 1,372,843	\$ (2,027,138)	\$ 2,068,978	\$ (776,185)	\$ 315,642	\$ 592,063
Business-type activities	(480,352)	(3,785,956)	(1,712,135)	8,191,322	1,478,575	1,791,813	826,756	665,181
Total primary government	<u>\$ (2,522,185)</u>	<u>\$ (1,550,108)</u>	<u>\$ (339,292)</u>	<u>\$ 6,164,184</u>	<u>\$ 3,547,553</u>	<u>\$ 1,015,628</u>	<u>\$ 1,142,398</u>	<u>\$ 1,257,244</u>

Note: The City began to report accrual information when it implemented GASB Statement 34 in fiscal year 2003.

(1) Included in utility taxes prior to 2007.

# CITY OF OPA-LOCKA, FLORIDA

## GOVERNMENT ACTIVITIES TAX REVENUES BY SOURCE

LAST TEN FISCAL YEARS  
(accrual basis of accounting)

<u>Fiscal Year</u>	<u>Property</u>	<u>Utility</u>	Communications Service <u>Taxes (1)</u>	<u>Sales and Use</u>	Local Business <u>Tax (2)</u>	<u>Franchise</u>	<u>Total</u>
2006	5,802,009	1,224,316	599,654	356,931	200,837	1,941,938	10,125,685
2007	7,207,046	892,002	652,530	308,170	327,326	1,919,542	11,306,616
2008	7,441,927	894,359	637,712	295,194	281,975	1,540,751	11,091,918
2009	7,667,287	741,164	717,858	281,095	229,627	1,656,094	11,293,125
2010	7,184,822	870,185	654,141	261,644	215,477	1,487,057	10,673,326
2011	6,429,836	1,100,645	611,700	284,901	223,949	1,499,291	10,150,322
2012	6,736,248	863,608	559,299	275,054	206,873	1,452,012	10,093,094
2013	5,842,217	1,040,076	526,127	274,189	305,236	1,484,133	9,471,978
2014	6,359,842	1,186,277	469,614	279,767	247,810	1,377,856	9,921,166
2015	5,266,813	1,215,998	450,384	294,220	172,306	1,326,953	8,726,674

(1) Effective Oct. 1, 2001. Reported as part of Utility taxes from 2002 to 2005.

(2) Reported as part of permits, licenses and fees prior to 2006.



# CITY OF OPA-LOCKA, FLORIDA

## FUND BALANCES OF GOVERNMENTAL FUNDS

### LAST TEN FISCAL YEARS (modified accrual basis of accounting)

	Fiscal Year									
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>
General Fund										
Reserved	\$ -	\$ -	\$ -	\$ -	\$ 256,751	\$ 247,330	\$ 340,679	\$ 380,380	\$ 389,118	
Unreserved	-	-	-	-	-	3,316,289	4,414,425	4,908,350	6,772,228	4,653,301
Nonspendable	29,195	167,639	56,808	142,100	200,065	-	-	-	-	-
Restricted	-	-	-	-	-	-	-	-	-	-
Committed	-	-	-	-	-	-	-	-	-	-
Unassigned	(2,967,837)	1,924,652	1,168,502	1,091,885	2,048,947	-	-	-	-	-
Total General Fund	<u>\$ (2,938,642)</u>	<u>\$ 2,092,291</u>	<u>\$ 1,225,310</u>	<u>\$ 1,233,985</u>	<u>\$ 2,249,012</u>	<u>\$ 3,573,040</u>	<u>\$ 4,661,755</u>	<u>\$ 5,249,029</u>	<u>\$ 7,152,608</u>	<u>\$ 5,042,419</u>
All Other Governmental Funds										
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,028,572	\$ 2,134,292	\$ 1,636,464	\$ 1,648,369	\$ 340,785
Unreserved, reported in:										
Special revenue funds		-	-	-	-	(320,786)	(397,395)	(289,336)	(308,288)	(117,431)
Capital projects funds		-	-	-	-	(347,729)	(8,841)	(664,346)	(417,272)	98,078
Nonspendable		-	-	-	-	-	-	-	-	-
Restricted	\$ 2,262,701	1,142,661	1,123,862	1,128,608	2,651,381	-	-	-	-	-
Committed	\$ 1,439,210	1,277,437	1,491,775	2,295,494	-	-	-	-	-	-
Assigned		-	-	-	-	-	-	-	-	-
Unassigned	\$ (700,511)	(1,316,637)	(1,246,499)	(897,670)	(2,383,253)	-	-	-	-	-
Total all other governmental funds	<u>\$ 3,001,400</u>	<u>\$ 1,103,461</u>	<u>\$ 1,369,138</u>	<u>\$ 2,526,432</u>	<u>\$ 268,128</u>	<u>\$ 2,360,057</u>	<u>\$ 1,728,056</u>	<u>\$ 682,782</u>	<u>\$ 922,809</u>	<u>\$ 321,432</u>

# CITY OF OPA-LOCKA, FLORIDA

## GENERAL GOVERNMENTAL FUNDS TAX REVENUES AND EXPENDITURES

### LAST TEN FISCAL YEARS (modified accrual basis of accounting)

	Fiscal Year									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Revenues:										
Taxes	\$ 8,726,674	\$ 9,921,166	\$ 9,471,978	\$ 10,093,094	\$ 10,150,322	\$ 10,673,326	\$ 11,293,124	\$ 11,091,918	\$ 11,306,616	\$ 9,567,917
Licenses and permits	501,896	590,480	552,400	624,671	317,689	188,692	378,086	385,123	638,268	813,503
Fines and forfeitures	504,977	417,678	311,346	843,115	478,417	178,391	438,123	216,124	27,065	31,584
Intergovernmental	3,464,064	4,328,628	5,113,365	3,390,820	3,411,967	4,053,904	3,381,713	4,127,265	6,456,721	8,457,245
Charges for services	129,745	112,013	73,937	32,788	75,128	36,795	33,483	37,010	178,711	104,535
Interest	527	398	84	1,908	8,761	8,345	18,043	131,469	283,431	89,567
Miscellaneous	1,481,668	1,577,530	916,818	459,094	198,704	144,982	156,067	133,169	370,120	209,409
Total revenues	14,809,551	16,947,893	16,439,928	15,445,490	14,640,988	15,284,435	15,698,639	16,122,078	19,260,932	19,273,760
Expenditures:										
General government	5,718,528	5,670,868	6,619,886	5,384,514	5,570,801	4,012,365	4,604,911	4,520,068	3,951,414	3,813,756
Public safety	6,689,004	6,796,429	6,274,637	6,108,005	5,680,424	6,331,246	5,269,093	5,966,913	5,458,602	5,153,511
Highways and streets	2,564,325	2,687,241	2,543,862	1,751,208	2,433,842	2,379,870	2,279,406	1,937,045	2,573,422	8,768,977
Culture and recreation	1,332,269	1,204,208	1,126,892	1,029,359	1,147,780	1,132,959	900,056	881,189	868,588	758,395
Human services	-	-	-	-	277,663	263,618	504,425	-	-	-
Capital outlay	8,421,256	2,413,451	3,912,455	1,148,728	4,934,410	1,414,042	853,785	4,257,057	3,004,588	513,766
Debt service: Principal	797,001	646,842	548,385	358,000	-	440,894	373,168	349,699	416,514	492,762
Debt Service: Interest	348,305	279,737	265,041	302,948	361,712	377,528	388,244	401,364	408,438	421,563
Bond issuance cost	-	-	-	-	63,314	-	-	-	-	-
Total expenditures	\$ 25,870,688	\$ 19,698,776	21,291,158	16,082,762	20,469,946	16,352,522	15,173,088	18,313,335	16,681,566	19,922,730
Excess (deficiency) of revenues over expenditures	\$ (11,061,137)	\$ (2,750,883)	(4,851,230)	(637,272)	(5,828,958)	(1,068,087)	525,551	(2,191,257)	2,579,366	(648,970)
Other Financing Sources (Uses)										
Issuance of debt	-	-	-	212,176	7,713,000	-	-	-	-	-
Payment to refunded bond escrow	-	-	-	-	(5,575,000)	-	-	-	-	-
Debt/Capital lease proceeds	8,600,000	84,000	-	-	-	149,604	54,734	47,650	132,200	421,470
Transfers in	97,984	4,325,095	4,654,362	2,000,000	1,998,799	699,359	1,140,550	3,280,569	874,259	1,259,709
Transfers out	(333,317)	(1,057,169)	(969,100)	-	(1,723,799)	(699,359)	(1,262,834)	(3,280,568)	(874,259)	(1,259,709)
Total other financing sources (uses)	\$ 8,364,667	\$ 3,351,926	3,685,262	2,212,176	2,413,000	149,604	(67,550)	47,651	132,200	421,470
Net change in fund balances	\$ (2,696,470)	\$ 601,043	\$ (1,165,968)	\$ 1,574,904	\$ (3,415,958)	\$ (918,483)	\$ 458,001	\$ (2,143,606)	\$ 2,711,566	\$ (227,500)
Debt service as a percentage of										

# CITY OF OPA-LOCKA, FLORIDA

## GENERAL GOVERNMENTAL FUNDS TAX REVENUES BY SOURCE

### LAST TEN FISCAL YEARS (modified accrual basis of accounting)

<u>Fiscal Year</u>	<u>Property</u>	<u>Utility</u>	Communications Service <u>Taxes (1)</u>	<u>Sales and Use</u>	Local Business <u>Tax (2)</u>	<u>Franchise</u>	<u>Total</u>
2006	5,802,009	1,224,316	599,654	356,931	200,837	1,941,938	10,125,685
2007	7,207,046	892,002	652,530	308,170	327,326	1,919,542	11,306,616
2008	7,441,927	894,359	637,712	295,194	281,975	1,540,751	11,091,918
2009	7,667,287	741,164	717,858	281,095	229,627	1,656,094	11,293,125
2010	7,184,822	870,185	654,141	261,644	215,477	1,487,057	10,673,326
2011	6,429,836	1,100,645	611,700	284,901	223,949	1,499,291	10,150,322
2012	6,736,248	863,608	559,299	275,054	206,873	1,452,012	10,093,094
2013	5,842,217	1,040,076	526,127	274,189	305,236	1,484,133	9,471,978
2014	6,359,842	1,186,277	469,614	279,767	247,810	1,377,856	9,921,166
2015	5,266,813	1,215,998	450,384	294,220	172,306	1,326,953	8,726,674

(1) Effective Oct. 1, 2001. Reported as part of Utility taxes from 2002 to 2005.

(2) Reported as part of permits, licenses and fees prior to 2006.

# CITY OF OPA-LOCKA, FLORIDA

## ASSESSED VALUE OF ALL TAXABLE PROPERTY<sup>(1)</sup>

### LAST TEN FISCAL YEARS

Fiscal Year	Real Property	Personal Property	Centrally Assessed Property	Total Gross Assessed Value	Real Estate Adjustments	Total Net Assessed Value	Total Direct Tax Rate
2006	514,575,250	93,121,243	1,363,003	609,059,496	18,622,416	590,437,080	9.8000
2007	668,025,734	102,636,497	1,343,829	772,006,060	25,512,624	746,493,436	9.8000
2008	827,093,363	108,948,153	1,591,662	937,633,178	13,163,594	924,469,584	8.0084
2009	868,952,536	94,569,260	1,604,574	965,126,370	15,691,078	949,435,292	8.2084
2010	838,488,465	92,214,175	1,459,694	932,162,334	18,800,415	913,361,919	8.5467
2011	702,596,703	80,421,361	1,599,166	784,617,230	1,919,397	782,697,833	9.1052
2012	628,398,430	84,895,159	1,384,071	714,677,660	364,113	714,313,547	9.1000
2013	608,102,734	88,324,301	1,403,115	697,830,150	846,258	696,983,892	9.1000
2014	569,275,327	88,907,381	1,527,144	659,709,852	268,158	659,441,694	9.0890
2015	564,004,316	95,483,829	1,577,345	661,065,490	2,300,277	658,765,213	8.5000

Source: Miami-Dade County Property Appraiser's Office (values from DR-420s)

(1) The basis of assessed value is approximately one hundred percent (100%) of actual value. For each fiscal year ended September 30, property is valued as of January 1st of the preceding year. Tax rates are per \$1,000 of assessed value.

# ITY OF OPA-LOCKA, FLORIDA

## PROPERTY TAX RATES DIRECT AND OVERLAPPING GOVERNMENTS (PER \$1,000 OF ASSESSED VALUATION)

LAST TEN FISCAL YEARS

<b>Fiscal Year</b>	<b>City of Opa-locka, Florida</b>			<b>Overlapping Rates</b>			<b>Total</b>
	<b><u>Operating Millage</u></b>	<b><u>Debt Service Millage</u></b>	<b><u>Total Millage</u></b>	<b><u>Miami- Dade County</u></b>	<b><u>School District</u></b>	<b><u>State</u></b>	
2006	9.8000	-	9.8000	9.210	8.438	0.736	28.184
2007	9.8000	-	9.8000	9.459	8.105	0.736	28.100
2008	8.0084	-	8.0084	7.920	7.948	0.659	24.535
2009	8.2084	-	8.2084	8.153	7.797	0.659	24.817
2010	8.3000	-	8.3000	8.232	7.995	0.658	25.185
2011	9.1052	-	9.1052	8.232	8.005	0.471	25.813
2012	9.1526	-	9.1526	7.732	8.476	0.500	25.861
2013	9.1000	-	9.1000	8.461	7.624	0.500	25.685
2014	9.0890	-	9.0890	8.206	7.977	0.500	25.772
2015	8.9000	-	8.9000	7.647	7.413	0.500	24.460

Source: Miami-Dade County Property Appraiser.

# CITY OF OPA-LOCKA, FLORIDA

## PROPERTY TAX LEVIES AND COLLECTIONS

### LAST TEN FISCAL YEARS

Fiscal Year	Total Tax Levy	Current Tax Collected	Percent of Current Tax Collected	Delinquent Tax Collections	Total Tax Collections	Ratio of Total Tax Collections to Total Tax Levy
2006	5,968,783	5,802,009	97.21	-	5,802,009	97.21
2007	7,565,659	7,207,046	95.26	-	7,207,046	95.26
2008	7,508,942	7,425,461	98.89	16,466	7,441,927	99.11
2009	8,050,942	7,454,906	92.60	212,380	7,667,286	95.23
2010	7,966,912	7,071,305	88.75	113,517	7,184,822	90.18
2011	7,144,097	6,429,836	90.00	74,349	6,504,185	90.04
2012	6,541,159	6,656,167	100.02	80,081	6,736,248	102.98
2013	6,032,745	5,721,217	95.00	121,000	5,842,217	96.84
2014	5,696,300	6,092,128	107.00	267,714	6,359,842	112.00
2015	5,450,485	5,015,168	92.01	251,645	5,266,813	96.63

Source: Miami Dade County Property Appraiser and internally generated data.

# CITY OF OPA-LOCKA, FLORIDA

## RATIOS OF OUTSTANDING DEBT BY TYPE

### LAST TEN FISCAL YEARS

Fiscal Year	Governmental Activities			Business-type Activities				Total	Population (1)(3)	Per Capita
	Revenue Bonds(4 & 5)	Notes Payable	Capital Leases	Revenue Bonds	Revolving Loans	Notes Payable	Capital Leases	Primary Government		
2006	6,445,000	15,679	619,110	-	1,574,754	458,892	3,425,681	12,539,116	14,951	839
2007	6,250,000	-	496,145	-	1,805,723	395,596	3,169,436	12,116,900	14,951	810
2008	6,040,000	-	391,951	-	3,645,900	327,026	2,864,166	13,269,043	14,951	888
2009	5,815,000	-	298,517	-	3,423,405	269,185	2,552,129	12,358,236	14,951	827
2010	5,575,000	-	247,227	-	3,231,219	205,710	2,231,801	11,490,957	14,951	769
2011	7,713,000	-	96,679	-	3,016,463	137,140	1,897,743	12,861,025	15,219	845
2012	7,355,000	-	186,458	-	2,796,668	73,845	1,549,367	11,961,338	15,718	761
2013	6,965,000	-	468,191	-	2,621,598	10,550	1,508,192	11,573,531	15,967	725
2014	6,562,000	84,000	317,418	-	2,428,062	-	1,062,709	10,454,189	15,967	655
2015	14,692,439	-	181,860	-	3,621,543	-	186,294	18,682,136	16,460	1,135

Note: Details about the City's outstanding debt can be found in Notes 8 & 9 in the notes to basic financial statements.

(1) U.S. Census Bureau, Census 2000. Data for 1999 - U.S. Census Bureau, Census 1990.

(2) From page 74 Demographic and Economic Statistics for personal income and population data. CHECK PAGE #

(3) American Community Survey 2008-2012. (5 year estimate)

(4) In FY2011 The Revenue Bond was refinanced.

(5) In 2015, the City purchased 780 Fisherman Street with the 2015 AB Bond

# CITY OF OPA-LOCKA, FLORIDA

## PLEDGED REVENUE COVERAGE

### LAST TEN FISCAL YEARS

Fiscal Year	Capital Improvement Revenue Refunding Bonds					State Revolving Loan					Coverage Ratio Percentage
	State Shared				Coverage Ratio Percentage	Water and					
	Revenue/ 1/2 Cent Sales Tax	Debt Service		Coverage Ratio Percentage		Sewer Gross Revenue	Less: Operating Expenses	Net Available Revenue	Debt Service		
		Principal	Interest						Other Cost	Principal	
2006	1,790,593	180,000	418,600		2.99	8,084,583	8,188,860	(104,277)	103,445	35,400	(0.75)
2007	1,582,930	195,000	408,438		2.62	5,996,478	6,094,397	(97,919)	92,149	47,807	(0.70)
2008	1,558,282	210,000	389,219		2.60	6,963,170	4,682,851	2,280,319	211,847	34,519	9.26
2009	1,346,542	225,000	379,042		2.23	7,224,495	5,843,011	1,381,484	222,495	171,588	3.50
2010	1,303,988	240,000	362,818		2.16	7,295,836	6,050,962	1,244,874	193,725	92,415	4.35
2011	1,295,853	5,575,000	361,712	45,417	0.22	7,293,472	5,293,421	2,000,051	152,814	-	7.64
2012	1,463,342	358,000	302,948		2.21	10,126,261	5,954,798	4,171,463	-	-	n/a
2013	1,606,880	390,000	247,780		2.52	8,711,654	6,279,156	2,432,498	161,690	1,742	6.72
2014	1,656,055	403,000	236,626		2.59	8,823,729	8,921,440	(97,711)	193,535	50,967	(0.40)
2015	1,801,193	416,000	221,022	84,000	0.00	7,429,429	8,097,888	(668,459)	197,731	46,743	(2.73)

Source: City of Opa-locka Finance Department.



# CITY OF OPA-LOCKA, FLORIDA

## DEMOGRAPHIC AND ECONOMIC STATISTICS

### LAST TEN CALENDAR YEARS

Calendar <u>Year</u>	(1) (6) <u>Population</u>	Personal Income ( <i>thousands of dollars</i> )	(2) (6) Per Capita Personal <u>Income</u>	(3) (7) Median <u>Age</u>	(4) School <u>Enrollment</u>	(5) Unemployment <u>Rate</u>
2006	14,951	19,631	9,538	27.3	365,784	17.5
2007	14,951	19,631	9,538	27.3	353,283	17.5
2008	14,951	19,631	9,538	27.3	385,655	17.5
2009	14,951	19,631	9,538	27.3	385,655	17.5
2010	14,951	19,631	9,538	27.3	341,051	17.5
2011	15,219	19,631	9,538	27.3	368,453	17.5
2012	15,718	20,757	11,375	31.5	349,945	17.5
2013	15,967	20,757	11,375	31.5	352,790	17.5
2014	15,967	20,757	11,375	31.5	355,268	17.5
2015	16,460	20,757	11,010	31.5	355,268	17.5

(1) University of Florida, Bureau of Economic & Business Research

(2) U.S. Census Bureau, Census 2000. Data for 1999 - U.S. Census Bureau, Census 1990.

(3) U.S. Census Bureau, Census 2000. Data for 1999 - U.S. Census Bureau, Census 1990.

(4) Source: Miami-Dade County School Board. Data is for Miami-Dade County.

(5) U.S. Census Bureau, Census 2000. Data for 1999 - U.S. Census Bureau, Census 1990.

(6) U.S. Census Bureau, Census 2010.

(7) American Community Survey 2008-2012. (5 year estimate)

# CITY OF OPA-LOCKA, FLORIDA

## PRINCIPAL EMPLOYERS

### CURRENT YEAR AND TEN YEARS AGO

<u>Employer</u>	<u>Employees</u>	<u>Rank</u>	<u>2015</u>	<u>Employees</u>	<u>Rank</u>	<u>2005</u>
			Percentage of Total City <u>Employment</u>			Percentage of Total City <u>Employment</u>
North American Trucking (NATS)	265	1	5%	N/A	N/A	N/A
Republic Metals	205	2	4%	N/A	N/A	N/A
MasTec North America	200	3	4%	N/A	N/A	N/A
Sherwood Food Dist FKA Don Greene Poultry	140	4	3%	N/A	N/A	N/A
American Fruit	105	5	2%	N/A	N/A	N/A
Combined Services	98	6	2%	N/A	N/A	N/A
Miami Offset	75	7	2%	N/A	N/A	N/A
Choice Environmental	75	7	2%	N/A	N/A	N/A
Florida International Academy	75	7	2%	N/A	N/A	N/A
Robert B. Ingram Elementary	73	8	1%	N/A	N/A	N/A
Nathan B. Young Elementary	66	9	1%	N/A	N/A	N/A
State of Florida Regional Office	65	10	1%	N/A	N/A	N/A
Cigarette Boat Company	<u>65</u>	10	<u>1%</u>	N/A	N/A	N/A
Total	<u><u>1,507</u></u>		<u><u>27%</u></u>			

Source: City Community Development and Planning

N/A - Not Available

# CITY OF OPA-LOCKA, FLORIDA

## FULL TIME EQUIVALENTS CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM

### LAST TEN FISCAL YEARS

<u>Function</u>	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
Governmental activities:										
General Government	48	56	49	48	49	64	43	39	59	55
Public Safety	80	88	59	65	62	73	68	79	83	76
Highways & Streets	22	27	26	29	29	6	21	29	32	32
Culture & Recreation	14	7	11	11	15	14	12	18	22	29
Human services (1)	0	0	0	8	8	4	4	4	1	1
Business-type activities:										
Water & sewer utility	15	17	15	15	12	17	21	22	42	51
Solid waste (2)	0	0	0	0	0	0	0	1	1	0
Stormwater	2	2	4	4	4	3	3	3	2	3
Total	181	197	164	180	179	181	172	195	242	247

Source: City Finance/Payroll/Human Resources Department

(1) The City's Opa-locka Youth Academy and Crime Prevention programs are classified under the Human Services function starting in fiscal year 2009.

(2) The City's solidwaste services was contracted out starting in 2004.

# CITY OF OPA-LOCKA, FLORIDA

## OPERATING INDICATORS BY FUNCTION/PROGRAM

### LAST FOUR FISCAL YEARS

Function	2015	2014	2013	2012
Water (3)				
New connections	7	7	5	4
Water main breaks	9	13	2	3
Average daily consumption (millions of gallons)	2.5	2.45	2.25	2.5
Peak daily consumption (millions of gallons)	3	3	3	3

- (1) Source: City of Opa-locka Police Department
- (2) Solidwaste collection is contracted out by the City.
- (3) Source: City of Opa-locka Public Works Department.
- (4) Source: City of Opa-locka Parks and Recreation Department.

# CITY OF OPA-LOCKA, FLORIDA

## CAPITAL ASSETS STATISTICS BY FUNCTION/PROGRAM

### LAST TEN FISCAL YEARS

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>
<u>Function/Program</u>										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Units	22	22	22	22	22	22	22	22	22	22
Other Public Works										
Miles of Streets	36	36	36	36	36	36	36	36	36	36
Number of Street Lights	625	625	625	625	625	625	625	625	625	625
Water										
Miles of water mains	71	71	71	71	71	71	71	71	89	89
Number of service connections	6,500	6,500	6,500	6,500	6,500	6,500	6,500	6,500	6,500	6,500
Number fire hydrants	363	363	363	363	363	363	400	450	500	505
Daily average consumption in gallons(millions)	3.8	3.8	3.8	3.8	3.8	3.8	3.5	3.3	2.45	3.9
Wastewater										
Miles of sanitary sewers	77	77	77	77	77	77	77	77	77	77
Miles of storm sewers	14	14	14	14	14	14	14	14	14	14
Number of service connections	3,675	3,675	3,675	3,765	3,765	3,675	3,675	3,675	3,675	3,675
Culture & Recreation										
Number of community centers	1	1	1	1	1	1	1	1	2	2
Number of parks	3	3	3	3	3	3	3	3	3	3
Number of libraries (1)	0	1	1	1	1	1	1	1	1	1
Number of tennis courts	1	1	1	1	1	1	1	1	2	2

Source: Various City Departments

(1) The City stopped its library services in fiscal year 2003. During the fiscal year 2007 Miami-Dade County opened and operated a library in the City. The City contributes to the library's operating expenses by paying the operating lease of the library location.

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## **COMPLIANCE SECTION**

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# ANTHONY BRUNSON P.A.

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor and Members of the City Council  
City of Opa-locka, Florida

We were engaged to audit, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of The City of Opa-locka, ("Opa-locka") as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise Opa-locka's basic financial statements and have issued our report thereon dated February 23, 2018. Our report disclaims an opinion on such financial statements because as discussed in Note 1, we were unable to obtain sufficient appropriate audit evidence on the City's opening account balances, capital asset balances, accounts payable balances or fair market valuation of receivables.

### **Internal Control over Financial Reporting**

In connection with our engagement to audit the financial statements of Opa-locka, we considered Opa-locka's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Opa-locka's internal control. Accordingly, we do not express an opinion on the effectiveness of Opa-locka's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs to be material weaknesses. **2015-01, 2014-03.**

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A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and questioned costs to be significant deficiencies. **2015-02, 2015-03, 2015-04, 2014-01 and 2014-02.**

### **Compliance and Other Matters**

In connection with our engagement to audit the financial statements of Opa-locka, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as items 2015-05. Additionally, if the scope of our work had been sufficient to enable us to express opinions on the basic financial statements, other instances of noncompliance or other matters may have been identified and reported herein.

### **City of Opa-locka's Response to Findings**

Opa-locka's response to the findings identified in our engagement is described in the accompanying schedule of findings and questioned costs. Opa-locka's response was not subjected to the auditing procedures applied in the engagement to audit the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an engagement to perform an audit in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



February 23, 2018





# ANTHONY BRUNSON P.A.

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133 AND CHAPTER 10.550 RULES OF THE FLORIDA AUDITOR GENERAL

To the Honorable Mayor and Members of the City Council  
City of Opa-locka, Florida

### Report on Compliance for Each Major Federal Program

We have audited the City of Opa-locka's (the "City") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* and Chapter 10.550, Rules of The Florida Auditor General that could have direct and material effect on each of the City's major federal programs for the year ended September 30, 2015. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.650, *Rules of the Florida Auditor General*. Those standards and OMB Circular A-133 and Chapter 10.650, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program and state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

### Basis for Qualified Opinion on:

*CFDA 66.458 Capitalization Grants for Clean Water State Revolving Funds*

*CFDA 66.202 Congressionally Mandated Projects*

*CSFA 37-077 Wastewater Treatment Facility Construction*

*CSFA 37-039 Statewide Surface Water Restoration and Wastewater Projects*

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As described in the accompanying schedule of findings and questioned costs, we were unable to obtain sufficient appropriate audit evidence supporting the compliance of the City with ***CFDA 66.458 Capitalization Grants for Clean Water State Revolving Funds and CFDA 66.202 Congressionally Mandated Projects as described in finding Nos 2015-06 and 2015-07 for Reporting and Cash Management***; ***CSFA 37-077 – Wastewater Treatment Facility construction and CSFA 37-039 - Statewide Surface Water Restoration and Wastewater Projects as described as finding 2015-08 for Cash Management*** consequently we were unable to determine whether the City complied with those requirements applicable to those program.

***Qualified Opinion on:***

*CFDA 66.458 Capitalization Grants for Clean Water State Revolving Funds*

*CFDA 66.202 Congressionally Mandated Projects*

*CSFA 37-077 Wastewater Treatment Facility Construction*

*CSFA 37-039 Statewide Surface Water Restoration and Wastewater Projects*

In our opinion, except for the possible effects of the matter described in the Basis for Qualified Opinion paragraph, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the above referenced Federal and State programs for the year ended September 30, 2015.

***Other Matters***

The City's response to the noncompliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

**Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133 and Chapter 10.550, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as items **2015-06** and **2015-08** that we consider to be significant deficiencies.

The City's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133 and Chapter 10.550. Accordingly, this report is not suitable for any other purpose.



February 23, 2018

# CITY OF OPA-LOCKA, FLORIDA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2015

### Section I - Summary of Auditors' Results

#### *Financial Statements*

##### **Type of Auditors' Report Issued**

##### **Disclaimer**

Internal control over financial reporting:

- Material weaknesses identified? ☒ Yes ☐ No
- Significant deficiency identified that are not considered to be material weaknesses? ☒ Yes ☐ No
- Non-compliance material to financial statements noted? ☒ Yes ☐ No

##### **Federal Awards**

Internal control over major programs:

- Material weaknesses identified? ☐ Yes ☒ No
- Significant deficiency identified that are not considered to be material weaknesses? ☒ Yes ☐ None Reported

##### **Type of Auditors' Report Issued on Compliance for Major Program: Qualified**

Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133? ☒ Yes ☐ No

##### Identification of Major Programs:

CFDA Numbers	Name of Federal Program or Cluster
66.458	Capitalization Grants for Clean Water State Revolving Funds
66.202	Congressionally Mandated Projects

Dollar threshold used to distinguish between

**Type A and Type B** programs: \$300,000

Auditee qualified as low-risk auditee? ☐ Yes ☒ No

# CITY OF OPA-LOCKA, FLORIDA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2015

### **Section I - Summary of Auditors' Results (Continued)**

#### ***State Projects***

Type of auditors' report issued:

**Modified**

Internal control over major projects

- Material weakness(es) identified?   X   Yes        No
- Significant deficiency(ies) identified that are not considered to be a material weakness?   X   Yes        None Reported

Type of auditors' report issued on compliance for major projects:

**Qualified**

- Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, Rules of the Auditor General?   X   Yes        No

Identification of major projects:

**CSFA Number(s)**

**Name of State Project**

37-077

Wastewater Treatment Facility Construction

37-039

Statewide Surface Water Restoration and Wastewater Projects

Dollar threshold used to distinguish between  
**Type A** and **Type B** projects:

\$100,000

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section II - Financial Statement Current Year Findings and Questioned Costs**

#### ***Material Weakness***

##### **2015-01 Timeliness of Recording Individual Transactions**

###### **Criteria**

Prudent accounting practices include policies, procedures and controls over the recording, processing and reporting of accounting events and transactions.

###### **Condition**

We believe that the City of Opa-locka does not maintain adequate financial records. Certain transactions are not summarized in a general ledger, nor all transactions recorded on the books in a timely manner. Such a system does not permit the preparation of accurate and reliable financial statements.

###### **Cause**

The finance department was understaffed. Due to the limited resources, transactions were not properly recorded throughout the year.

###### **Effect**

The importance of a sound accounting system cannot be overemphasized. Without adequate financial records, management's decision is based on incomplete and/or inaccurate information and excessive time is spent at year-end in preparing and auditing the financial statements.

###### **Recommendation**

We recommend that a designated member of management performs periodic analysis of significant accounts to determine the completeness of account balances and investigate and resolve any issues identified. This practice serves to enforce checks and balances necessary for strong internal controls and accurate financial reporting.

###### **View of Responsible Officials and Planned Corrective Actions**

The City is in the process of reviewing its internal accounting policies, procedures and controls over the recording, processing and reporting of accounting events and transactions to properly reconcile accounts timely to produce accurate and relevant data.

# CITY OF OPA-LOCKA, FLORIDA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2015

### **Section II - Financial Statement Current Year Findings and Questioned Costs (Continued)**

#### ***Significant Deficiency***

##### **2015-2 Upgrade the Accounting System**

###### **Criteria**

The financial accounting and reporting system should provide the information management needs to monitor the City's financial condition and make appropriate decisions in a timely basis.

###### **Condition**

The software programs used to perform the financial functions and related activity does not have the capability of producing reports that are necessary for management to accurately report on the City's financial position. Example, during our audit we noted that the City was not able to provide accounts payable aging report or an alternate report to support account payable balance in the general ledger system.

###### **Cause**

A detailed analysis of the financial reporting system has not been fully explored.

###### **Effect**

The inability to produce reports will impact management's ability make timely and financial reporting decisions.

###### **Recommendation**

We recommend that the City conduct an evaluation of the existing financial system and an analysis of projected needs. This evaluation should focus on ensuring that the City's financial systems maximize the productivity of its staff and meet the financial reporting needs of management.

###### **View of Responsible Officials and Planned Corrective Actions**

The City is in the process of evaluating the financial accounting and reporting system to determine the enhancement needs required to provide timely and relevant data to decision makers and stakeholders. The City is also incorporating a process that assesses the cost of undertaking the desired results.

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section II - Financial Statement Current Year Findings and Questioned Costs (Continued)**

#### ***Material Weakness***

#### **2015-03 – Financial Reporting Policies and Procedures Manual and Reconciliation General Ledger Accounts to Supporting Documents**

##### **Criteria**

Prudent financial reporting requires accurate and timely reconciliation of general ledger accounts. The existence of a formal policy and procedures manual could assist with the timeliness of reconciling account balances.

##### **Condition**

During the audit, we noted that significant general ledger accounts were not properly reconciled. A formal accounting policies and procedures manual would facilitate continuity in the necessary procedures.

##### **Cause**

During the fiscal year the City experienced staff turnover at the management level in the finance department; cross-training of key accounting functions would mitigate the impact of staff turnover.

##### **Effect**

There were numerous adjusting journal entries that were proposed during the audit to correct errors and misstatements.

##### **Recommendation**

We recommend that the City develop a formal financial reporting policies and procedures manual which include the reconciliation of general ledger accounts on a monthly basis among other process and procedures. A benefit of monthly reconciliations is that errors do not accumulate but can be identified and attributed to a specific period, which makes it easier to perform future reconciliations. Also formal documentation can be used to reinforce established policies and procedures and serve as a training tool.

##### **View of Responsible Officials and Planned Corrective Actions**

The City is in the process of developing a formal financial reporting policies and procedures process to periodically monitor the monthly general ledger reconciliation process.



# CITY OF OPA-LOCKA, FLORIDA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2015

### **Section II - Financial Statement Current Year Findings and Questioned Costs (Continued)**

#### ***Significant Deficiency***

##### **2015-04 Journal Entries**

###### **Criteria**

Adjusting journal entries should be approved by a designated member of management and include clear descriptions and supporting documentation. This allows for a complete audit trail of journal entries posted.

###### **Condition**

During our audit procedures, we noted the journal entries lacked proper approval by a responsible official. We also noted that many of the entries lacked adequate supporting documentation. All journal entries should be accompanied by full explanations and reference to adequate supporting data and proper approval.

###### **Cause**

Failure to exercise adequate internal controls over the review, approval and maintenance of proper supporting documentation over journal entries.

###### **Effect**

Unauthorized or fraudulent transactions could be posted to the General Ledger. The City has the responsibility to safeguard its assets against possible misappropriation.

###### **Recommendation**

We recommend that a designated member of management review and approve all journal entries and initial the support for the entries to document their approval. This process would improve controls over adjustments to the general ledger.

###### **View of Responsible Officials and Planned Corrective Actions**

The City is in the process of developing a management review and internal control process to review and approve journal entries posted in to the general ledger system.

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section II - Financial Statement Current Year Findings and Questioned Costs (Continued)**

#### ***Other Matters***

##### **2015-05 Deficit Cash Balances**

###### **Criteria**

The City utilizes separate pooled cash for governmental and enterprise funds, cash transactions should be accurately recorded in the respective funds.

###### **Condition**

During our audit we noted that the Safe Neighborhood fund and the Solidwaste fund had deficit GL cash account balances of \$201,610 and \$5,106,392, respectively. The City has not been able to determine the reason for the deficit cash balances.

###### **Cause**

Cash transactions were not properly reviewed for completeness and accuracy before posting to the general ledger.

###### **Effect**

Failure to properly review cash transactions provide opportunities for fraudulent activities and increases the risk of misappropriation of funds.

###### **Recommendation**

We recommend that the City perform a thorough analysis of the deficit cash balances and determine the necessary actions to cure the deficit position.

###### **View of Responsible Officials and Planned Corrective Actions**

The City is in process of preparing its Five Year Recovery Plan in accordance with Florida Statue, 218.503 (3)(h), which will address revenue and cash flow sources, analysis and recommended practices to be implemented to address the City's deficit cash balances and resolve the financial emergency condition.

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section III – Prior Year - Financial Statement Findings and Status**

#### **2014-01 Checks Outstanding For Over 12 Months**

##### **Condition**

Stale checks dating to the prior fiscal year are still being tracked in monthly bank reconciliations.

##### **Criteria**

While performing its monthly bank reconciliations, the City should monitor old outstanding checks as required by the City's policies and procedures.

##### **Cause**

The City did not perform complete monthly bank reconciliation.

##### **Effect**

Cash balances are not accurately stated to reflect the true cash balance at the reported date.

##### **Recommendation**

We recommend the City to research stale checks dating over a year and follow the City's policies and procedures regarding stale checks.

##### **Current year status**

Similar finding noted during fiscal year 2015.

##### **View of Responsible Officials and Planned Corrective Actions**

The City is in the process of monitoring its policies and procedures.

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section III – Prior Year - Financial Statement Findings and Status (Continued)**

#### **2014-02 Budgets (Repeat finding from FY2013)**

##### **Condition**

Budgets are not being adhered to, properly balanced or being utilized by management as they should be.

##### **Criteria**

The budget is an important legal requirement for the City and is a public document. City management and officials are held accountable for any budget overages or amendments, since the budget demonstrates how the City is going to spend its tax payers' money.

##### **Cause**

Staff is not being held accountable for the budget and there is no monitoring from budget to actual expenditures.

##### **Effect**

The City may be out of compliance with the Florida Statutes if expenditures exceed budgeted amendments and poor decisions may be made if budgets are not being followed correctly which could place the City in financial difficulty.

##### **Recommendation**

We recommend that the City appoint someone within the finance department to take responsibility for the budget and to track budget to actual expenditures on a monthly basis in order to make informed financial decisions as well as any necessary budget amendments.

##### **Current year status**

The condition continued during fiscal 2015.

##### **View of Responsible Officials and Planned Corrective Actions**

The City hired a Budget Director during fiscal year 2017 to assist with properly managing the budgetary process, ongoing improvements have been incorporated during fiscal year 2017 and onward.

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section III – Prior Year - Financial Statement Findings and Status (Continued)**

#### **2014-03 Deteriorating Financial Condition (Repeat finding from FY2013)**

##### **Condition**

There has been a lack of information for timely reporting

##### **Criteria**

The City needs to be able to keep the revenues in line with expenditures and not rely on revenues from utility funds.

##### **Cause**

There have been significant staff turnovers at the highest level, which has disrupted continuity and has caused ineffective training for finance staff as well as a general lack of experience with specific matters related to the City. Property values continue to decline which causes a loss in property tax assessments and a reduction of a significant revenue stream. Unemployment levels remain very high at 17.5% and household incomes are not increasing.

##### **Effect**

If financial conditions continue to deteriorate, the City may require state assistance which would then be deemed a financial emergency pursuant to Section 218.503(1), Florida Statutes.

##### **Current Year Status**

The condition is ongoing.

##### **Recommendation**

We recommend that management develop a five year plan to address its financial condition and stabilize the City before financial emergency conditions could potentially take effect.

##### **View of Responsible Officials and Planned Corrective Actions**

On June 1, 2016, the City of Opa-locka City Commission adopted a Resolution to request a declaration that the City is in a state of financial emergency to seek the appointment of a financial emergency board and other assistance pursuant to section 218.503(1), Florida Statutes. The State of Florida, Office of the Governor, issued Executive Order 16-135, signed by Florida Governor Rick Scott.

The City is in process of preparing its Five Year Recovery Plan in accordance with Florida Statue, 218.503 (3)(h).

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section IV - Current Year Findings - Federal Award and State Project - Major Programs**

***CFDA 66-458 – Capitalization Grants for Clean Water State Revolving Fund***

***CFDA 66-202 – Congressionally Mandated Projects***

#### ***Internal Control and Compliance***

##### **2015-06    Insufficient Supporting Documentation**

###### **Condition**

During our Cash Management audit procedures; we noted that for both Federal award programs; the City did not maintain sufficient records to support reimbursements requested from the grantor.

###### **Criteria**

The A-102 Common Rule and OMB Circular A-110 (2 CFR part 215) require that non-Federal entities receiving Federal awards establish and maintain internal control designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements.

###### **Cause**

Failure to implement adequate internal controls over the grant program resulted in Insufficient record keeping.

###### **Effect**

Continued weaknesses in internal control over Federal awards can negatively impact the City's ability to obtain funding from Federal as well as non-Federal agencies.

###### **Recommendation**

We recommend that the City creates a formal document that outlines internal control policies and procedures over grant programs to ensure compliance A-102 Common Rule and OMB Circular A-110 (2 CFR part 215). The 2015 audit is being done in FY 2018 as such the policies and procedures manual should be in compliance with the Uniform Guidance.

###### **View of Responsible Officials and Planned Corrective Actions**

The City is in the process of making improvements to the grant administration, management and compliance process to assist with complying with Federal, state and local requirements.

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section IV - Current Year Findings - Federal Award and State Project - Major Programs (Continued)**

***CFDA 66-458 – Capitalization Grants for Clean Water State Revolving Fund***

***CFDA 66-202 – Congressionally Mandated Projects***

#### ***Compliance***

##### **2015-07 Non Submission of Federal Financial Report**

###### **Criteria**

Based on the grant agreements, the SF-425 - Federal Financial Report should be prepared and submitted to the grantor quarterly.

###### **Condition**

During our reporting audit procedures, we noted that for both Federal award programs; the City failed to prepare and submit the required report.

###### **Cause**

Failure to implement adequate internal controls over the grant program resulted in non-compliance with the grant agreement.

###### **Effect**

Noncompliance with grant program requirements may prevent the City from obtaining future funding from Federal as well as non- Federal sources.

###### **Recommendation**

We recommend that the city implement policies and procedures that will ensure compliance program requirements.

###### **View of Responsible Officials and Planned Corrective Actions**

The City is in the process of making improvements to the grant administration, management and compliance process to assist with complying with Federal, state and local requirements. The City submitted the SF-425 – Federal Financial Report for CFDA 66.458 for fiscal year 2015.

# **CITY OF OPA-LOCKA, FLORIDA**

## **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **Section IV - Current Year Findings - Federal Award and State Project - Major Programs (Continued)**

***CSFA 37-077 – Wastewater Treatment Facility Construction***

***CSFA 37-039 – Statewide Surface Water Restoration and Wastewater Projects***

#### ***Internal Control and Compliance***

##### **2015-08 Lack of Supporting Documentation**

###### **Condition**

During our cash management audit procedures; for both State projects we noted that the City did not maintain sufficient document to support drawdown/ reimbursement request from the State agency.

###### **Criteria**

Under the Florida single audit act non state entities are required to implement adequate controls to provide reasonable assurance of compliance with the provision of laws, regulations and other rules pertaining to State awards.

###### **Cause**

Failure to implement adequate internal controls over the grant program resulted in insufficient record keeping.

###### **Effect**

Lack of adequate controls over State awards can negatively impact the City's ability to obtain future funding under State award programs.

###### **Recommendation**

We recommend that the City review the Internal Control requirements as documented in the Florida Single Audit Act and implement procedures that will ensure compliance with program requirements.

###### **View of Responsible Officials and Planned Corrective Actions**

The City is in the process of making improvements to the grant administration, management and compliance process to assist with complying with Federal, state and local requirements.



# CITY OF OPA-LOCKA, FLORIDA

## SCHEDULE OF EXPEDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED SEPTEMBER 30, 2015

<u>Federal Grantor /Pass-Through Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Contract or Identifying Number</u>	<u>Total Expenditures</u>
<i>Department of Justice</i>			
Public Safety Partnership and Community Policing Grants	16.710	2013UMWX0070	\$ 43,564
<i>Department of Transportation</i>			
<b>Passed-through:</b>			
<b>South Florida Regional Transportation Authority (SFRTA)</b>			
Job Access and Reverse Commute Program	20.516	FL37X065-00	72,123
<i>Department of Housing and Urban Development</i>			
Community Challenge Planning Grant	14.704	FLPFL0050-11	170,456
<i>National Endowment of the Arts</i>			
Promotion of the Arts Grants to Organizations and Individuals	45.024	13-4200-7022	<u>30,000</u>
<i>Environmental Protection Agency</i>			
Congressionally Mandated Projects	66.202	XP-954-90212	544,114
<i>Environmental Protection Agency</i>			
<b>Passed-through:</b>			
<b>Florida Department of Environmental Protection</b>			
Capitalization Grants for Clean Water State Revolving Funds	66.458	CS-12000114-0	1,767,654
Capitalization Grants For Drinking Water State Revolving Funds	66.468	FS984522-013	<u>90,000</u>
<i>Total Environmental Protection Agency</i>			<u>2,401,768</u>
<i>Total Expenditures of Federal Awards</i>			<u>\$ 2,717,911</u>

# CITY OF OPA-LOCKA, FLORIDA

## SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE

FOR THE YEAR ENDED SEPTEMBER 30, 2015

<u>Agency/Pass-Through Grantor/Program Title</u>	<u>CSFA Number</u>	<u>Contract or Identifying Number</u>	<u>Total Expenditures</u>
<b>Department of Environmental Protection</b>			
<b>Wastewater Treatment Facility Construction</b>	37.077		
Wastewater/Storm Water: WW130320; Management Treatment, TF Planning		140131	\$ 172,304
Wastewater/Storm Water: WW130300; Management Treatment, TF Planning		140131	343,662
<b>Statewide Surface Water Restoration and Wastewater Projects</b>	37.039		
FDEP, Pump Station 7		LP 13034	377,000
Burlington Canal Slope Restoration		LP 13035	369,148
<b>Florida Recreation Development Assistance Program</b>	37.017		
Cairo Lane 127th		LP 13036	5,500
Cairo Lane 135th Street		LP 13037	<u>6,450</u>
Total Department of Environmental Protection			<u>1,274,064</u>
<b>Department of State and Secretary of State</b>			
Acquisition Restoration of Historic Properties	45.032		<u>22,262</u>
<b>Total Expenditures of State Financial Assistance</b>			<u>\$ 1,296,326</u>

# **CITY OF OPA-LOCKA, FLORIDA**

## **NOTES TO THE SCHEDULES OF EXPEDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE**

**FOR THE YEAR ENDED SEPTEMBER 30, 2015**

### **NOTE 1 BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal grant activity of the City of Opa-locka, Florida (the "City"). The information in this schedule is presented in accordance with the requirements of the Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*.

For purposes of the Schedule, federal awards include all grants and contracts entered into directly between the City and agencies and departments of the federal government and pass-through agencies, as applicable. The City did not transfer awards to sub recipients during the fiscal year ended September 30, 2015.

### **NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments wherein certain types of expenditures are not allowable or are limited as to reimbursement.



# ANTHONY BRUNSON P.A.

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

## MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

To the Honorable Mayor and Member of the City Council  
City of Opa-locka, Florida

### Report on the Financial Statements

We were engaged to audit the financial statements of the City of Opa-locka, Florida, as of and for the fiscal year ended September 30, 2015, and have issued a disclaimer of opinion thereon dated, February 23, 2018.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; and Chapter 10.550, Rules of the Auditor General.

### Other Reports and Schedule

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditors' Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report(s) on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated, February 23, 2018, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report *except as noted in the Schedule of Findings and Questioned Costs*.

### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The name or official title and legal authority of the Primary government are disclosed in the notes to the financial statements.

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## **Financial Condition**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met.

On June 1, 2016, the City of Opa-locka City Commission adopted a Resolution to request a declaration that the City is in a state of financial emergency to seek the appointment of a financial emergency board and other assistance pursuant to section 218.503(1), Florida Statutes. The State of Florida, Office of the Governor, issued Executive Order 16-135, signed by Florida Governor Rick Scott.

The City is in process of preparing its Five Year Recovery Plan in accordance with Florida Statute, 218.503 (3)(h).

## **Annual Financial Report**

Sections 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the City for the fiscal year ended September 30, 2015, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2015. As a result of the completion of our audit, an amended annual report will be filed with the Auditor General.

## **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. Recommendations are included in the accompanying Schedule of Findings and Questioned Costs Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance.

Matters to be disclosed pursuant to the Rules of the Auditor General Section 10.554(1)(i)3 are reported in the accompanying Schedule of Findings and Questioned Costs.

## **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, *Commissioners*, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



February 23, 2018